# BOROUGH OF OAKLAND BERGEN COUNTY, NEW JERSEY REPORT OF AUDIT YEAR ENDED DECEMBER 31, 2018

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### BOROUGH OF OAKLAND BERGEN COUNTY

PART I

REPORT OF AUDIT OF FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2018

## LERCH, VINCI & HIGGINS, LLP CERTIFIED PUBLIC ACCOUNTANTS

### REGISTERED MUNICIPAL ACCOUNTANTS

DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA JULIUS B. CONSONI, CPA, PSA ANDREW D. PARENTE, CPA, RMA, PSA ELIZABETH A. SHICK, CPA, RMA, PSA ROBERT W. HAAG, CPA, PSA DEBORAH K. LERCH, CPA, PSA RALPH M. PICONE, CPA, RMA, PSA DEBRA GOLLE CPA MARK SACO, CPA SHERYL M. LEIDIG, CPA, PSA ROBERT LERCH, CPA CHRIS SOHN, CPA

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the Borough Council Borough of Oakland Oakland, New Jersey

### Report on the Financial Statements

We have audited the accompanying balance sheets - regulatory basis of the various funds and account group of the Borough of Oakland, as of December 31, 2018 and 2017, and the related statements of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2018, and the related notes to the financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial accounting and reporting provisions and practices that demonstrate compliance with the regulatory basis of accounting and budget laws prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the Borough of Oakland on the basis of the financial accounting and reporting provisions and practices that demonstrate compliance with the regulatory basis of accounting and budget laws prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the financial reporting requirements of the State of New Jersey for municipal government entities.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Borough of Oakland as of December 31, 2018 and 2017, or changes in financial position, or, where applicable, cash flows for the years then ended.

### Basis for Qualified Opinion on Regulatory Basis of Accounting

As discussed in Note 17 of the financial statements, the financial statements – regulatory basis of the Length of Service Awards Program (LOSAP) Trust Fund have not been audited, and we were not required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, to audit nor were we engaged to audit the LOSAP Trust Fund financial statements as part of our audit of the Borough's financial statements as of and for the years ended December 31, 2018 and 2017. The LOSAP Trust Fund financial activities are included in the Borough's Trust Funds, and represent 14 percent and 15 percent of the assets and liabilities, respectively, of the Borough's Trust Funds as of December 31, 2018 and 2017.

### Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the possible effects of such adjustments, if any, as might have been determined to be necessary had the LOSAP Trust Fund financial statements been audited as described in the "Basis for Qualified Opinion on Regulatory Basis of Accounting" paragraph above, the financial statements – regulatory basis referred to above present fairly, in all material respects, the financial position – regulatory basis of the various funds and account group of the Borough of Oakland as of December 31, 2018 and 2017, and the results of operations and changes in fund balance – regulatory basis of such funds for the years then ended and the respective revenues – regulatory basis and expenditures – regulatory basis of the various funds for the year ended December 31, 2018 in accordance with the financial accounting and reporting provisions and practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

### Other Matters

### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements of the Borough of Oakland as a whole. The supplementary schedules listed in the table of contents, schedule of expenditures of federal awards, schedule of expenditures of state financial assistance and the supplementary data and letter of comments and recommendations section are presented for purposes of additional analysis and are not a required part of the financial statements of the Borough of Oakland.

The supplementary schedules listed in the table of contents, schedule of expenditures of federal awards and schedule of expenditures of state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary schedules listed in the table of contents, schedule of expenditures of federal awards and schedule of expenditures of state financial assistance are fairly stated, in all material respects, in relation to the financial statements as a whole on the basis of accounting described in Note 1.

The supplementary data and letter of comments and recommendations section has not been subject to the auditing procedures applied in the audit of the financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 9, 2019 on our consideration of the Borough of Oakland's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Borough of Oakland's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Borough of Oakland's internal control over financial reporting and compliance.

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants

Registered Municipal Accountants

Gary J. Vinci

Registered Municipal Accountant

RMA Number CR00411

Fair Lawn, New Jersey July 9, 2019

### BOROUGH OF OAKLAND COMPARATIVE BALANCE SHEETS - REGULATORY BASIS CURRENT FUND

### **AS OF DECEMBER 31, 2018 AND 2017**

ASSETS	Reference		2018	<u>2017</u>
Cash Cash - Change Funds Due from State of New Jersey -Senior Citizens and	A-4 A-5	\$	7,196,255 250	\$ 11,042,322 250
Veterans Dedication	A-6		6,489	_
Grants Receivable	A-9		349,554	340,219
Glants Receivable	IX-9		347,334	 340,217
			7,552,548	 11,382,791
Receivables and Other Assets With Full Reserves				
Delinquent Property Taxes Receivable	A-7		18,075	6,995
Tax Title Liens Receivable	A-8		313,407	296,471
Property Acquired for Taxes - Assessed Valuation	A		1,054,950	1,054,950
Revenue Accounts Receivable	A-10		13,505	 -
			1,399,937	 1,358,416
Total Assets		\$	8,952,485	\$ 12,741,207
LIABILITIES, RESERVES AND FUND BALANCE				
Liabilities			/	
Appropriation Reserves	A-3, A-11	\$	1,036,638	\$ 1,793,319
Encumbrances/Accounts Payable	A-12		679,475	543,435
Prepaid Taxes	A-13		354,974	3,863,483
Tax Overpayments	A-14		184,239	83,246
County Taxes Payable	A-15		11,382	11,340
Local School Taxes Payable	A-16		67,236	-
Due to Municipal Open Space Trust Fund	B-15		830	408
Reserve for Tax Appeals	A-18		305,190	100,598
Reserve for Special Emergency Appropriation	Α		19,012	19,012
Reserve for Library Tax Payable	Α		10,138	10,138
Appropriated Grant Reserves	A-19		389,364	444,592
Unappropriated Grant Reserves	A-20		28,605	27,334
Due to State of New Jersey		,	,_,	<b>,</b>
Senior Citizens and Veterans	A-1		_	250
Marriage License Fees Payable	A-22		25	25
DCA Construction Code Fees Payable	A-21		4,176	 3,354
			3,091,284	6,900,534
Reserve for Receivables and Other Assets	A		1,399,937	1,358,416
Fund Balance	A-1		4,461,264	 4,482,257
Total Liabilities, Reserves and Fund Balance		\$	8,952,485	\$ 12,741,207

### COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGES IN FUND BALANCE REGULATORY BASIS - CURRENT FUND

### FOR THE YEARS ENDED DECEMBER 31, 2018 AND 2017

		<u>2018</u>		<u>2017</u>
REVENUES AND OTHER INCOME REALIZED				
Fund Balance Utilized	\$	1,548,000	\$	1,198,000
Miscellaneous Revenues Anticipated		3,574,608		5,900,181
Receipts from Delinquent Taxes		51,594		23,646
Receipts from Current Taxes		61,543,796		60,762,716
Non-Budget Revenue		60,731		204,753
Other Credits to Income				
Unexpended Balance of Appropriation Reserves		799,621		964,541
Cancelled Accounts Payable		7,000		
Cancellations				6,350
Prior Year Prepaid School Tax				5,511
Interfunds Liquidated		646		8,537
		67,585,350		69,074,235
EXPENDITURES		07,303,330		07,074,233
Budget Appropriations				
Operations				
Salaries and Wages		7,206,350		6,965,800
Other Expenses		7,719,449		7,743,233
Capital Improvements		900,000		900,000
Municipal Debt Service		1,427,865		3,903,504
Deferred Charges and Statutory Expenditures		1,826,202		1,763,079
County Taxes		5,848,260		5,807,277
County Open Space Preservation		249,093		240,788
County Share of Added and Omitted Taxes		11,382		11,340
Local District School Taxes		28,533,426		28,088,656
Regional School Taxes		12,018,052		11,673,969
Municipal Open Space Taxes		217,797		222,233
Other Debits		217,777		222,233
Prior Year Senior Citizens and Veterans Disallowed				3,750
Refund of Prior Year Revenue		100,467		10,316
Total Expenditures		66,058,343		67,333,945
Europe in Dayonyo		1,527,007		1,740,290
Excess in Revenue		1,327,007		1,740,290
Fund Balance, January 1	_	4,482,257	·	3,939,967
		6,009,264		5,680,257
Decreased by:		•		- -
Utilization as Anticipated Revenue		1,548,000	_	1,198,000
Fund Balance, December 31	<u>\$</u>	4,461,264	<u>\$</u>	4,482,257

	Special NJS Budget 40A:4-87		Realized		Excess or (Deficit)	
FUND BALANCE ANTICIPATED	\$ 1,548,000		\$ 1,548,000	•		
MISCELLANEOUS REVENUES						
Licenses						
Alcoholic Beverages	24,000		24,450	\$	450	
Other	26,000		35,027		9,027	
Fees and Permits						
Construction Code Official	199,000		217,910		18,910	
Other	170,000		182,310		12,310	
Fines and Costs						
Municipal Court	125,000		215,460		90,460	
Interest and Costs on Taxes	60,000		62,213		2,213	
Interest on Investments and Deposits	40,000		184,742		144,742	
Recreation Fees	434,000		453,454		19,454	
Energy Receipts Tax	1,312,169		1,312,204		35	
Public and Private Revenues Offset with Appropriations						
Recycling Tonnage Grant	27,334		27,334			
Municipal Alliance for Alcoholism and Drug Abuse	9,876		9,876			
Alcohol Education and Rehabilitation Fund		\$ 366	366			
Body Armor Grant		6,195	6,195		-	
Community Forestry	3,000		3,000		-	
Other Special Items						
Uniform Fire Safety Act	28,500		40,173		11,673	
Reserve for Payment of Open Space Debt Service	200,000		200,000		-	
Cellular Tower Lease	148,500		173,053		24,553	
Cablevision Franchise Fee	128,000		128,456		456	
Verizon Franchise Fee	71,500		76,777		5,277	
Real Property Lease	72,000		76,440		4,440	
Sale of Recyclables	55,000		10,731		(44,269)	
Shared Service Agreement - School Crossing Guards	5,500				(5,500)	
Off Duty Police Officers Administrative Fees	13,500		24,637		11,137	
Pension Reimbursement - Library	39,000		39,000		-	
Pension Reimbursement - Water Utility	61,600		61,600		-	
Pension Reimbursement - Sewer Utility	9,200	-	9,200		-	
Total Miscellaneous Revenues	3,262,679	6,561	3,574,608		305,368	
RECEIPTS FROM DELINQUENT TAXES	15,000	_	51,594		36,594	
AMOUNT TO BE RAISED BY TAXES FOR						
SUPPORT OF MUNICIPAL BUDGET	12 977 027		14 207 007		410 160	
Local Tax for Municipal Purposes	13,877,937		14,296,097		418,160	
Minimum Library Tax	827,689		827,689		-	
	14,705,626	· -	15,123,786		418,160	
Total General Revenues	\$ 19,531,305	\$ 6,561	20,297,988	\$	760,122	
Non-Budget Revenue			60,731			
			\$20,358,719			
Accompanying Notes are an Integral Part of these Financial Statements						

61,543,796

36,203

184,742

60,731

\$

# BOROUGH OF OAKLAND STATEMENT OF REVENUES - REGULATORY BASIS CURRENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018 (Continued)

ANALYSIS OF REALIZED REVENUES
Allocation of Current Tax Collection

Revenue from Collections

Due from General Capital Fund

Analysis of Non-Budget

Less: Allocation to School, County and Municipal Open Space Taxes	 46,878,010
	14,665,786
Add: Appropriation "Reserve for Uncollected Taxes"	 458,000
Balance for Support of Municipal Budget Appropriations	\$ 15,123,786
Delinquent Taxes	
Taxes Receivable	\$ 6,995
Tax Title Liens	 44,599
	\$ 51,594
Interest on Investments and Deposits	
Revenue Accounts Receivable	\$ 122,128
Due from Animal Control Trust Fund	159
Due from Unemployment Insurance Trust Fund	1,322
Due from Other Trust Fund	24,930

Borough Clerk - Raffle Licenses	\$	100
Police Department - Found Money	Ψ	296
NSF Check Fees		80
False Alarm Fees		3,510
State Reimbursements		979
NJMVS Inspection Fines		3,350
Administration Fee - Senior and Veterans		1,735
Duplicate Tax Bill Fees		1,445
Copy Fees		1,289
Tax Assessor Fees		464
Hotel Tax		308
Sale of Municipal Assets		26,919
Miscellaneous		20,256

		<u>Appropriated</u>						
				dget After		Paid or		
OPER ATTONO WITHIN HOLDON		<u>Budget</u>	<u>Mc</u>	odification		Charged		Reserved
OPERATIONS - WITHIN "CAPS" CENERAL COVERNMENT								
GENERAL GOVERNMENT General Administration								
Salaries and Wages	\$	250 550	ø	250 550	dr	220.010	er.	21.640
Other Expenses	Þ	250,550	Ф	250,550	Þ	228,910	Э	21,640
Communications Committee		7,000		7,000		4,640		2,360
Other Expenses		12,000		12,000		10,293		1 707
General Services		12,000		12,000		10,293		1,707
Salaries and Wages		102,000		102,000		65,445		36,555
Other Expenses		66,000		66,000		63,116		2,884
Mayor and Council		00,000		00,000		05,110		2,004
Salaries and Wages		49,150		49,150		48,299		851
Other Expenses		30,000		30,000		20,157		9,843
Municipal Clerk		20,000		20,000		20,137		7,015
Salaries and Wages		87,200		87,200		87,199		1
Other Expenses		22,000		22,000		19,735		2,265
Elections		,		,		,		-,
Salaries and Wages		2,100		2,100		2,100		_
Other Expenses		12,000		12,000		11,840		160
Financial Administration				•		·		
Salaries and Wages		252,500		215,500		193,769		21,731
Other Expenses		51,000		51,000		38,485		12,515
Audit Services		37,000		37,000		29,500		7,500
Information Technology								
Other Expenses		65,000		65,000		56,503		8,497
Tax Assessment Administration								
Salaries and Wages		81,250		81,250		79,278		1,972
Other Expenses		15,150		15,150		13,356		1,794
Revenue Administration								
Salaries and Wages		72,000		71,000		65,491		5,509
Other Expenses		10,300		11,300		7,052		4,248
Legal Services & Costs		100.000		100 000		* < 0.000		
Other Expenses		190,000		190,000		160,000		30,000
Engineering Service & Costs		(0.000		(0.000		20.620		25 200
Other Expenses		60,000		60,000		32,620		27,380
Land Use Administration		16.350		16 250		12.072		2.250
Salaries and Wages Other Expenses		16,350		16,350		13,972		2,378
Zoning Board of Adjustment		18,200		18,200		14,721		3,479
Salaries and Wages		16,450		16,450		14,308		2,142
Other Expenses		7,800		7,800		7,763		37
Insurance		7,800		7,800		7,703		
Insurance, Other (Prop., Liab, W/C)		464,000		464,000		320,722		143,278
Employee Group Health		1,900,000		1,900,000		1,657,207		242,793
2p.c, 11 0.0p 1.1		1,500,000		1,5 00,000		1,001,201		2.2,755
PUBLIC SAFETY FUNCTIONS								
Police Department								
-		4 205 450		1 205 150		4 2 6 0 1 0 0		107.242
Salaries and Wages		4,395,450		4,395,450		4,268,108		127,342
Other Expenses		170,500		195,500		188,588		6,912
Office of Emergency Management								
Salaries and Wages		8,650		8,650		8,614		36
Other Expenses		10,000		10,000		2,841		7,159
Flood Control Committee								
Salaries and Wages		4,800		4,800		4,784		16
Other Expenses		1,500		1,500		500		1,000
-								1,000
Aid to Volunteer First Aid		46,870		46,870		46,870		-
Fire Department								
Salaries and Wages		83,350		83,350		80,545		2,805
Other Expenses		112,500		112,500		101,458		11,042

	<u>Appropriated</u>			<u>Expended</u>		
	Budget	Budget After Modification		Paid or Charged	Reserved	
OPERATIONS - WITHIN "CAPS" (Continued)	Duaget	Modification	2	Sharged		Reserved
PUBLIC WORKS FUNCTION						
Streets and Roads				•		
Salaries and Wages	\$ 508,300	\$ 508,300	\$	480,286	\$	28,014
Other Expenses	109,000	109,000		92,445		16,555
Snow Removal						
Salaries and Wages	60,000	60,000		51,330		8,670
Other Expenses	80,000	80,000		77,333		2,667
Solid Waste Collection						
Salaries and Wages	82,600	83,600		83,464		136
Other Expenses	1,347,000	1,337,000		1,322,556		14,444
Buildings and Grounds						
Salaries and Wages	188,850	187,850		177,380		10,470
Other Expenses	157,000	167,000		165,962		1,038
Vehicle Maintenance						
Salaries and Wages	71,700	71,700		70,201		1,499
Other Expenses	81,500	81,500		75,291		6,209
HEALTH AND HUMAN SERVICES						
Public Health Services						
Salaries and Wages	73,500	73,500		71,096		2,404
Other Expenses	173,100	173,100		168,195		4,905
Environmental Commission						
Salaries and Wages	1,200	1,200		1,200		-
Other Expenses	1,000	1,000		590		410
PARKS AND RECREATION FUNCTIONS						
Recreation Services and Programs						
Salaries and Wages	164,600	164,600		154,736		9,864
Other Expenses	302,850	302,850		301,453		1,397
Senior Citizens Activities	70.000	70.000		70.600		7.220
Salaries and Wages	78,000	78,000		70,680		7,320
Other Expenses	34,500	34,500		30,374		4,126
OTHER COMMON OPERATING FUNCTIONS						
Accumulated Leave Compensation	200,000	200.000		200,000		
Salaries and Wages	200,000	200,000		200,000		-
MUNICIPAL COURT						
Salaries and Wages	124,500	122,500		119,564		2,936
Other Expenses	10,300	12,300		11,128		1,172
Public Defender						
Other Expenses	10,600	10,600		10,600		-
Municipal Prosecutor						
Other Expenses	21,000	21,000		21,000		-
Shade Tree						
Other Expenses	38,000	38,000		36,590		1,410

·	Appro	priated	Expe	nded
		Budget After	Paid or	
	<u>Budget</u>	Modification	<u>Charged</u>	Reserved
OPERATIONS - WITHIN "CAPS" (Cont'd)				
UNIFORM CONSTRUCTION CODE				
APPROPRIATIONS OFFSET BY				
DEDICATED REVENUES (NJAC5:23-4.17)				
Uniform Construction Code Enforcement	\$ 269,300	e 271 200	Ф 271.074	ф <b>22</b> /
Salaries and Wages Other Expenses	6,000	\$ 271,300 4,000	\$ 271,074 895	\$ 226 3,105
Other Expenses	0,000	4,000	693	3,103
UTILITY EXPENSES AND BULK PURCHASES				
Electricity	120,500	123,500	117,383	6,117
Street Lighting	140,000	151,000	150,317	683
Telephone	90,000	93,000	90,974	2,026
Natural Gas	33,000	32,000	25,151	6,849
Gasoline	160,000	144,000	127,500	16,500
Total Operations Within "CAPS"	13,468,520	13,456,520	12,545,537	910,983
Continuent	5,000	5,000		5 000
Contingent	5,000	5,000		5,000
Total Operations Including Contingent - Within				
"CAPS"	13,473,520	13,461,520	12,545,537	915,983
Detail:				
Salaries and Wages	7,244,350	7,206,350	6,911,833	294,517
Other Expenses (Including Contingent)	6,229,170	6,255,170	5,633,704	621,466
DEFERRED CHARGES AND STATUTORY				
EXPENDITURES - MUNICIPAL WITHIN "CAPS"				
Statutory Charges				
Public Employees Retirement System	405,152	405,152	405,152	6.527
Social Security System (O.A.S.I.) Police and Firemen's Retirement System	480,000 865,915	490,000 865,915	483,463 865,915	6,537
Defined Contribution Retirement Plan	6,000	8,000	6,567	1,433
			······································	
Total Deferred Charges & Statutory				
Expenditures - Municipal Within "CAPS"	1,757,067	1,769,067	1,761,097	7,970
Total General Appropriations for Municipal	15 000 505	15 020 505	14206624	002.052
Purposes Within "CAPS"	15,230,587	15,230,587	14,306,634	923,953
OPERATIONS - EXCLUDED FROM "CAPS"				
PUBLIC SAFETY FUNCTIONS				
Length of Service Awards Program				
Other Expenses	88,000	88,000	-	88,000
Police Dispatch - 911	12.250	12.250	12.220	0.1
Other Expenses PUBLIC WORKS FUNCTIONS	13,250	13,250	13,229	21
Stormwater Management				
Salaries and Wages	61,100	61,100	59,865	1,235
Other Expenses	28,000	28,000	23,985	4,015
EDUCATION			040.000	
Maintenance of Free Public Library	827,689	827,689	810,275	17,414
Supplemental Library Funding UNCLASSIFIED	45,000	45,000	45,000	•
Reserve for Tax Appeals	350,000	350,000	350,000	
Total Other Operations Excluded			1 000 051	*** **=
From "CAPS"	1,413,039	1,413,039	1,302,354	110,685

		Appropriated			<u>Expended</u> Paid or			
		Budget		Budget After Modification		Charged		Reserved
PUBLIC AND PRIVATE PROGRAMS								
OFFSET BY REVENUES Matching Fund for Grants	<b>c</b>	2,000	Φ	2,000			\$	2,000
Municipal Alliance on Alcoholism and Drug Abuse	\$	2,000	Þ	2,000			Ф	2,000
County Share		9,876		9,876	\$	9,876		-
Local Share		2,469		2,469		2,469		
Recycling Tonnage Grant Alcohol Education and Rehabilitation		27,334		27,334 366		27,334 366		
Police Body Armor Fund Grant				6,195		6,195		-
Community Forestry Grant		3,000	_	3,000		3,000		
Total Public and Private Programs								
Offset by Revenues		44,679	_	51,240		49,240		2,000
Total Operations Excluded from "CAPS"	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	1,457,718	_	1,464,279		1,351,594		112,685
Detail:								
Other Expenses (Including Contingent)		1,457,718	_	1,464,279		1,351,594		112,685
CAPITAL IMPROVEMENTS -								
Capital Improvement Fund		900,000		900,000		900,000		-
Total Capital Improvements		900,000	*******	900,000		900,000		-
MUNICIPAL DEBT SERVICE -								
Payment of Bond Principal		935,000		935,000		935,000		
Interest on Bonds		361,590		361,590		361,590		
Interest on Notes		131,275	_	131,275		131,275		
Total Municipal Debt Service		1,427,865		1,427,865	and the second	1,427,865	acres constraints	
OPERATIONS - EXCLUDED FROM "CAPS" DEFERRED CHARGES								
Deferred Charges Unfunded	\$	57,135	\$_	57,135	\$	57,135		-
Total Deferred Charges		57,135		57,135		57,135		
Total General Appropriations for Municipal								
Purposes Excluded from "CAPS"		3,842,718		3,849,279		3,736,594	\$	112,685
Subtotal General Appropriations		19,073,305		19,079,866		18,043,228		1,036,638
Reserve for Uncollected Taxes		458,000	-	458,000		458,000		
Total General Appropriations	\$	19,531,305	<u>\$</u>	19,537,866	\$	18,501,228	\$	1,036,638
Budget as Adopted			\$	19,531,305				
Added by NJSA 40A:4-87				6,561				
			\$	19,537,866				
Cash Disbursed					\$	16,964,513		
Encumbrances Payable						679,475		
Reserve for Tax Appeals						350,000		
Transfer to Appropriated Grant Reserves						49,240		
Reserve for Uncollected Taxes						458,000		
					\$	18,501,228		

## BOROUGH OF OAKLAND COMPARATIVE BALANCE SHEETS - REGULATORY BASIS TRUST FUNDS AS OF DECEMBER 31, 2018 AND 2017

	Reference	2018	<u>2017</u>
ASSETS			
ANIMAL CONTROL FUND Cash Change Fund	B-3 B	\$ 5,908 50	\$ 1,781 50
		5,958	1,831
OTHER TRUST FUND Cash	B-3	7,670,680	7,233,787
		7,670,680	7,233,787
UNEMPLOYMENT INSURANCE TRUST FUND Cash	B-3	140,238	142,058
		140,238	142,058
MUNICIPAL OPEN SPACE TRUST FUND			
Cash Due from Current Fund	B-3 B-15	764,507 830	760,829 408
		765,337	761,237
LENGTH OF SERVICE AWARDS PROGRAM FUND (UNAUDITED)			
Investment Contribution Receivables	B B	1,384,836 65,055	1,428,668
		1,449,891	1,489,973
Total Assets		\$ 10,032,104	\$ 9,628,886

# BOROUGH OF OAKLAND COMPARATIVE BALANCE SHEETS - REGULATORY BASIS TRUST FUNDS AS OF DECEMBER 31, 2018 AND 2017 (Continued)

	Reference	2018	<u>2018</u>
LIABILITIES, RESERVES AND FUND BALANCE			
ANIMAL CONTROL FUND			
Due to State of New Jersey	B-4	\$ 5	\$ 5
Reserve for Animal Control Expenditures	B-6	5,953	1,826
		5,958	1,831
OTHER TRUST FUND			
Developer's Escrow and Other Reserves	B-11	2,977,316	3,451,548
Reserve for Payroll Deductions Payable	B-14	94,066	94,066
Reserve for Health Benefit Claims	B-12	3,909,908	3,035,597
Reserve for Affordable Housing (COAH)	B-13	689,390	652,576
	-	7,670,680	7,233,787
UNEMPLOYMENT INSURANCE TRUST FUND			
Due to State of New Jersey	B-7	259	3,727
Reserve for Unemployment Claims	B-8	139,979	138,331
		140,238	142,058
MUNICIPAL OPEN SPACE TRUST FUND			
Reserve for Expenditures	B-16	765,337	761,237
		765,337	761,237
A DIVERSIA OF GERMAN AND PROCESS AND EVAND (UNIA VIDITED)			
LENGTH OF SERVICE AWARDS PROGRAM FUND (UNAUDITED)	D	1 440 001	1 400 072
Reserve for Length of Service Award Program	В	1,449,891	1,489,973
		1,449,891	1,489,973
Total Liabilities, Reserves and Fund Balance		\$ 10,032,104	\$ 9,628,886

### BOROUGH OF OAKLAND STATEMENT OF REVENUES-REGULATORY BASIS MUNICIPAL OPEN SPACE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	<u>Antic</u>	ipate	<u>d</u>				
	Budget After <u>Budget Modification Realized</u>						Excess or Deficit
Amount to be Raised by Taxation Interest Deposits	\$  217,671	\$	217,671	\$	217,797 6,938	\$	126 6,938
	\$ 217,671	\$	217,671	<u>\$</u>	224,735	\$	7,064

**EXHIBIT B-2** 

### STATEMENT OF APPROPRIATIONS-REGULATORY BASIS MUNICIPAL OPEN SPACE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2018

		Appropriated				Expe	;	
		Budget		dget After		Paid or Charged		Reserved
Debt Service Payment of Bond Principal	\$	200,000	\$	200,000	\$	200,000		
Other Expenses		17,671	-	17,671		20,635	\$	(2,964)
	<u>\$</u>	217,671	\$	217,671	\$	220,635	\$	(2,964)

## BOROUGH OF OAKLAND COMPARATIVE BALANCE SHEETS - REGULATORY BASIS GENERAL CAPITAL FUND AS OF DECEMBER 31, 2018 AND 2017

	Reference	<u>2018</u>	<u>2017</u>
ASSETS			
Cash	C-2,C-3	\$ 5,020,040	\$ 5,705,706
Deferred Charges to Future Taxation	,		+ -,,
Funded	C-5	11,691,000	12,626,000
Unfunded	C-6	10,474,547	7,686,432
Grants Receivable	C-7	4,147,227	4,147,227
		\$ 31,332,814	\$ 30,165,365
LIABILITIES, RESERVES AND FUND BALANCE			
General Serial Bonds	C-8	\$ 11,691,000	\$ 12,626,000
Bond Anticipation Notes	C-9	5,251,000	5,251,000
Improvement Authorizations			
Funded	C-10	2,140,513	2,437,907
Unfunded	C-10	6,042,690	5,214,947
Accounts Payable	C-11	3,035,801	1,549,350
Reserve for Payment of Debt Service	C-12	1,367,049	1,357,549
Reserve for Preliminary Costs	C	9,000	9,000
Reserve for Ladder Truck	C-14	800,000	800,000
Reserve for Grants Receivable	C-7	150,000	150,000
Capital Improvement Fund	C-15	635,361	497,867
Fund Balance	C-1	210,400	271,745
		\$ 31,332,814	\$ 30,165,365

There were bonds and notes authorized but not issued of \$5,400,750 and \$2,563,132 at December 31, 2018 and 2017 respectively (Exhibit C-16).

## BOROUGH OF OAKLAND COMPARATIVE STATEMENTS OF CHANGES IN FUND BALANCES - REGULATORY BASIS GENERAL CAPITAL FUND FOR THE YEARS ENDED DECEMBER 31, 2018 AND 2017

	<u>2018</u>	<u>2017</u>
Balance, January 1	\$ 271,745	\$ 273,404
Increased by:		
Premium on Sale of Bond Anticipation Notes	48,993	42,428
Cancelled Improvement Authorizations	 29,662	75,913
	350,400	391,745
Decreased by:		
Appropriated to Finance Improvement Authorizations	 140,000	120,000
Balance, December 31	\$ 210,400	\$ 271,745

## BOROUGH OF OAKLAND COMPARATIVE BALANCE SHEETS - REGULATORY BASIS WATER UTILITY FUND AS OF DECEMBER 31, 2018 AND 2017

ASSETS	Reference	<u>2018</u>	<u>2017</u>
OPERATING FÚND			
Cash	D-5	\$ 2,107,046	\$ 2,120,192
Change Fund	D	50	50
		2,107,096	2,120,242
Receivables With Full Reserves			
Consumer Accounts Receivable	D-7	182,983	217,888
		2,290,079	2,338,130
CAPITAL FUND			
Cash	D-5,D-6	1,494,839	1,279,988
Fixed Capital	D-9	13,276,932	12,584,757
Fixed Capital Authorized and Uncompleted	D-12	684,246	1,230,409
		15,456,017	15,095,154
Total Assets		\$ 17,746,096	\$ 17,433,284

# BOROUGH OF OAKLAND COMPARATIVE BALANCE SHEETS - REGULATORY BASIS WATER UTILITY FUND AS OF DECEMBER 31, 2018 AND 2017 (Continued)

	Reference	2018	2017
LIABILITIES, RESERVES AND FUND BALANCE			
OPERATING FUND			
Liabilities			
Appropriation Reserves	D-4,D-13	\$ 87,570	\$ 200,028
Accounts Payable	D-14	110,229	62,528
Reserve for Rate Stabilization	D-10	260,000	200,000
Accrued Interest Payable on Bonds	D-19	3,540	3,755
		461,339	466,311
Reserve for Receivables	D	182,983	217,888
Fund Balance	D-1	1,645,757	1,653,931
		2,290,079	2,338,130
CAPITAL FUND			
Serial Bonds Payable	D-18	\$ 1,475,000	1,605,000
Accounts Payable	D-8	9,954	21,100
Improvement Authorization		- ,	
Funded	D-15	309,851	376,777
Unfunded	D-15	40,832	40,832
Reserves for		<b>,</b>	
Amortization	D-20	11,333,841	10,979,757
Deferred Amortization	D-11	734,142	812,214
Payment of Debt	D	54,425	54,425
Capital Improvement Fund	D-16	1,183,814	1,023,963
Fund Balance	D-2	314,158	181,086
		15,456,017	15,095,154
Total Liabilities, Reserves and Fund Balance		\$ 17,746,096	\$ 17,433,284

There were bonds and notes authorized but not issued in the amount of \$418,195 at December 31, 2018 and 2017 (Exhibit D-21).

### COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS

### WATER UTILITY OPERATING FUND FOR THE YEARS ENDED DECEMBER 31, 2018 AND 2017

		2018	2017
REVENUES AND OTHER INCOME		<u></u>	
Fund Balance Anticipated	\$	265,000	\$ 60,000
Rents	·	1,880,903	1,904,352
Miscellaneous		45,185	28,511
Water Capital Surplus		150,000	_
Non-Budget Revenue		,	1,062
Other Credits to Income			,
Unexpended Balance of Appropriation Reserves		187,363	 86,563
		2,528,451	 2,080,488
EXPENDITURES			
Budget Appropriations			
Operating		1,374,920	1,295,400
Capital Improvements		614,851	361,148
Debt Service		174,229	177,452
Deferred Charges and Statutory Expenditures		107,000	102,000
Refund of Prior Year Revenue		625	 -
		2,271,625	 1,936,000
Excess in Revenue		256,826	144,488
Fund Balance, January 1		1,653,931	 1,569,443
		1,910,757	1,713,931
Decreased by:		265,000	60.000
Utilization as Anticipated Revenue	-	265,000	 60,000
Fund Balance, December 31	\$	1,645,757	\$ 1,653,931

## BOROUGH OF OAKLAND COMPARATIVE STATEMENTS OF CHANGES IN FUND BALANCES - REGULATORY BASIS WATER UTILITY CAPITAL FUND FOR THE YEARS ENDED DECEMBER 31, 2018 AND 2017

		<u>2018</u>		<u>2017</u>
Balance, January 1	\$	181,086	\$	181,086
Increased by: Improvement Authorizations Cancelled		283,072		
		464,158		181,086
Decreased by: Utilized as Revenue in Water Operating Fund		150,000	<u></u>	-
Balance, December 31	<u>\$</u>	314,158	<u>\$</u>	181,086
			EX	HIBIT D-3

### STATEMENT OF REVENUES - REGULATORY BASIS WATER UTILITY OPERATING FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	<u>Anticipated</u>	Realized	Excess or (Deficit)
Surplus Anticipated Rents Water Capital Surplus Miscellaneous	\$ 265,000 1,850,000 150,000 6,000	\$ 265,000 1,880,903 150,000 45,185	\$ 30,903 39,185
	\$ 2,271,000	\$ 2,341,088	\$ 70,088
Analysis of Miscellaneous Revenue			
Interest on Investments and Deposits Other Miscellaneous		\$ 24,894 20,291	
		\$ 45,185	
Analysis of Miscellaneous Revenue			
Cash Receipts Due from Water Utility Capital Fund		\$ 34,874 10,311	
		\$ 45,185	

# BOROUGH OF OAKLAND STATEMENT OF EXPENDITURES - REGULATORY BASIS WATER UTILITY OPERATING FUND FOR THE YEAR ENDED DECEMBER 31, 2018

		<u>Appropriated</u>				<u>Expe</u>	Expended			
		Budget After				Paid or				
		<b>Budget</b>	Mo	dification		Charged	Re	eserved		
OPERATING										
Salaries and Wages	\$	601,850	\$	601,850	\$	585,835	\$	16,015		
Other Expenses		371,000		386,500		382,131		4,369		
Utilities		276,500		259,000		218,803		40,197		
Employee Group Health		73,800		73,800		73,800		-		
Other Insurance Premiums		53,770		53,770		53,770		-		
CAPITAL IMPROVEMENTS										
Capital Improvement Fund		364,851		364,851		364,851		-		
Capital Outlay		250,000		250,000		224,084		25,916		
DEBT SERVICE										
Payment of Bond Principal		130,000		130,000		130,000		-		
Interest on Bonds		44,229		44,229		44,229		-		
STATUTORY EXPENDITURES										
Public Employees Retirement System		61,600		61,600		61,000		600		
Social Security System		43,400		45,400		44,927		473		
	<u>\$</u>	2,271,000	\$	2,271,000	\$	2,183,430	\$	87,570		
Cash Disbursed					\$	1,968,972				
Accounts Payable						110,229				
Transferred to Rate Stabilization Fund						60,000				
Interest on Bonds						44,229				
					\$	2,183,430				

## BOROUGH OF OAKLAND COMPARATIVE BALANCE SHEETS - REGULATORY BASIS SEWER UTILITY FUND AS OF DECEMBER 31, 2018 AND 2017

ASSETS	Reference	<u>2018</u>	<u>2017</u>
OPERATING FUND			
Cash Change Fund	E-5 E	\$ 539,028 <u>25</u>	
Receivables with Full Reserves	X	539,053	546,506
Consumer Accounts Receivable	E-7	93,844	106,785
		632,897	653,291
CAPITAL FUND			
Cash	E-5,E-6	193,868	156,818
Fixed Capital	E	304,100	304,100
Fixed Capital Authorized and Uncompleted	E-16	934,760	634,760
		1,432,728	1,095,678
Total Assets		\$ 2,065,625	\$ 1,748,969

# BOROUGH OF OAKLAND COMPARATIVE BALANCE SHEETS - REGULATORY BASIS SEWER UTILITY FUND AS OF DECEMBER 31, 2018 AND 2017

LIABILITIES, RESERVES AND FUND BALANCE	Reference		2018		<u>2017</u>
OPERATING FUND					
Appropriation Reserves	E-4,E-10	\$	20,210	\$	19,666
Encumbrances Payable	E-11		96,235		14,497
Accrued Interest on Bonds	E-13		408		433
Reserve for Sewer Rate Stabilization	E-12		79,000		66,000
			195,853		100,596
Reserve for Receivables	E		93,844		106,785
Fund Balance	E-1		343,200	_	445,910
		_	632,897		653,291
CAPITAL FUND					
Encumbrances Payable	E-9		63		21,193
Improvement Authorizations					
Funded	E-18		15,171		10,111
Unfunded	E-18		833,056		516,986
Serial Bonds Payable	E-17		170,000		185,000
Reserve for Amortization	E-15		134,100		119,100
Deferred Reserve for Amortization	E-14		42,000		42,000
Reserve for Debt Service	$\mathbf{E}$ .		60,000		60,000
Capital Improvement Fund	E-19		174,873		137,823
Fund Balance	E-2		3,465		3,465
			1,432,728	_	1,095,678
Total Liabilities, Reserves and		•			
Fund Balance		\$	2,065,625	\$	1,748,969

There were bonds and notes authorized but not issued in the amount of \$892,760 and \$592,760 at December 31, 2018 and 2017. (Exhibit E-20).

### COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGES IN FUND BALANCE REGULATORY BASIS - SEWER UTILITY OPERATING FUND FOR THE YEARS ENDED DECEMBER 31, 2018 AND 2017

		<u>2018</u>		2017
REVENUE AND OTHER INCOME REALIZED				
Operating Surplus Anticipated	\$	181,000	\$	30,000
Sewer Rents		418,015		418,116
Non-Budget Revenue		7,175		3,132
Other Credits				
Unexpended Balance of Appropriation Reserves	•	18,150		35,243
Total Income	_	624,340	***************************************	486,491
EXPENDITURES				
Budget Appropriations				
Operating		475,325		321,050
Capital Improvements		37,050		36,725
Debt Service		20,175		20,475
Deferred Charges and Statutory Expenditures	-	13,500		19,100
Total Expenditures		546,050		397,350
Excess in Revenue		78,290		89,141
Fund Balance, January 1		445,910		386,769
		524,200		475,910
Decreased by:				
Utilization as Anticipated Revenue	**********	181,000		30,000
Fund Balance, December 31	\$	343,200	\$	445,910

## BOROUGH OF OAKLAND COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGES IN FUND BALANCE REGULATORY BASIS - SEWER UTILITY CAPITAL FUND FOR THE YEARS ENDED DECEMBER 31, 2018 AND 2017

		<u>2018</u>	<u>2017</u>
Balance, January 1	<u>\$</u>	3,465	\$ 3,465
Balance, December 31	\$	3,465	\$ 3,465

**EXHIBIT E-3** 

### STATEMENT OF REVENUES - REGULATORY BASIS SEWER UTILITY OPERATING FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	<u>Ar</u>	ticipated	Ī	Realized	xcess or Deficit)
Surplus Anticipated Sewer Rents	\$	181,000 365,050	\$	181,000 418,015	\$ 52,965
	\$	546,050	\$	599,015	\$ 52,965
Non Budget					
Miscellaneous Due from Sewer Utility Capital Fund				5,812 1,363	
			\$	606,190	

### BOROUGH OF OAKLAND STATEMENT OF EXPENDITURES - REGULATORY BASIS SEWER UTILITY OPERATING FUND FOR THE YEAR ENDED DECEMBER 31, 2018

		Appro		Expe Paid or	nde	<u>ıded</u>	
	Budget Modification		Modification		Charged		Reserved
OPERATING							
Salaries and Wages	\$	53,750	\$ 53,750	\$	53,632	\$	118
Other Expenses		367,500	358,500		344,568		13,932
Utilities		32,000	41,000		35,014		5,986
Employee Group Health		10,900	10,900		10,900		-
Other Insurance Premiums		11,175	11,175		11,175		-
CAPITAL IMPROVEMENTS							,
Capital Improvement Fund		37,050	37,050		37,050		
DEBT SERVICE							
Payment of Bond Principal		15,000	15,000		15,000		
Interest on Bonds		5,175	5,175		5,175		
STATUTORY EXPENDITURES				٠			
Contribution to							
Public Employees Retirement System		9,200	9,200		9,200		
Social Security System		4,300	4,300		4,126		174
Total Sewer Utility Appropriations	<u>\$</u>	546,050	\$ 546,050	\$	525,840	\$	20,210
Cash Disbursed				\$	411,430		
Transfer to Rate Stabili	zation	Reserve			13,000		
Interest on Bonds					5,175		
Encumbrances Payable			*		96,235		
				<u>\$</u>	525,840		

# BOROUGH OF OAKLAND COMPARATIVE BALANCE SHEETS - REGULATORY BASIS GENERAL FIXED ASSETS ACCOUNT GROUP AS OF DECEMBER 31, 2018 AND 2017

		<u>2018</u>	<u>2017</u>
ASSETS			
Land	\$	26,856,400	\$ 26,856,400
Buildings and Building Improvements		9,284,701	9,284,701
Machinery and Equipment		9,102,770	 8,753,544
Total Assets	<u>\$</u>	45,243,871	\$ 44,894,645
FUND BALANCE			
Investment in General Fixed Assets	<u>\$</u>	45,243,871	\$ 44,894,645

NOTES TO FINANCIAL STATEMENTS

### BOROUGH OF OAKLAND NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2018 AND 2017

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The Borough of Oakland (the "Borough") was incorporated in 1902 and operates under an elected Mayor and Council form of government. The Mayor is elected to a four-year term and the six council members are elected at-large, two each year for terms of three years. The Mayor is the Chief Executive Officer of the Borough and as such presides over all public meetings and makes appointments to various boards. The Borough Council exercises all legislative powers including final adoption of the municipal budget and bond ordinances and confirmation of the Mayor's appointments, and all executive authority which is not specifically provided to the Mayor, by state law. A Borough Administrator is appointed by the Borough Council and is responsible for the implementation of the policies of the Mayor and Council, for the administration of all Borough affairs and for the day to day operations of the Borough. The Borough Administrator is the Chief Administrative Officer for the Borough. The Borough's major operations include public safety, road repair and maintenance, sanitation, fire protection, recreation and parks, health services, and general administrative services.

GASB requires the financial reporting entity to include both the primary government and component units. Component units are legally separate organizations for which the Borough is financially accountable. The Borough is financially accountable for an organization if the Borough appoints a voting majority of the organization's governing board and (1) the Borough is able to significantly influence the programs or services performed or provided by the organization; or (2) the Borough is legally entitled to or can otherwise access the organization's resources; the Borough is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Borough is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Borough in that the Borough approves the budget, the issuance of debt or the levying of taxes. The Borough is not includable in any other reporting entity as a component unit.

The financial statements contained herein include only those boards, bodies, officers or commissions as required by NJS 40A:5-5. Accordingly, the financial statements of the Borough do not include the municipal library, volunteer fire department or volunteer ambulance squad, which are considered component units under GAAP. Complete financial statements of the above component units can be obtained by contacting the Treasurer of the respective entity.

### B. Description of Regulatory Basis of Accounting

The financial statements of the Borough of Oakland have been prepared on a basis of accounting in conformity with accounting principles and practices prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") which is a regulatory basis of accounting other than accounting principles generally accepted in the United States of America (GAAP). Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Borough accounts for its financial transactions through separate funds, which differ from the fund structure required by GAAP.

The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. GASB has adopted accounting statements to be used by governmental units when reporting financial position and results of operations in accordance with accounting principles generally accepted in the United States of America. (GAAP). The municipalities in the State of New Jersey do not prepare financial statements in accordance with GAAP and thus do not comply with all of the GASB pronouncements.

### BOROUGH OF OAKLAND NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2018 AND 2017

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### C. Basis of Presentation – Financial Statements

The Borough uses funds, as required by the Division, to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial administration by segregating transactions related to certain Borough functions or activities. The Borough also uses an account group, which is designed to provide accountability for certain assets that are not recorded in those Funds.

The Borough has the following funds and account group:

<u>Current Fund</u> – This fund is used to account for the revenues and expenditures for governmental operations of a general nature and the assets and liabilities related to such activities, including Federal and State grants not accounted for in another fund.

<u>Trust Funds</u> - These funds are used to account for assets held by the government in a trustee capacity. Funds held by the Borough as an agent for individuals, private organizations, or other governments are recorded in the Trust Funds.

<u>Animal Control Fund</u> - This fund is used to account for fees collected from dog and cat licenses and expenditures which are regulated by NJS 4:19-15.11.

<u>Other Trust Fund</u> - This fund is established to account for the assets and resources, which are held by the Borough as a trustee or agent for individuals, private organizations, other governments and/or other funds. These funds include dedicated fees/proceeds collected, developer deposits, payroll related deposits and funds deposited with the Borough as collateral.

<u>Unemployment Insurance Fund</u> - This fund is used to account for employee and employer contributions for the purpose of providing unemployment benefits to former eligible employees.

<u>Municipal Open Space Trust Fund</u> — This fund is used to account for the resources which have accumulated from a dedicated tax, to be used for the preservation of open space, recreation and farmland property.

<u>Length of Service Awards Program Fund (LOSAP)</u> – This fund is established to account for the tax-deferred income benefits to active volunteer members of emergency service organizations of the Borough.

<u>General Capital Fund</u> – This fund is used to account for the receipt and disbursement of funds used and related financial transactions related to the acquisition or improvement of general capital facilities and other capital assets, other than those acquired in the Current Fund.

<u>Water Utility Fund</u> - This fund is used to account for the revenues and expenditures for the operation of the Borough's water utility and the assets and liabilities relative to such activities. Acquisition or improvement of capital facilities and other capital assets for the water utility is accounted for in the capital section of the fund.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Basis of Presentation – Financial Statements (Continued)

<u>Sewer Utility Fund</u> - This fund is used to account for the revenues and expenditures for the operation of the Borough's sanitary sewerage system and the assets and liabilities relative to such activities. Acquisition or improvement of capital facilities and other capital assets for the sewer utility is accounted for in the capital section of the fund.

<u>General Fixed Assets Account Group</u> - This account group is used to account for all general fixed assets of the Borough, other than those accounted for in the water and sewer utility funds. The Borough's infrastructure is not reported in the account group.

<u>Comparative Data</u> - Comparative data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the Borough's financial position and operations. However, comparative data have not been presented in all statements because their inclusion would make certain statements unduly complex and difficult to understand.

<u>Reclassifications</u> - Certain reclassifications may have been made to the December 31, 2017 balances to conform to the December 31, 2018 presentation.

#### <u>Financial Statements – Regulatory Basis</u>

The GASB Codification also requires the financial statements of a governmental unit to be presented in the basic financial statements in accordance with GAAP. The Borough presents the regulatory basis financial statements listed in the table of contents which are required by the Division and which differ from the basic financial statements required by GAAP. In addition, the Division requires the regulatory basis financial statements listed in the table of contents to be referenced to the supplementary schedules. This practice differs from reporting requirements under GAAP.

#### D. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the accounting principles and practices prescribed by the Division in accordance with the regulatory basis of accounting. Measurement focus indicates the type of resources being measured. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The Borough of Oakland follows a modified accrual basis of accounting. Under this method of accounting, revenues, except State/Federal Aid, are recognized when received and expenditures are recorded when incurred. The accounting principles and practices prescribed or permitted for municipalities by the Division ("regulatory basis of accounting") differ in certain respects from accounting principles generally accepted in the United States of America (GAAP) applicable to local government units. The more significant differences are as follows:

<u>Cash and Investments</u> - Cash includes amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government. Investments are reported at cost and are limited by N.J.S.A. 40A:5-15.1 et seq. with the exception of LOSAP Trust Fund investments which are reported at fair value and are limited by N.J.A.C. 5:30-14.19. GAAP requires that all investments be reported at fair value.

<u>Inventories</u> - The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various balance sheets. GAAP requires inventories to be recorded as assets in proprietary-type funds.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. Measurement Focus and Basis of Accounting (Continued)

Property Tax Revenues/Receivables - Real property taxes are assessed locally, based upon the assessed value of the property. The tax bill includes a levy for Municipal, County, and School purposes. The bills are mailed annually in June for that calendar year's levy. Taxes are payable in four quarterly installments on February 1, May 1, August 1, and November 1. The amounts of the first and second installments are determined as one-quarter of the total tax levied against the property for the preceding year. The installment due the third and fourth quarters is determined by taking the current year levy less the amount previously charged for the first and second installments, with the remainder being divided equally. If unpaid on these dates, the amount due becomes delinquent and subject to interest at 8% per annum, or 18% on any delinquency amount in excess of \$1,500. A penalty of up to 6% of the delinquency may be imposed on a taxpayer with a delinquency in excess of \$10,000 who fails to pay that delinquency prior to the end of the fiscal year in which the charges become delinquent. The school levy is turned over to the Board of Education as expenditures are incurred, and the balance, if any, must be transferred as of December 31, of each fiscal year. County taxes are paid quarterly on February 15, May 15, August 15 and November 15, to the County by the Borough. When unpaid taxes or any municipal lien, or part thereof, on real property, remains in arrears on April first in the year following the calendar year levy when the same became in arrears, the collector in the municipality shall, subject to the provisions of the New Jersey Statutes, enforce the lien by placing the property on a standard tax sale. The Borough also has the option when unpaid taxes or any municipal lien, or part thereof, on real property remains in arrears on the 11th day of the eleventh month in the fiscal year when the taxes or lien became in arrears, the collector in the municipality shall, subject to the provisions of the New Jersey Statutes, enforce the lien by placing property on an accelerated tax sale, provided that the sale is conducted and completed no earlier than in the last month of the fiscal year. The Borough may institute annual in rem tax foreclosure proceedings to enforce the tax collection or acquisition of title to the property. In accordance with the accounting principles prescribed by the State of New Jersey, current and delinquent taxes are realized as revenue when collected. Since delinquent taxes and liens are fully reserved, no provision has been made to estimate that portion of the tax receivable and tax title liens that are uncollectible. GAAP requires property tax revenues to be recognized in the accounting period when they become susceptible to accrual (i.e., when they are both levied and available), reduced by an allowance for doubtful accounts.

<u>Miscellaneous Revenues/Receivables</u> - Miscellaneous revenues are recognized on a cash basis. Receivables for the miscellaneous items that are susceptible to accrual are recorded with offsetting reserves on the balance sheet of the Borough's Current Fund. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual (i.e., when they are both measurable and available).

<u>Utility Revenues/Receivables</u> - Utility charges are levied quarterly based upon a flat service charge and if applicable, an excess consumption or usage charge. Revenues from these sources are recognized on a cash basis. Receivables that are susceptible to accrual are recorded with offsetting reserves on the balance sheet of the Borough's water and sewer utility operating funds. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual, reduced by an allowance for doubtful accounts.

Grant and Similar Award Revenues/Receivables - Federal and State grants, entitlements or shared revenues received for purposes normally financed through the Current Fund are recognized when anticipated in the Borough's budget. GAAP requires such revenues to be recognized as soon as all eligibility requirements imposed by the grantor or provider have been met.

<u>Property Acquired for Taxes</u> – Property acquired for taxes is recorded in the Current Fund at the assessed valuation when such property was acquired, and is fully reserved. GAAP requires such property to be recorded as a capital asset in the government-wide financial statements at fair value on the date of acquisition.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. Measurement Focus and Basis of Accounting (Continued)

<u>Interfunds</u> - Interfund receivables in the Current Fund are recorded with offsetting reserves, which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves. GAAP does not require the establishment of an offsetting reserve for interfunds and, therefore, does not recognize income in the year liquidated.

<u>Deferred Charges</u> – Certain expenditures and other items are required to be deferred to budgets of succeeding years. GAAP requires expenditures, operating deficits and certain other items generally to be recognized when incurred, if measurable.

Funded and unfunded debt authorizations for general capital projects are also recorded as deferred changes and represent permanent long-term debt issues outstanding (funded) and temporary debt issues outstanding or unissued debt authorizations (unfunded), respectively. GAAP does not permit the recording of deferred charges for funded and unfunded debt authorizations.

<u>Appropriation Reserves</u> – Appropriation reserves are recorded as liabilities and are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding year. Lapsed appropriation reserves are recorded as additions to income. Appropriation reserves do not exist under GAAP.

**Expenditures** – Expenditures are recorded on the "budgetary" basis of accounting. Generally, expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with an encumbrance accounting system. Outstanding encumbrances at December 31, are reported as a cash liability in the financial statements. Unexpended or uncommitted appropriations, at December 31, are reported as expenditures through the establishment of appropriation reserves unless cancelled by the governing body. GAAP requires expenditures to be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, as well as expenditures related to compensated absences and claims and judgements, which are recognized when due.

**Encumbrances** - Contractual orders outstanding at December 31, are reported as expenditures and liabilities through the establishment of an encumbrance payable. Encumbrances do not constitute expenditures or liabilities under GAAP.

<u>Compensated Absences</u> - Expenditures relating to obligations for unused vested accumulated vacation and sick leave are not recorded until paid; however, municipalities may establish and budget reserve funds subject to NJSA 40A:4-39 for the future payment of compensated absences. GAAP requires that the amount that would normally be liquidated with expendable available financial resources be recorded as an expenditure in the operating funds and the remaining obligations are recorded as a long-term obligation in the government-wide financial statements.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. Measurement Focus and Basis of Accounting (Continued)

<u>Incurred But Not Reported (IBNR) Reserves and Claims Payable</u> - The Borough has not created a reserve for any potential unreported self-insurance losses which have taken place but in which the Borough has not received notices or report of losses (i.e. IBNR). Additionally, the Borough has not recorded a liability for those claims filed, but which have not been paid (i.e. claims payable). GAAP requires that the amount that would normally be liquidated with expendable available financial resources be recorded as an expenditure in the operating funds and the remaining potential claims are recorded as a long-term obligation in the government-wide financial statements.

<u>Tax Appeals and Other Contingent Losses</u> - Losses arising from tax appeals and other contingent losses are recognized at the time a decision is rendered by an administrative or judicial body; however, municipalities may establish reserves transferred from tax collections or by budget appropriation for future payments of tax appeal losses. GAAP requires such amounts to be recorded when it is probable that a loss has been incurred and the amount of such loss can be reasonably estimated.

<u>General Fixed Assets</u> - In accordance with NJAC 5:30-5.6, Accounting for Governmental Fixed Assets, the Borough of Oakland has developed a fixed assets accounting and reporting system. Fixed assets are defined by the Borough as assets with an initial, individual cost of \$2,000 and an estimated useful life in excess of two years.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and sewerage and drainage systems are not capitalized.

General Fixed Assets purchased after December 31, 1985 are stated at cost. Donated fixed assets are recorded at acquisition value at the date of donation.

General Fixed Assets purchased prior to December 31, 1985 are stated as follows:

Land and Buildings Machinery and Equipment Assessed Value Estimated Historical Cost

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the General Capital Fund until such time as the construction is completed and put into operation for general fixed assets.

Accounting for utility fund "fixed capital" remains unchanged under NJAC 5:30-5.6.

Property and equipment purchased by the water and sewer utility funds are recorded in the capital account at cost and are adjusted for disposition and abandonment. The amounts shown do not purport to represent reproduction costs or current value. Contributions in aid of construction are not capitalized. The balance in the Reserve for Amortization and Deferred Reserve for Amortization accounts in the Utility Capital Funds represents charges to operations for the costs of acquisitions of property, equipment and improvements. The utilities do not record depreciation on fixed assets.

GAAP requires that capital assets be recorded in proprietary-type funds as well as the government-wide financial statement at historical or estimated historical cost if actual historical cost is not available. In addition, GAAP requires depreciation on capital assets to be recorded in proprietary-type funds as well as in the government-wide financial statements.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Measurement Focus and Basis of Accounting (Continued)

<u>Use of Estimates</u> - The preparation of financial statements requires management of the Borough to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of accrued revenues and expenditures during the reporting period. Accordingly, actual results could differ from those estimates.

## NOTE 2 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

**A.** <u>Budgets and Budgetary Accounting</u> - An annual budget is required to be adopted and integrated into the accounting system to provide budgetary control over revenues and expenditures. Budget amounts presented in the accompanying financial statements represent amounts adopted by the Borough and approved by the State Division of Local Government Services as per N.J.S.A. 40A:4 et seq.

The Borough is not required to adopt budgets for the following funds:

Trust Funds (Except for Open Space Trust Fund General Capital Fund Water Capital Fund Sewer Capital Fund

The governing body is required to introduce and approve the annual budget no later than February 10, of the fiscal year. The budget is required to be adopted no later than March 20, and prior to adoption must be certified by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. The Director of the Division of Local Government Services, with the approval of the Local Finance Board may extend the introduction and approval and adoption dates of the municipal budget. The budget is prepared by fund, function, activity and line item (salary or other expense) and includes information on the previous year. The legal level of control for appropriations is exercised at the individual line item level for all operating budgets adopted. The governing body of the municipality may authorize emergency appropriations and the inclusion of certain special items of revenue to the budget after its adoption and determination of the tax rate. During the last two months of the fiscal year, the governing body may, by a 2/3 vote; amend the budget through line item transfers. Management has no authority to amend the budget without the approval of the governing body. Expenditures may not legally exceed budgeted appropriations at the line item level. During 2018 and 2017 the Borough Council increased the original Current Fund budget by \$6,561 and \$32,797. The increases were funded by additional aid allotted to the Borough. In addition, the governing body approved several budget transfers during 2018 and 2017.

#### NOTE 3 CASH DEPOSITS AND INVESTMENTS

The Borough considers petty cash, change funds, cash in banks, certificates of deposit and deposits with the New Jersey Cash Management Fund as cash and cash equivalents.

#### A. Cash Deposits

The Borough's deposits are insured through either the Federal Deposit Insurance Corporation (FDIC), National Credit Union Share Insurance Fund (NCUSIF), Securities Investor Protection Corporation (SIPC) or New Jersey's Governmental Unit Deposit Protection Act (GUDPA). The Borough is required to deposit their funds in a depository which is protecting such funds pursuant to GUDPA. The New Jersey Governmental Unit Deposit Protection Act requires all banks doing business in the State of New Jersey to pledge collateral equal to at least 5% of the average amount of its public deposits and 100% of the average amount of its public funds in excess of the lesser of 75% of its capital funds or \$200 million for all deposits not covered by the FDIC or NCUSIF.

Bank balances are insured up to \$250,000 in the aggregate by the FDIC for each bank. NCUSIF insures credit union accounts up to \$250,000 in the aggregate for each financial institution. SIPC replaces cash claims up to a maximum of \$250,000 for each failed brokerage firm. At December 31, 2018 and 2017, the book value of the Borough's deposits were \$25,132,784 and \$28,990,337 and bank and brokerage firm balances of the Borough's deposits amounted to \$25,980,811 and \$26,718,256, respectively. The Borough's deposits which are displayed on the various fund balance sheets as "cash" are categorized as:

Dank Dalamas

		Bank t	<u>salai</u>	<u>1ce</u>
Depository Account		<u>2018</u>		<u>2017</u>
Insured	\$	28,980,811	\$	26,718,256

<u>Custodial Credit Risk – Deposits</u> – Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Borough does not have a formal policy for custodial credit risk. As of December 31, 2018 and 2017, none of the Borough's bank balances were exposed to custodial credit risk.

#### **B.** Investments

The Borough is permitted to invest public funds in accordance with the types of securities authorized by N.J.S.A. 40A:5-15.1. Investments include bonds or other obligations of the United States or obligations guaranteed by the United States of America, Government Money Market Mutual Funds, any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligations bear a fixed rate of interest not dependent on any index or other external factor; bonds or other obligations of the Borough or bonds or other obligations of the school districts which are a part of the Borough or school districts located within the Borough, Bonds or other obligations, having a maturity date of not more than 397 days from the date of purchase, issued by New Jersey school district, municipalities, counties, and entities subject to the "Local Authorities Fiscal Control Law," (C.40A:5A-1 et seq.); Other bonds or obligations having a maturity date not more than 397 days from the date of purchase may be approved by the Division of Investments in the Department of the Treasury for investment by local units; Local Government investment pools, deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c.281 (C.52:18A-90.4); and agreements for the repurchase of fully collateralized securities, if transacted in accordance with NJSA 40A:5-15.1 (8a-8e). In addition, the Borough is permitted to invest LOSAP Funds with the types of eligible investments authorized in NJAC 5:30-14.19. LOSAP investments include interest bearing accounts or securities, in which savings banks of New Jersey are authorized to invest their funds, New Jersey Cash Management Fund, fixed and variable individual or group annuity contracts, mutual fund shares or fixed and variable life insurance contracts.

#### NOTE 3 CASH DEPOSITS AND INVESTMENTS (Continued)

#### B. <u>Investments</u> (Continued)

As of December 31, 2018 and 2017, the Borough had the following investments:

	Fair Value				
	<u>2018</u>		<u> 2017</u>		
Investment:					
Length of Service Awards Program					
Lincoln Financial (Unaudited)	\$ 1,384	<u>,836</u> <u>\$</u>	1,428,668		

<u>Custodial Credit Risk – Investments</u> – For an investment, this is the risk, that in the event of the failure of the counterparty, the Borough will not be able to recover the value of its investments or collateral securities that are held by an outside party. The Borough does not have a policy for custodial risk. As of December 31, 2018 and 2017, \$1,384,836 and \$1,428,668 of the Borough's investments was exposed to custodial credit risk as follows:

	<u>2018</u>	<u>2017</u>
<u>Uninsured and Collateralized</u> :		
Collateral held by pledging financial institution's trust		
department not in the Borough's name (Unaudited)	\$ 1,384,836	\$ 1,428,668

<u>Interest Rate Risk</u> – The Borough does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

<u>Credit Risk</u> – State law limits investments as noted above (N.J.S.A. 40A:5-15.1 and NJAC 5:30-14.19). The Borough does not have an investment policy that would further limit its investment choices. As of December 31, 2018 and 2017, the Borough's investment in Lincoln Financial Group was rated Baa1 by Moody's Investor Services and A- by Standard Poor's.

<u>Concentration of Credit Risk</u> – The Borough places no limit in the amount the Borough may invest in any one issuer. More than five (5) percent of the Borough's investments are in Lincoln Financial Group. These investments are 100% of the Borough's total investments.

The fair value of the above-listed investment were based on quoted market prices.

Interest earned in the General Capital Fund, Animal Control Fund and certain Other Trust Funds are assigned to the Current Fund in accordance with the regulatory basis of accounting. Interest earned in the Utility Capital Funds are assigned to the Utility Operating Funds in accordance with the regulatory basis of accounting.

#### NOTE 4 TAXES AND UTILITY CHARGES AND FEES RECEIVABLE

Receivables at December 31, 2018 consisted of the following:

				Uti	ility		
		Current		Water		Sewer	<u>Total</u>
<u>2018</u>							
Property Taxes	\$	18,075					\$ 18,075
Tax Title Liens		313,407					313,407
Utility Rents			\$	182,983	\$	93,844	 276,827
	<u>\$</u>	331,482	<u>\$</u>	182,983	\$	93,844	\$ 608,309

In 2018, the Borough collected \$51,594 and \$324,673 from delinquent taxes and utility charges and fees, which represented 17% and 100% of the delinquent tax, water and sewer charges receivable at December 31, 2017.

Receivables at December 31, 2017 consisted of the following:

		Utility_								
		Current		Water		Sewer		<u>Total</u>		
<u>2017</u>										
Property Taxes	\$	6,995					\$	6,995		
Tax Title Liens		296,471						296,471		
Utility Rents	·	-	\$	217,888	\$	106,785		324,673		
	\$	303,466	\$	217,888	<u>\$</u>	106,785	\$	628,139		

In 2017, the Borough collected \$23,646 and \$356,901 from delinquent taxes and utility charges and fees, which represented 8% and 100% of the delinquent tax, water and sewer charges receivable at December 31, 2016.

### NOTE 5 DUE TO/FROM OTHER FUNDS

As of December 31, interfund receivables and payables that resulted from various interfund transactions were as follows:

		<u>20</u>		<u> 2017</u>				
	Due	from	D	ue to	Due fr	rom	Du	e to
	Other	Funds	Othe	r Funds	Other F	<u>unds</u>	<u>Other</u>	<u>Funds</u>
Current Fund Trust Funds			\$	830			\$	408
Municipal Open Space	\$	830			\$	408		
Total	\$	830	\$	830	\$	408	\$	408

The above balances are the result of expenditures being paid by one fund on behalf of another and/or to cover cash balances which were in an overdraft position.

The Borough expects all interfund balances to be liquidated within one year.

#### NOTE 6 FUND BALANCES APPROPRIATED

Under the regulatory basis of accounting, fund balances in the Current Fund and Utility Operating Funds are comprised of cash surplus (fund balance) and non-cash surplus (fund balance). All or part of cash surplus as of December 31 may be anticipated in the subsequent year's budget. The non-cash surplus portion of fund balance may be utilized in the subsequent year's budget with the prior written consent of the Director of the Division of Local Government Services if certain guidelines are met as to its availability. Fund balances at December 31, which were appropriated and included as anticipated revenue in their own respective fund's budget for the succeeding year were as follows:

	20	)18	201	)17		
	Fund	Utilized	Fund	Utilized		
	Balance	in Subsequent	Balance	in Subsequent		
	December 31,	Year's Budget	December 31,	Year's Budget		
Current Fund						
Cash Surplus	\$ 4,105,221	\$ 1,510,000	\$ 4,142,038	\$ 1,548,000		
Non-Cash Surplus	356,043		340,219	_		
	\$ 4,461,264	\$ 1,510,000	\$ 4,482,257	\$ 1,548,000		
Water Utility Operating Fund	d ·					
Cash Surplus	\$ 1,645,757	\$ 265,000	\$ 1,653,931	\$ 265,000		
Sewer Utility Operating Fun	d					
Cash Surplus	\$ 343,200	\$ 180,000	\$ 445,910	\$ 181,000		

#### NOTE 7 FIXED ASSETS

#### A. General Fixed Assets

The following is a summary of changes in the general fixed assets account group for the years ended December 31, 2018 and 2017.

	Balance December 31,					Balance, December 31,
	<u>2017</u>	<u> </u>	Additions	Re	eductions	<u>2018</u>
Land	\$ 26,856,400					\$ 26,856,400
Buildings and Building Improvements  Machinery and Equipment	9,284,701 8,753,544	\$	466,192	\$	116,966	9,284,701 9,102,770
	\$ 44,894,645	\$	466,192	\$	116,966	\$ 45,243,871
	Balance					Balance,
	December 31, 2016	Ŀ	Additions	Re	eductions	December 31, 2017
Land	\$ 26,856,400					\$ 26,856,400
Buildings and Building Improvements	9,284,701					9,284,701
Machinery and Equipment	8,592,408	\$	595,623	\$	434,487	8,753,544
	\$ 44,733,509	\$	595,623	\$	434,487	\$ 44,894,645
		38				

# NOTE 7 FIXED ASSETS (Continued)

# B. Water and Sewer Utility Funds Fixed Assets

The following is a summary of changes in the water and sewer utility funds fixed assets for the years ended December 31, 2018 and 2017.

Water Utility Capital Fund	Balance December 31, 2017	Additions	Reductions	Balance, December 31, 2018
Fixed Capital Unallocated	\$ 12,584,757	\$ 692,175	\$ -	\$ 13,276,932
	Balance December 31, 2016	Additions	Reductions	Balance, December 31, 2017
Fixed Capital Unallocated	\$ 12,584,757	\$	\$ -	\$ 12,584,757
Sewer Utility Capital Fund	Balance December 31, 2017	<u>Additions</u>	Reductions	Balance, December 31, 2018
Fixed Capital Unallocated	\$ 304,100	\$ -	\$ -	\$ 304,100
	Balance December 31, 2016	Additions	Reductions	Balance, December 31, 2017
Fixed Capital Unallocated	\$ 304,100	\$ -	\$ -	\$ 304,100

#### NOTE 8 MUNICIPAL DEBT

The Local Bond Law governs the issuance of bonds and notes used to finance capital expenditures. General obligation bonds have been issued for general capital, water and sewer utility capital fund projects. All bonds are retired in serial installments within the statutory period of usefulness. Bonds issued by the Borough are general obligation bonds, backed by the full faith and credit of the Borough. Bond anticipation notes, which are issued to temporarily finance capital projects, must be paid off within ten years and four months or retired by the issuance of bonds.

The Borough's debt is summarized as follows:

	<u>2018</u>	<u>2017</u>		
Issued				
General				
Bonds and Notes	\$ 16,942,000	\$ 17,877,00	0	
Water Utility				
Bonds	1,475,000	1,605,00	0	
Sewer Utility			_	
Bonds	 170,000	185,00	0	
Total Issued	18,587,000	19,667,00	0	
Less Funds Temporarily Held to Pay Bonds and Notes	 1,658,677	1,599,67	4	
Net Debt Issued	16,928,323	18,067,32	6	
Authorized But Not Issued				
General				
Bonds and Notes	5,400,750	2,563,13	2	
Water Utility				
Bonds and Notes	418,195	418,19	15	
Sewer Utility				
Bonds and Notes	 892,760	592,76	0	
Net Bonds and Notes Issued and Authorized				
But Not Issued	\$ 23,640,028	\$ 21,641,41	3	

# NOTE 8 MUNICIPAL DEBT (Continued)

# **Statutory Net Debt**

The statement of debt condition that follows is extracted from the Borough's Annual Debt Statement and indicates a statutory net debt of .90% and .78% at December 31, 2018 and 2017, respectively.

	Gross Debt		<u>Deductions</u>	Net Debt
2018 General Debt	\$ 22,342,750	\$	1,544,252	\$ 20,798,498
School Debt	5,042,803		5,042,803	
Water and Sewer Utility Debt	 2,955,955		2,955,955	 
Total	\$ 30,341,508	<u>\$</u>	9,543,010	\$ 20,798,498
2017 General Debt	\$ 20,440,132	\$	1,485,249	\$ 18,954,883
School Debt	5,583,440		5,583,440	
Water and Sewer Utility Debt	 2,800,955		2,800,955	 
Total	\$ 28,824,527	\$	9,869,644	\$ 18,954,883

## **Statutory Borrowing Power**

The Borough's remaining borrowing power under N.J.S. 40A:2-6, as amended, at December 31, was as follows:

	<u>2018</u>	<u>2017</u>
3-1/2% of Equalized Valuation Basis (Municipal) Less: Net Debt	\$ 85,966,043 20,798,498	\$ 84,576,818 18,954,883
Remaining Borrowing Power	\$ 65,167,545	\$ 65,621,935

## NOTE 8 MUNICIPAL DEBT (Continued)

## A. Long-Term Debt

The Borough's long-term debt consisted of the following at December 31:

## **General Obligation Bonds**

The Borough levies ad valorem taxes to pay debt service on general obligation bonds. General obligation bonds outstanding at December 31 are as follows:

	<u>2018</u>			<u>2017</u>
\$1,096,000, 2006 Bonds, due in annual installments of \$90,000 to \$96,000				
through December 1, 2021, interest at 4.00%	\$	281,000	\$	366,000
\$14,235,000, 2015 Bonds, due in annual				
installments of \$900,000 to \$1,120,000 through December 1, 2029, interest at 2.00-3.125%		11,410,000		12,260,000
	<u>\$</u>	11,691,000	\$	12,626,000

## **Utility Bonds**

The Borough pledges revenue from operations to pay debt service on utility bonds issued. The water and sewer utility bonds outstanding at December 31 are as follows:

## Water Utility

	<u>2018</u>	<u>2017</u>
\$1,995,000, 2015 Bonds, due in annual installments of \$130,000 to \$135,000 through December 1, 2029, interest at 2.00-3.125%	\$ 1,475,000	\$ 1,605,000
Sewer Utility		
\$230,000, 2015 Bonds, due in annual installments of \$15,000 to \$20,000		
through December 1, 2029, interest at 2.00-3.125%	\$ 170,000	\$ 185,000

## NOTE 8 MUNICIPAL DEBT (Continued)

## A. Long-Term Debt (Continued)

The Borough's principal and interest for long-term debt issued and outstanding as of December 31, 2018 is as follows:

Calendar	General Bonds				Water Utility Bonds				Sewer Uti			
Year	<u>Principal</u> <u>Interest</u>		Principal Interest			Principal		<u>Interest</u>	<u>Total</u>			
2019	\$	990,000	\$	341,190	\$	130,000	\$	42,469	\$ 15,000	\$	4,900	\$ 1,523,559
2020		1,045,000		319,590		130,000		39,869	15,000		4,600	1,554,059
2021		1,096,000		292,040		135,000		36,619	15,000		4,225	1,578,884
2022		1,025,000		258,200		135,000		32,569	15,000		3,775	1,469,544
2023		1,025,000		227,450		135,000		28,519	15,000		3,325	1,434,294
2024-2028		5,390,000		665,500		675,000		81,845	75,000		9,875	6,897,220
2029		1,120,000		35,000		135,000	_	4,219	 20,000	_	625	 1,314,844
	\$	11,691,000	\$	2,138,970	<u>\$</u>	1,475,000	\$	266,109	\$ 170,000	\$	31,325	\$ 15,772,404

## **Changes in Long-Term Municipal Debt**

The Borough's long-term capital debt activity for the years ended December 31, 2018 and 2017 were as follows:

	Balance, December 31,  2017	Additions	Reductions	Balance, December 31, 2018	Due Within One Year
General Capital Fund Bonds Payable	\$ 12,626,000	\$ -	\$ 935,000	\$ 11,691,000	\$ 990,000
Water Utility Capital Fund Bonds Payable	\$ 1,605,000	\$ -	\$ 130,000	\$ 1,475,000	\$ 130,000
Sewer Utility Capital Fund Bonds Payable	\$ 185,000	\$ -	\$ 15,000	\$ 170,000	\$ 15,000
	Balance, December 31, 2016	Additions	Reductions	Balance, December 31, 2017	Due Within One Year
General Capital Fund Bonds Payable	\$ 13,506,000	\$ -	\$ 880,000	\$ 12,626,000	\$ 935,000
Water Utility Capital Fund Bonds Payable	\$ 1,735,000	\$ -	\$ 130,000	\$ 1,605,000	\$ 130,000
Sewer Utility Capital Fund Bonds Payable	\$ 200,000	<u> </u>	\$ 15,000	\$ 185,000	\$ 15,000

#### NOTE 8 MUNICIPAL DEBT (Continued)

### B. Short-Term Debt

The Borough's short-term debt activity for the years ended December 31, 2018 and 2017 was as follows:

#### **Bond Anticipation Notes**

			Balance			Balance,
	Rate	Maturity	December 31,	Renewed/	Retired/	December 31,
	<u>(%)</u>	<u>Date</u>	<u>2017</u>	<u>Issued</u>	Redeemed	<u>2018</u>
General Capital Fund						
Various Improvements	2.50%	12/14/2018	\$ 1,400,000		\$ 1,400,000	
Various Improvements	3.25%	12/13/2019		\$ 1,400,000		\$ 1,400,000
Van Allen House Improvements	2.50%	12/14/2018	2,298,000		2,298,000	
Van Allen House Improvements	3.25%	12/13/2019		2,298,000		2,298,000
Renovation of Library	2.50%	12/14/2018	1,553,000		1,553,000	
Renovation of Library	3.25%	12/13/2019		1,553,000		1,553,000
Total General Capital Fund			\$ 5,251,000	\$ 5,251,000	\$ 5,251,000	\$ 5,251,000
	Interest		Balance			Balance,
	Rate	Maturity	December 31,			December 31,
	<u>(%)</u>	Date	<u>2016</u>	<u>Issued</u>	Retired	<u> 2017</u>
General Capital Fund						
Various Improvements	0.79%	3/24/2017	\$ 1,086,000		\$ 1,086,000	
Acquisition of Property	0.79%	3/24/2017	1,536,000		1,536,000	_
Various Improvements	2.50%	12/14/2018		\$ 1,400,000		\$ 1,400,000
Van Allen House Improvements	2.50%	12/14/2018		2,298,000		2,298,000
Renovation of Library	2.50%	12/14/2018		1,553,000		1,553,000
Total General Capital Fund			\$ 2,622,000	\$ 5,251,000	\$ 2,622,000	\$ 5,251,000
				,,		,== 1,500

The purpose of these short-term borrowings was to provide resources for capital construction, acquisitions or improvement projects and other purposes permitted by State Local Bond Law NJSA 40A:2 et. seq. The amounts issued for governmental activities are accounted for in the General Capital Fund.

State law requires that notes are to be issued for a period not exceeding one year and may be renewed from time to time for additional periods, none of which shall exceed one year. All bond anticipation notes, including renewals, shall mature and be paid not later than the first day of the fifth month following the close of the tenth fiscal year following the date of the original notes. In addition any note renewed beyond the third anniversary date of the original note, requires one legally payable installment to be paid.

#### NOTE 9 CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS

As of December 31, 2018 and 2017 the Borough had the following commitments with respect to unfinished capital projects:

	Construction Commitment	Estimated Date of Completion
<u>2018</u>		
Library Renovations	\$ 57,456	2019
New Radio Communication System	544,390	2019
Various Equipment	56,876	2019
2018 Road Program	1,310,917	2019
3 Ford F-350 Pick-Up Trucks	107,484	2019
Ford F-550 Dump Truck with Plow	92,807	2019
Barrier Netting Repair	54,881	2019
Fire Suppression System and Suspended Ceiling		
Replacement at Senior Center	354,500	2019
<u>2017</u>		
Library Renovations	\$ 521,570	2018
Radio Communication Systems	67,797	2018
Flood Control	411,190	2018
Fire House Improvements	38,528	2018
Improvements to West Oakland Avenue	29,662	2018
Road Improvements	211,720	2018
Acquisition of DPW Equipment	168,266	2018

#### NOTE 10 OPERATING LEASES

The Borough leases copiers under noncancelable operating leases. Lease payments for the years ended December 31, 2018 and 2017 were \$8,020 and \$0, respectively. The future minimum lease payments for these leases are as follows:

Year Ended December 31,	<u>Amount</u>
2019	9,624
2020	9,624
2021	9,624
2022	1,604
Total	\$ 30,476

#### NOTE 11 OTHER LONG-TERM LIABILITIES

### A. Compensated Absences

Under the existing policies and labor agreements of the Borough, employees are allowed to accumulate (with certain restrictions) unused vacation benefits, sick leave and compensation time in lieu of overtime over the life of their working careers and to redeem such unused leave time in cash (with certain limitations) upon death, retirement or by extended absence immediately preceding retirement.

It is estimated that the current cost of such unpaid compensation and salary related payments would approximate \$1,246,204 and \$872,103 at December 31, 2018 and 2017, respectively. These amounts which is are considered material to the financial statements, are not reported either as an expenditure or liability.

As of December 31, 2018 and 2017, the Borough has reserved in the Other Trust Fund \$362,036 and \$456,422, respectively to fund compensated absences in accordance with NJSA 40A:4-39.

## **Changes in Other Long-Term Liabilities**

Under the regulatory basis of accounting, certain other long-term liabilities which may be considered material to the financial statements are not reported either as an expenditure or a liability. However, under the regulatory basis of accounting, these other long-term liabilities and related information are required to be disclosed in the notes to the financial statements in conformity with the disclosure requirements of the Governmental Accounting Standards Board.

The Borough's changes in other long-term liabilities for the years ended December 31, 2018 and 2017 were as follows:

	Balance, December 31, <u>2017</u>		Additions		<u> </u>	Reductions		Balance, December 31, 2018		Due Withi <u>One Ye</u>	
<u>2018</u>											
Compensated Absences Net OPEB Obligation Net Pension Liability	\$	872,103 27,915,612		768,4 1,624,0		\$ 394, 586,		•			
PERS PFRS		10,127,737 15,104,830				1,900, 2,727,					
Total Other Long-Term Liabilities	<u>\$</u>	54,020,282	<u>\$</u>	2,392,5	<u>86</u>	\$ 5,609,	268	\$ 50,803	<u>,600</u>	\$	-
	Dece	alance, ember 31, 2016	Ade	<u>ditions</u>	Red	ductions	<u>A</u>	Prior Period djustment		Balance, cember 31, 2017	Due Within <u>One Year</u>
<u>2017</u>											
Compensated Absences Net OPEB Obligation Net Pension Liability		1,107,450 9,778,704			\$	235,347	\$	8,136,908	\$	872,103 27,915,612	
PERS PFRS		2,667,328 8,397,450				2,539,591 3,292,620				10,127,737 15,104,830	
Total Other Long-Term Liabilities	\$ 5	1,950,932	\$	-	\$ 6	5,067,558	\$	8,136,908	\$	54,020,282	\$ -

#### NOTE 12 EMPLOYEE RETIREMENT SYSTEMS

The State of New Jersey sponsors and administers the following contributory defined benefit public employee retirement systems (retirement systems) covering substantially all state and local government employees which includes those Borough employees who are eligible for pension coverage.

Police and Firemen's Retirement System (PFRS) – established in July 1944, under the provisions of N.J.S.A. 43:16A to provide coverage to substantially all full time county and municipal police or firemen and State firemen appointed after December 31, 1944. Membership is mandatory for such employees. PFRS is a cost-sharing multi-employer defined benefit pension plan with a special funding situation. For additional information about PFRS, please refer to the State Division of Pension and Benefits (Division's) Comprehensive Annual Financial Report (CAFR) which can be found at www.state.nj.us/treasury/pensions.

The vesting and benefit provisions are set by N.J.S.A. 43:16A. PFRS provides retirement benefits as well as death and disability benefits. All benefits vest after ten years of service, except disability benefits which vest after four years of service.

The following represents the membership tiers for PFRS:

Tier	Definition
1	Members who were enrolled prior to May 22, 2010
2	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
3	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits are available at age 55 and are generally determined to be 2% of final compensation for each year of creditable service, as defined, up to 30 years plus 1% for each year of service in excess of 30 years. Members may seek special retirement after achieving 25 years of creditable service, in which benefits would equal 65% (tier 1 and 2 members) and 60% (tier 3 members) of final compensation plus 1% for each year of creditable service over 25 years, but not to exceed 30 years. Members may elect deferred retirement benefits after achieving ten years of service, in which case, benefits would begin at age 55 equal to 2% of final compensation for each year of service.

**Public Employees' Retirement System (PERS)** – established in January 1955, under the provisions of N.J.S.A. 43:15A to provide coverage, to substantially all full-time employees of the State or any county, municipality, school district, or public agency provided the employee is not a member of another State-administered retirement system. Membership is mandatory for such employees. PERS is a cost-sharing multi-employer defined benefit pension plan. For additional information about PERS, please refer to the State Division of Pension and Benefits (Division's) Comprehensive Annual Financial Report (CAFR) which can be found at www.state.nj.us/treasury/pensions.

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death, and disability benefits. All benefits vest after ten years of service, except for medical benefits, which, if applicable, vest after 25 years of service or under the disability provisions of PERS.

The following represents the membership tiers for PERS:

Tier	Definition
1	Members who were enrolled prior to July 1, 2007
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
5	Members who were eligible to enroll on or after June 28, 2011

#### NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Service retirement benefits of 1/55<sup>th</sup> of final average salary for each year of service credit is available to tier 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service retirement benefits of 1/60<sup>th</sup> of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tier 1 and 2 members before reaching age 60, tier 3 and 4 members with 25 or more years of service credit before age 62, and tier 5 members with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have a least 25 years of service. Deferred retirement is available to members who have at least ten years of service credit and have not reached the service retirement age for the respective tier.

The State of New Jersey sponsors and administers the following defined contribution public employee retirement program covering certain state and local government employees which include those Borough employees who are eligible for pension coverage.

Defined Contribution Retirement Program (DCRP) – established under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2008 to provide coverage to elected and certain appointed officials, effective July 1, 2007 and employees enrolled in PERS on or after July 1, 2007 who earn in excess of established annual maximum compensation limits (equivalent to annual maximum wage for social security deductions). This provision was extended by Chapter 1, P.L. 2010, effective May 21, 2010, to new employees (Tier 2) of the PFRS and new employees who would otherwise be eligible to participate in PERS and do not earn the minimum salary required or do not work the minimum required hours but earn a base salary of at least \$5,000 are eligible for participation in the DCRP. Membership is mandatory for such individuals with vesting occurring after one (1) year of membership. DCRP is a defined contribution pension plan.

#### **Other Pension Funds**

The state established and administers a Supplemental Annuity Collective Trust Fund (SACT) which is available to active members of the State-administered retirement systems to purchase annuities to supplement the guaranteed benefits provided by their retirement system. The state or local governmental employers do not appropriate funds to SACT.

The cost of living increase for PFRS and PERS are funded directly by each of the respective systems, but are currently suspended as a result of reform legislation.

According to state law, all obligations of each retirement system will be assumed by the State of New Jersey should any retirement system be terminated.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of each of the above systems, funds, and trust. The financial reports may be accessed via the New Jersey, Division of Pensions and Benefits website at <a href="https://www.state.nj.us/treasury/pensions">www.state.nj.us/treasury/pensions</a>.

#### **Measurement Focus and Basis of Accounting**

The financial statements of the retirement systems are prepared in accordance with U.S. generally accepted accounting principles as applicable to governmental organizations. In doing so, the Division adheres to reporting requirements established by the Governmental Accounting Standards Board (GASB).

The accrual basis of accounting is used for measuring financial position and changes in net position of the pension trust funds. Under this method, contributions are recorded in the accounting period in which they are legally due from the employer or plan member, and deductions are recorded at the time the liabilities are due and payable in accordance with the terms of each plan. The accounts of the Division are organized and operated on the basis of funds. All funds are accounted for using an economic resources measurement focus.

## NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **Investment Valuation**

The Division of Investment, Department of the Treasury, State of New Jersey (Division of Investment) manages and invests certain assets of the retirement systems. Prudential retirement is the third-party administrator for the DCRP and provides record keeping, administrative services and investment options. Investment transactions are accounted for on a trade or investment date basis. Interest and dividend income is recorded on the accrual basis, with dividends accruing on the ex-dividend date. The net increase or decrease in the fair value of investments includes the net realized and unrealized gains or losses on investments.

The State of New Jersey, Department of the Treasury, Division of Investment, issues publicly available financial reports that include the financial statements of the State of New Jersey Cash Management Fund. The financial report may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Investment, P.O. Box 290, Trenton, New Jersey 08625-0290, or at <a href="https://www.state.nj/treasury/doinvest.">www.state.nj/treasury/doinvest.</a>

## **Collective Net Pension Liability**

The collective net pension liability of the participating employers for PERS at June 30, 2018 and 2017 is \$43.4 billion and \$48.9 billion, respectively, and the plan fiduciary net position as a percentage of the total pension liability is 40.45% and 36.78%, respectively. The collective net pension liability of the participating employers for PFRS at June 30, 2018 and 2017 is \$19.7 billion and \$21.6 billion, respectively and the plan fiduciary net position as a percentage of total pension liability is 57.91% and 54.52%, respectively.

The total pension liabilities were determined based on actuarial valuations as of July 1, 2017 and 2016 which were rolled forward to June 30, 2018 and 2017, respectively.

## **Actuarial Methods and Assumptions**

In the July 1, 2017 and 2016 PERS and PFRS actuarial valuations, the actuarial assumptions and methods used in these valuations were described in the Actuarial Assumptions and Methods section of the Actuary's report and are included here in this note to the financial statements. The pension systems selected economic and demographic assumptions and prescribed them for use for purposes of compliance with GASB Statement No. 68. The Actuary provided guidance with respect to these assumptions, and it is their belief that the assumptions represent reasonable expectations of anticipated plan experience.

#### **Employer and Employee Pension Contributions**

The contribution policy is set by laws of the State of New Jersey and contributions are required by active members and participating employers. Plan members and employer contributions may be amended by State of New Jersey legislation, with the amount of contributions by the State of New Jersey contingent upon the annual Appropriations Act. As defined, the various retirement systems require employee contributions for 2018 and 2017 based on 10.0% for PFRS, 7.50% (effective July 1, 2018) and 7.34% (effective July 1, 2017) for PERS and 5.50% for DCRP of employee's annual compensation.

For PFRS and PERS, which are cost sharing multi-employer defined benefit pension plans, employers' contributions are based on an actuarially determined amount, which includes the normal cost and unfunded accrued liability. In the DCRP, which is a defined contribution plan, member contributions are matched by a 3% employer contribution. All contributions made by the Borough for 2018, 2017 and 2016 were equal to the required contributions.

## NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

# **Employer and Employee Pension Contributions (Continued)**

During the years ended December 31, 2018, 2017 and 2016, the Borough, was required to contribute for normal cost pension contributions, accrued liability pension contributions and non-contributory life insurance premiums the following amounts which equaled the required contributions for each respective year:

December 31	<u>PFRS</u>	<u>PERS</u>	<u>I</u>	<u>OCRP</u>
2018	\$ 865,915	\$ 405,152	\$	6,567
2017	785,245	379,965		5,466
2016	759,481	382,220		4,125

In addition for the years ended December 31, 2018 and 2017 the Borough contributed for long-term disability insurance premiums (LTDI) \$2,106 and \$739, respectively for PERS.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The regulatory basis of accounting requires participating employers in PERS and PFRS to disclose in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions, (GASB No.68)* their proportionate share of the collective net pension liability, collective deferred outflows of resources, collective deferred inflows of resources and collective pension expense excluding that attributable to employer-paid member contributions. The employer allocation percentages presented are based on the ratio of the contributions as an individual employer to total contributions to the PERS and PFRS during the fiscal years ended June 30, 2018 and 2017. Employer allocation percentages have been rounded for presentation purposes.

#### **Public Employees Retirement System (PERS)**

At December 31, 2018 and 2017, the Borough reported a liability of \$8,226,867 and \$10,127,737, respectively, for its proportionate share of the PERS net pension liability. The net pension liability was measured as of June 30, 2018 and 2017, respectively, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2017 and 2016, respectively. The Borough's proportionate share of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities actuarially determined. As of the measurement date of June 30, 2018, the Borough's proportionate share was .04178 percent, which was a decrease of .00099 percent from its proportionate share measured as of June 30, 2017 of .042770 percent.

# NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### Public Employees Retirement System (PERS) (Continued)

For the years ended December 31, 2018 and 2017, the pension system has determined the Borough's pension expense to be \$360,077 and \$722,606, respectively, for PERS based on the actuarial valuations which are more or less than the actual contributions reported in the Borough's financial statements of \$405,152 and \$379,965, respectively. At December 31, 2018 and 2017, the Borough's deferred outflows of resources and deferred inflows of resources related to PERS pension which are not reported on the Borough's financial statements are from the following sources:

		20	18		2017				
	Deferred Outflows of Resources		Deferred Inflows of Resources		Deferred Outflows of Resources			Deferred Inflows Resources	
Difference Between Expected and									
Actual Experience	\$	156,888	\$	42,420	\$	238,473			
Changes of Assumptions		1,355,651		2,630,515		2,040,390	\$	2,032,910	
Net Difference Between Projected and Actual									
Earnings on Pension Plan Investments				77,168		68,963			
Changes in Proportion and Differences Between									
Borough Contributions and Proportionate Share									
of Contributions		221,696		610,611		334,125		430,180	
Total	\$	1,734,235	\$	3,360,714	\$	2,681,951	\$	2,463,090	
Total	\$	1,734,235	\$	3,360,714	\$	2,681,951	\$	2,463,090	

At December 31, 2018 the amounts reported as deferred outflows of resources and deferred inflows of resources related to PERS pension will be recognized in pension expense as follows:

	<u>Total</u>
\$	(22,298)
	(197,217)
	(653,600)
	(552,456)
	(200,908)
	_
<u>\$</u>	(1,626,479)
	\$  <u>\$</u>

#### NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

## Public Employees Retirement System (PERS) (Continued)

#### **Actuarial Assumptions**

The Borough's total pension liability reported for the year ended December 31, 2018 was based on the June 30, 2018 measurement date as determined by an actuarial valuation as of July 1, 2017, which was rolled forward to June 30, 2018. The total pension liability reported for the year ended December 31, 2017 was based on the June 30, 2017 measurement date as determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement date:

•	2018 and 2017
Inflation Rate	2.25%
Salary Increases:	
Through 2026	1.65-4.15% Based on Age
Thereafter	2.65%-5.15% Based on Age
Investment Rate of Return	7.00%
Mortality Rate Table	RP-2000

Assumptions for mortality improvements are based on Society of Actuaries Scale AA.

The actuarial assumptions used in the July 1, 2017 and 2016 valuations were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2014, respectively.

#### NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Public Employees Retirement System (PERS) (Continued)

## Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rate of return (expected returns, net of pension plans investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2018 and 2017, as reported for the years ended December 31, 2018 and 2017, respectively, are summarized in the following table:

	2018 and 2017		
	Target	Long-Term Expected Real	
Asset Class	<b>Allocation</b>	Rate of Return	
Risk Mitigation Strategies	5.00%	5.51%	
Cash Equivalents	5.50%	1.00%	
U.S. Treasuries	3.00%	1.87%	
Investment Grade Credit	10.00%	3.78%	
US Equity	30.00%	8.19%	
Non-US Developed Markets Equity	11.50%	9.00%	
Emerging Markets Equity	6.50%	11.64%	
High Yield	2.50%	6.82%	
Global Diversified Credit	5.00%	7.10%	
Credit Oriented Hedge Funds	1.00%	6.60%	
Debt Related Private Equity	2.00%	10.63%	
Debt Related Real Estate	1.00%	6.61%	
Private Real Asset	2.50%	11.83%	
Equity Related Real Estate	6.25%	9.23%	
Buyouts/Venture Capital	8.25%	13.08%	

## Discount Rate

The discount rate used to measure the total pension liabilities of the PERS plan was as follows:

Calendar		
<u>Year</u>	Measurement Date	<b>Discount Rate</b>
2018	June 30, 2018	5.66%
2017	June 30, 2017	5.00%

#### NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

#### Public Employees Retirement System (PERS) (Continued)

## Discount Rate (Continued)

The following table represents the crossover period, if applicable, for the PERS defined benefit plan:

Period of Projected Benefit
Payments for which the Following
Rates were Applied:
Long-Term Expected Rate of Return

Through June 30, 2046

Municipal Bond Rate \*

From July 1, 2046

and Thereafter

Total Service Ser

## Sensitivity of Net Pension Liability

The following presents the Borough's proportionate share of the PERS net pension liability as of December 31, 2018 and 2017 calculated using the discount rate of 5.66% and 5.00%, respectively, as well as what the Borough's proportionate share of the PERS net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower 4.66% and 4.00%, respectively or 1-percentage-point higher 6.66% and 6.00%, respectively than the current rate:

2018	1% Decrease (4.66%)	Current Discount Rate (5.66%)	1% Increase <u>(6.66%)</u>
Borough's Proportionate Share of the PERS Net Pension Liability	\$ 10,344,337	\$ 8,226,867	\$ 6,450,445
<u>2017</u>	1% Decrease (4.00%)	Current Discount Rate (5.00%)	1% Increase (6.00%)
Borough's Proportionate Share of the PERS Net Pension Liability	\$ 12,564,145	<u>\$ 10,127,737</u>	\$ 8,097,907

The sensitivity analysis was based on the proportionate share of the Borough's net pension liability at December 31, 2018 and 2017. A sensitivity analysis specific to the Borough's net pension liability was not provided by the pension system.

<sup>\*</sup> The municipal bond return rate used is 3.87% and 3.58% as of the measurement dates of June 30, 2018 and 2017, respectively. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

#### NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

#### Public Employees Retirement System (PERS) (Continued)

#### Pension Plan Fiduciary Net Position

Detailed information about the PERS pension plan's fiduciary net position is available in the separately issued financial report from the State of New Jersey, Department of the Treasury, Division of Pension and Benefits. The financial report may be accessed via the New Jersey, Division of Pensions and Benefits, website at www.state.nj.us/treasury/pensions.

### Police and Firemen's Retirement System (PFRS)

At December 31, 2018 and 2017, the Borough reported a liability of \$12,376,970 and \$15,104,830, respectively, for its proportionate share of the PFRS net pension liability. The net pension liability was measured as of June 30, 2018 and 2017, respectively, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2017 and 2016, respectively. The Borough's proportionate share of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, actuarially determined. As of the measurement date of June 30, 2018, the Borough's proportionate share was .091467 percent, which was a decrease of .004842 percent from its proportionate share measured as of June 30, 2017 of .096309 percent.

For the years ended December 31, 2018 and 2017, the pension system has determined the Borough pension expense to be \$860,911 and \$1,435,096, respectively, for PFRS based on the actuarial valuations which are more or less than the actual contributions reported in the Borough's financial statements of \$865,915 and \$785,245, respectively. At December 31, 2018 and 2017, the Borough's deferred outflows of resources and deferred inflows of resources related to PFRS pension which are not reported on the Borough's financial statements are from the following sources:

	_	Deferred Outflows Resources	•	Deferred Inflows Resources	•	Deferred Outflows Resources	-	Deferred Inflows Resources
Difference Between Expected and								
Actual Experience	\$	125,920	\$	51,219	\$	97,991	\$	88,653
Changes of Assumptions		1,062,396		3,172,004		1,862,594		2,473,730
Net Difference Between Projected and Actual								
Earnings on Pension Plan Investments				67,713		288,236		
Changes in Proportion and Differences Between								
Borough Contributions and Proportionate Share								
of Contributions		336,311		896,119		450,304		117,520
								,
Total	<u>\$</u>	1,524,627	\$	4,187,055	\$	2,699,125	<u>\$</u>	2,679,903

#### NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

## Police and Firemen's Retirement System (PFRS) (Continued)

At December 31, 2018 the amounts reported as deferred outflows of resources and deferred inflows of resources related to PFRS pension will be recognized in pension expense as follows:

Year Ending	
December 31,	<u>Total</u>
2019	\$ 14,555
2020	(428,744
2021	(1,117,555
2022	(806,911
2023	(323,773
Thereafter	 _
	\$ (2,662,428

#### **Actuarial Assumptions**

The Borough's total pension liability reported for the year ended December 31, 2018 was based on the June 30, 2018 measurement date as determined by an actuarial valuation as of July 1, 2017, which was rolled forward to June 30, 2018. The total pension liability reported for the year ended December 31, 2017 was based on the June 30, 2017 measurement date as determined by an actuarial valuation as of July 1, 2016, which was rolled forward to June 30, 2017. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement date:

	<b>2018 and 2017</b>
Inflation Rate Salary Increases:	2.25%
Through 2026	2.10%-8.98% Based on Age
Thereafter	3.10%-9.98% Based on Age
Investment Rate of Return	7.00%
Mortality Rate Table	RP-2000

Assumptions for mortality improvements are based on Society of Actuaries Scale AA and one year using Scale BB.

The actuarial assumptions used in the July 1, 2017 and July 1, 2016 valuations were based on the results of an actuarial experience study for the period July 1, 2010 to June 30, 2013.

## NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Police and Firemen's Retirement System (PFRS) (Continued)

## Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rate of return (expected returns, net of pension plans investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2018 and 2017, as reported for the years ended December 31, 2018 and 2017, respectively, are summarized in the following table:

_	2018 and 2017		
	Target	Long-Term Expected Real	
Asset Class	<b>Allocation</b>	Rate of Return	
Risk Mitigation Strategies	5.00%	5.51%	
Cash	5.50%	1.00%	
U.S. Treasuries	3.00%	1.87%	
Investment Grade Credit	10.00%	3.87%	
US Equity	30.00%	8.19%	
Non-US Developed Markets Equity	11.50%	9.00%	
Emerging Markets Equity	6.50%	11.64%	
High Yield	2.50%	6.82%	
Global Diversified Credit	5.00%	7.10%	
Credit Oriented Hedge Funds	1.00%	6.60%	
Debt Related Private Equity	2.00%	10.63%	
Debt Related Real Estate	1.00%	6.61%	
Private Real Asset	2.50%	11.83%	
Equity Related Real Estate	6.25%	9.23%	
Buyouts/Venture Capital	8.25%	13.08%	

#### Discount Rate

The discount rate used to measure the total pension liabilities of the PFRS plan was as follows:

Calendar		
<u>Year</u>	<b>Measurement Date</b>	<b>Discount Rate</b>
2018	June 30, 2018	6.51%
2017	June 30, 2017	6.14%

## NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

## Police and Firemen's Retirement System (PFRS) (Continued)

#### Discount Rate (Continued)

The following table represents the crossover period, if applicable, for the PFRS defined benefit plan:

Period of Projected Benefit
Payments for which the Following
Rates were Applied:
Long-Term Expected Rate of Return

Through June 30, 2062

Through June 30, 2057

Municipal Bond Rate \*

From July 1, 2062

and Thereafter

Through June 30, 2057

## Sensitivity of Net Pension Liability

The following presents the Borough's proportionate share of the PFRS net pension liability as of December 31, 2018 and 2017 calculated using the discount rate of 6.51% and 6.14%, respectively, as well as what the Borough's proportionate share of the PFRS net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower 5.51% and 5.14%, respectively or 1-percentage-point higher 7.51% and 7.14%, respectively than the current rate:

<u>2018</u>	1% Decrease (5.51%)	Current Discount Rate (6.51%)	1% Increase (7.51%)
Borough's Proportionate Share of the PFRS Net Pension Liability	\$ 16,565,038	\$ 12,376,970	\$ 8,922,576
<u>2017</u>	1% Decrease (5.14%)	Current Discount Rate (6.14%)	1% Increase (7.14%)
Borough's Proportionate Share of the PFRS Net Pension Liability	\$ 19,901,857	\$ 15,104,830	<u>\$ 11,163,526</u>

The sensitivity analysis was based on the proportionate share of the Borough's net pension liability at December 31, 2018 and 2017. A sensitivity analysis specific to the Borough's net pension liability was not provided by the pension system.

<sup>\*</sup> The municipal bond return rate used is 3.87% and 3.58% as of the measurement dates of June 30, 2018 and 2017, respectively. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

## NOTE 12 EMPLOYEE RETIREMENT SYSTEMS (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Police and Firemen's Retirement System (PFRS) (Continued)

## Special Funding Situation – PFRS

Under N.J.S.A. 43:16A-15, the Borough is responsible for their own PFRS contributions based on actuarially determined amounts, except where legislation was passed which legally obligated the State to make contributions if certain circumstances occurred. The legislation which legally obligates the State is as follows: Chapter 8, P.L. 2000, Chapter 318, P.L. 2001, Chapter 86, P.L. 2001, Chapter 511, P.L. 1991, Chapter 109, P.L. 1979, Chapter 247, P.L. 1993 and Chapter 201, P.L. 2001. The amounts contributed on behalf of the Borough by the State under this legislation is considered to be a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. Accordingly, the Borough's proportionate share percentage of the net pension liability, deferred outflows and inflows determined under GASB Statement No. 68 is zero percent and the State's proportionate share is 100% for PFRS under this legislation.

At December 31, 2018 and 2017, the State's proportionate share of the net pension liability attributable to the Borough for the PFRS special funding situation is \$1,681,207 and \$1,691,868, respectively. For the years ended December 31, 2018 and 2017, the pension system has determined the State's proportionate share of the pension expense attributable to the Borough for the PFRS special funding situation is \$199,136 and \$206,954, respectively, which are more than the actual contributions the State made on behalf of the Borough of \$99,568 and \$84,601, respectively. At December 31, 2018 (measurement date June 30, 2018) the State's share of the PFRS net pension liability attributable to the Borough was .0914667 percent, which was a decrease of .004842 percent from its proportionate share measured as of December 31, 2017 (measurement date June 30, 2017) of .096309 percent. The State's proportionate share attributable to the Borough was developed based on actual contributions made to PFRS allocated to employers based upon covered payroll. These on-behalf contributions have not been reported on the Borough's financial statements.

#### Pension Plan Fiduciary Net Position

Detailed information about the PFRS pension plan's fiduciary net position is available in the separately issued financial report from the State of New Jersey, Department of the Treasury, Division of Pension and Benefits. The financial reports may be accessed via the New Jersey, Division of Pensions and Benefits, website at www.state.nj.us/treasury/pensions.

#### NOTE 13 POST-RETIREMENT MEDICAL BENEFITS

#### **Plan Description**

The Borough provides a postemployment healthcare plan (OPEB) for its eligible retirees and their spouses. The plan is a single-employer defined benefit healthcare plan administered by the Bergen Medical Employee Benefits Fund on behalf of the Borough. In accordance with Borough ordinances, contracts and/or policies, the Borough can amend the benefit terms and financing requirements of the plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No.75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

#### **Benefits Provided**

The Borough provides postretirement healthcare insurance benefits for retirees and their dependents who meet certain eligibility requirements.

#### **Employees Covered by Postemployment Benefits**

At December 31, 2018, the following employees were covered by postemployment health care benefits:

Active Employees	48
Inactive Employees or Beneficiaries Currently Receiving Benefits	<u>73</u>
	121

At December 31, 2018 and 2017, the Borough's total OPEB liabilities were \$28,953,559 and \$27,915,612, respectively. Net OPEB liability was measured as of December 31, 2018 and 2017, respectively, and the OPEB liability was determined by an actuarial valuation as of those dates.

For the year ended December 31, 2018, the Borough has determined it's OPEB expense to be \$1,624,100 based on the actuarial valuations which is more than the actual contributions reported in the Borough's financial statements of \$586,152. At December 31, 2018 and 2017, the Borough had no deferred outflows of resources or deferred inflows of resources related to the OPEB plan.

#### **Key Actuarial Assumptions**

N. 6 4 - 1:4 -	DD 2000 Combined Healthy Male Martality Dates Cot Formand Three Vocas
Mortality	RP 2000 Combined Healthy Male Mortality Rates Set Forward Three Years.
Turnover	NJ State Pensions Ultimate Withdrawal Rates – prior to benefits eligibility.
Assumed Retirement Age	At first eligibility after the completion of 15 years of service police and white collar,
	later of 15 years of service and age 62 library, 25 years of service all others.
Full Attribution Period	Service to Assumed Retirement Age
Annual Discount Rate	4.10% Based on the Bond Buyer 20 Index December 31, 2018.
CPI Increase	2.5%
Rate of Salary Increase	2.5%
Medical Trend	Medical: 5.8% in 2018, reducing by 0.1% per annum, leveling at 5% per annum in
	2026.
	Drug: 10.0% in 2018, reducing by 0.5% per annum to 2022 and 1.0% per annum
	thereafter, leveling at 5% per annum in 2026.
	Dental: 3.5% per annum
Medical Cost Aging Factor	NJ SHBP Medical Morbidity Rates

## NOTE 13 POST-RETIREMENT MEDICAL BENEFITS (Continued)

#### **Key Actuarial Assumptions (Continued)**

- <u>Attribution Period</u> The attribution period begins with the date of hire and ends with full benefits eligibility date.
- Per Capita Cost Methods The valuation reflects per capita net premium costs based on actual 2018 medical, prescription drug and dental premiums and the plan option selected. Active employees are assumed to "opt-in" to the plan at retirement. The age specific cost was derived based on per person costs at the average age of the active population (44) and scaled to each age based on the medical cost aging factors. At age 65, Medicare becomes the primary payor of medical benefits and consequentially, per capita plan costs are offset by Medicare payments. Thus, post 65 costs were decreased using the assumption that Medicare picks up 66.7% of medical costs.
- Retiree Contributions NJ Chapter 78 requires that certain future retirees contribute toward the cost of their benefits. Specifically, those who had retired prior to passage of Chapter 78 and those employees that had more than 25 years of service on the date of passage are grandfathered. All others are subject to the contribution rates in effect when they retire, but not less than 1.5% of their annual retirement allowance from the Public Employees Retirement System. For purposes of this valuation and for conservatism, we have assumed that a future retiree will contribute his/her current employee contribution as reported by the Borough increased annually by the rate of medical trend. 2018 employer contributions for retiree benefits as reported by the Borough are \$586 thousand.
- <u>Actuarial Valuation Method</u> Entry Age Normal Funding Method based on a level percentage of salary. 2018 salaries were reported as \$6.399 million.

# OPEB Liabilities, OPEB Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actuarial experience study as of December 31, 2018.

## Changes in the Total OPEB Liability

The change in the Borough's OPEB liability for the years ended December 31, 2018 and 2017 based on measurement dates of December 31, 2018 and 2017, respectively, are as follows:

## NOTE 13 POST-RETIREMENT MEDICAL BENEFITS (Continued)

# OPEB Liabilities, OPEB Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

#### Changes in the Total OPEB Liability

The change in the Borough's OPEB liability for the year ended December 31, 2018 and 2017 based on measurement date of December 31, 2018 is as follows:

	<u>2018</u>		<u>2017</u>
Balance - January 1	\$ 27,915,612	<u>\$</u>	18,233,367
Changes for the Year:			
Annual Required Contribution		\$	1,453,885
Service Cost	\$ 472,215		
Interest on the Total OPEB Liability	1,151,884		820,501
Benefit Payments	(586,152)		(729,049)
Prior Period Adjustment	 _		8,136,908
Net Changes	 1,037,947		9,682,245
Balance - December 31	\$ 28,953,559	\$	27,915,612

#### Sensitivity of Net OPEB Liability to Changes in the Discount Rate

The following presents the Borough's net OPEB liability as of December 31, 2018 and 2017 calculated using the discount rate of 4.10%, as well as what the Borough's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower 3.10% or 1-percentage-point higher 5.10% than the current rate:

<u>2018</u>	1% <u>Decrease</u>	Current <u>Discount Rate</u>	1% <u>Increase</u>
Net OPEB Liability	\$ 31,913,933	\$ 28,953,559	\$ 26,475,405
<u>2017</u>	1% <u>Decrease</u>	Current <u>Discount Rate</u>	1% <u>Increase</u>
Net OPEB Liability	\$ 34,631,211	\$ 27,915,612	\$ 22,320,686

#### NOTE 13 POST-RETIREMENT MEDICAL BENEFITS (Continued)

OPEB Liabilities, OPEB Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

## Sensitivity of Net OPEB Liability to Changes in the Healthcare Trend Rate

The following presents the Borough's net OPEB liability as of December 31, 2018 and 2017 calculated using the healthcare trend rates as disclosed above as well as what the Borough's net OPEB liability would be if it were calculated using healthcare trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current rate:

<u>2018</u>	1% <u>Decrease</u>	Healthcare Cost Trend Rates	1% <u>Increase</u>
Net OPEB Liability	\$ 26,850,731	\$ 28,953,559	\$ 31,465,053
2017	1% Decrease	Healthcare Cost Trend Rates	1% Increase
Net OPEB Liability	\$ 25,888,168	\$ 27,915,612	\$ 30,337,072

## NOTE 14 RISK MANAGEMENT

The Borough is exposed to various risks of loss related to general liability, automobile coverage, theft of, damage to and destruction of assets; errors and omissions; injuries to employees; termination of employees and natural disasters. The Borough has obtained commercial insurance coverage to guard against these events to minimize the exposure to the Borough should they occur.

The Borough of Oakland is a member of the Bergen County Municipal Joint Insurance Fund (BJIF) and Municipal Excess Liability Joint Insurance Fund (MEL). The joint insurance funds are both an insured and self-administered group of municipalities established for the purpose of insuring against property damage, general liability, motor vehicles and equipment liability and worker's compensation. The Funds are risk-sharing public entity pools. The BJIF and MEL coverage amounts are on file with the Borough.

The Borough is also a member of the Bergen Municipal Employee Benefits Fund (BMED). This fund is an insured and self-administered group established for the sole purpose of providing medical insurance coverage to the employees of member municipalities. The BMED is a risk-sharing public entity pool. The BMED coverage amounts are on file with the Borough.

The relationship between the Borough and respective insurance funds is governed by a contract and by-laws that have been adopted by resolution of each unit's governing body. The Borough is contractually obligated to make all annual and supplementary contributions to the insurance funds, to report claims on a timely basis, to cooperate with the management of the funds, its claims administrator and attorneys in claims investigation and settlement, and to follow risk management procedures as outlined by the funds. Members have a contractual obligation to fund any deficit of the funds attributable to a membership year during which the municipality was a member.

#### **NOTE 14 RISK MANAGEMENT (Continued)**

The funds provide its members with risk management services, including the defense of and settlement of claims, and established reasonable and necessary loss reduction and prevention procedures to be followed by the members. Complete financial statements of the funds can be obtained by contacting the respective fund's Treasurer.

There has been no significant reduction in insurance coverage from the previous year nor have there been any settlements in excess of insurance coverage in any of the prior three years.

The Borough has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan the Borough is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The Borough is billed quarterly for amounts due to the State. The following is a summary of Borough contributions, employee contributions, reimbursements to the State for benefits paid and the ending balance of the Borough's unemployment compensation trust fund for the current and previous two years:

Year Ended	Employee		Amount		Ending	
December 31	<b>Contributions</b>		<u>Contributions</u> <u>Reimbursed</u>		<b>Balance</b>	
2018	\$	12,462	\$	10,814	\$	139,979
2017		4,037		18,051		138,331
2016	Not	Available		22,446		152,371

#### NOTE 15 CONTINGENT LIABILITIES

The Borough is a party defendant in some lawsuits, none of a kind unusual for a municipality of its size and scope of operation. In the opinion of the Borough's Attorney, the potential claims against the Borough not covered by insurance policies would not materially affect the financial condition of the Borough.

Pending Tax Appeals - Various tax appeal cases were pending in the New Jersey Tax Court at December 31, 2018 and 2017. Amounts claimed have not yet been determined. The Borough is vigorously defending its assessments in each case. Under the accounting principles prescribed by the Division of Local Government Services, Department of community Affairs, State of New Jersey, the Borough does not recognize a liability, if any, until these cases have been adjudicated. The Borough expects such amounts, if any, could be material. As of December 31, 2018 and 2017, the Borough reserved \$305,190 and \$100,598, respectively in the Current Fund for tax appeals pending in the New Jersey Tax Court. Funding of any ultimate liability would be provided for in succeeding years' budget or from fund balance.

<u>Federal and State Awards</u> - The Borough participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the Borough may be required to reimburse the grantor government. As of December 31, 2018 and 2017, significant amounts of grant expenditure have not been audited by the various grantor agencies but the Borough believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the Borough.

#### NOTE 16 FEDERAL ARBITRAGE REGULATIONS

The Borough is subject to Section 148 of the Internal Revenue Code as it pertains to the arbitrage rebate on all tax-exempt obligations, both long and short-term debt. Under the 1986 Tax Reform Act, the Internal Revenue Service (IRS) required that all excess earnings from investment proceeds be rebated to the IRS. Arbitrage, for purposes of these regulations, is defined as the difference between the yield on the investment and the yield on the obligations issued. If there are excess earnings, this amount may be required to be rebated to the IRS. At December 31, 2018 and 2017, the Borough has not estimated its estimated arbitrage earnings due to the IRS, if any.

#### NOTE 17 LENGTH OF SERVICE AWARD PROGRAM (LOSAP)-UNAUDITED

The Borough of Oakland Length of Service Award Program (the Plan) was created by a Borough ordinance adopted on August 23, 2000 pursuant to 457 (e)(11)(13) of the Internal Service Code of 1986, as amended, except for provisions added by reason of the Length of Service Award Program as enacted into federal law in 1997. The voters of the Borough of Oakland approved the adoption of the Plan at the general election held November, 2000.

The first year of eligibility for entrance into the Plan was calendar year 2001. The tax deferred income benefits for emergency services volunteers, consisting of the Volunteer Fire Department and the First Aid Organization, come from contributions made solely by the Borough on behalf of those volunteers who meet the criteria of a plan created by the governing body.

If an active member meets the year of active service requirement, a LOSAP must provide a benefit between the minimum contribution of \$100 and a maximum contribution of \$1,150 per year. While the maximum amount is established by statute, it is subject to periodic increases that are related to the consumer price index (N.J.S.A. 40A:14-185(f). The Division of Local Government Services issues the permitted maximum increase annually.

The Borough of Oakland has contributed \$1,384 and \$1,362 for 2018 and 2017, respectively, for each eligible volunteer fire department and volunteer ambulance corp. member into the Plan. The total Borough contributions were \$65,055 and \$61,305 for 2017 and 2016, respectively.

In accordance with the amendments to Section 457 of the Internal Revenue Code and the State Deferred Revenue Regulations, the Borough has placed the amounts deferred, including earnings, in a trust for the exclusive benefit of the plan participants and their beneficiaries.

Lincoln Financial is the administrator of the plan. The Borough's practical involvement in administering the plan is essentially limited to verifying the eligibility of each participant and remitting the funds to the plan administrator.

#### **Vesting and Benefits**

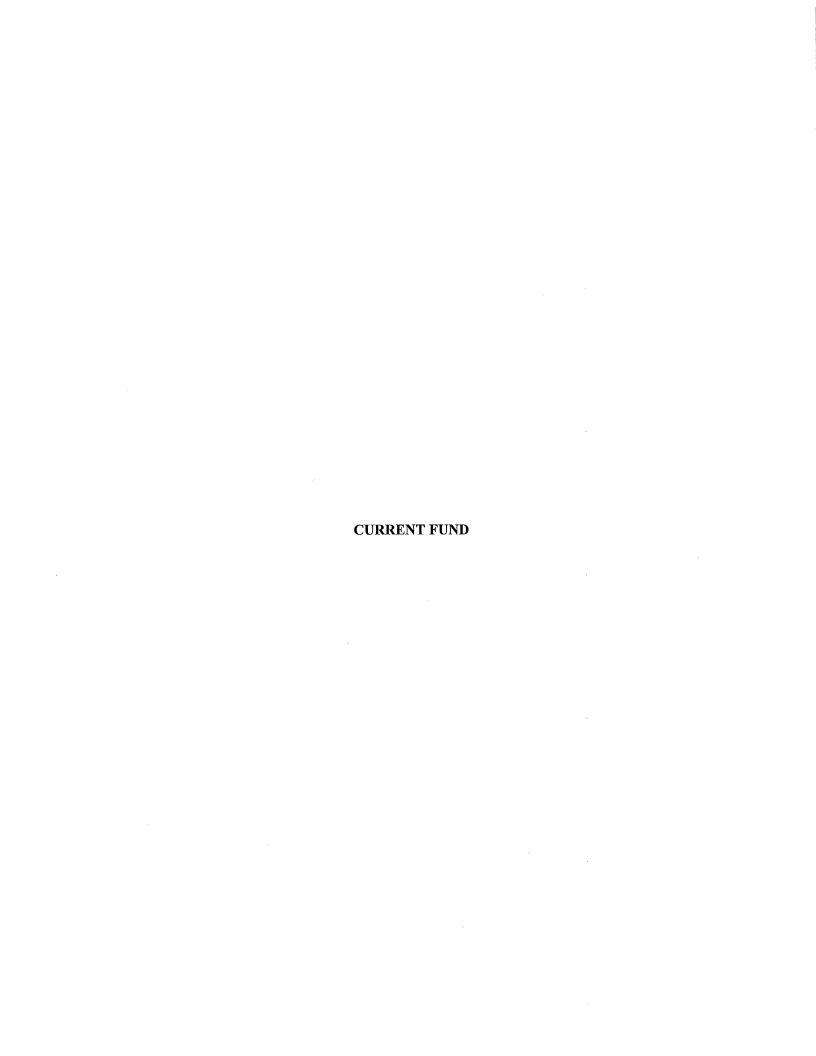
A volunteer is eligible to receive a distribution of funds upon completing 5 (five) cumulative years as an active member of the volunteer organization. Certain restrictions and tax implications may result in the event of a withdrawal of funds from the Plan.

If a volunteer member does not vest and terminates their association with the emergency service organization, the funds are returned to the sponsoring agency's surplus.

#### **Reporting Requirements**

The New Jersey Administrative Code NJAC 5:30-14.49 requires that the Borough perform a separate review report of the plan in accordance with the American Institute of Certified Public Accountants (AICPA) Statements on Standards for Accounting and Auditing Review Services. Since a review does not constitute an audit, the financial statements pertaining to the Plan are presented as unaudited in this report as part of the Borough's Trust Fund.

SUPPLEMENTARY SCHEDULES



### BOROUGH OF OAKLAND STATEMENT OF CURRENT CASH - COLLECTOR-TREASURER

Balance, December 31, 2017		\$	11,042,322
Increased by Receipts:			
Taxes Receivable	\$ 57,595,808		
Tax Title Liens	44,599		
Prepaid Taxes	354,974		
Tax Overpayments	184,239		
Grants Receivable	10,102		
Senior Citizens' and Veterans' Deductions - Due from State of NJ	84,761		
Revenue Accounts Receivable	3,265,223		
Non-Budget Revenue	60,731		
Receipts from Animal Control Trust Fund	159		
Receipts from Other Trust Fund	24,930		
Receipts from Municipal Open Space Trust Fund	200,000		
Receipts from Unemployment Insurance Trust Fund	1,322		
Receipts for General Capital Fund	36,203		
Unappropriated Grant Reserves	28,605		
Construction Code Fees	18,250		
			61,909,906
			72,952,228
Decreased by Disbursements:			
2018 Budget Appropriations	16,964,513		
2017 Appropriation Reserves	1,528,630		
Appropriated Grant Reserves	105,971		
Tax Overpayments	83,246		
County Taxes Payable	6,108,693		
Local District School Taxes Payable	28,466,190		
Regional School Taxes Payable	12,018,052		
Reserve for Tax Appeals	145,408		•
Payments to Municipal Open Space Trust Fund	217,375		
Construction Code Fees Payable	17,428		
Refund of Prior Year Revenue	100,467		C
		-	65,755,973
Balance, December 31, 2018		\$	7,196,255

## BOROUGH OF OAKLAND STATEMENT OF CHANGE FUNDS

	Balance, December 31,	Balance, December 31,  2018		
Office	<u>2017</u>			
Tax Collector	\$ 100	\$ 100		
Water and Sewer Borough Clerk	100 50	100		
	<u>\$ 250</u>	\$ 250		

EXHIBIT A-6

# STATEMENT OF DUE TO/(FROM) STATE OF NEW JERSEY SENIOR CITIZENS' AND VETERANS' DEDUCTIONS

Balance, December 31, 2017 (Due To)		\$ 250
Increased by: Cash Received from State of New Jersey Senior Citizens/Veterans' Deductions Disallowed by Tax Collector-2018 Taxes	\$ 84,761 1,750	
		 86,511
Decreased by:		\$ 86,761
Senior Citizens' Deductions Per Tax Billings	10,500	
Veterans' Deductions Per Tax Billings	79,250	
Senior Citizens' and Veterans Deductions Allowed by Tax Collector	3,500	 93,250
Balance, December 31, 2018 (Due From)		\$ 6,489

### BOROUGH OF OAKLAND STATEMENT OF TAXES RECEIVABLE

<u>Year</u>	Decer	lance, nber 31, 017		2018 Levy	V D	Senior Citizens' and Veterans' eductions		<u>Cash C</u> 2017	Cash Collections 2018		Senior Citizens' and Veterans' Deductions Allowed		Transfer to Tax <u>Title Liens</u>		<u>C</u> :	ancelled		alance, ember 31, 2018
Prior 2017	\$	3,943 3,052				-			\$	3,943 3,052		<u>-</u>	-	-		-	\$	-
		6,995		-		-		-		6,995		-		-		-		-
2018		-	\$	61,701,584		1,750	\$	3,863,483		57,588,813	\$	93,250	\$	59,423	\$	80,290		18,075
	\$	6,995	<u>\$</u>	61,701,584	\$	1,750	\$	3,863,483	\$	57,595,808	<u>\$</u>	93,250	<u>\$</u>	59,423	\$	80,290	\$	18,075
Analysis of 2018 Property Tax Levy																		
Tax Yield General Purpose Ta Added Taxes (54:4- Tax Levy		seq.)							\$	61,582,215 119,369	<u>\$ (</u>	61,701,584						
Local District School Regional School Ta County Tax									\$	28,533,426 12,018,052 5,848,260								
County Open Space Due for Added and		d Taxes	(54:4	1-63.1 et seq.)						249,093 11,382								
Local Tax for Muni Minimum Library T Municipal Open Sp Municipal Open Sp Add Additional Tax	`ax ace Tax ace Tax	ς ς Added								13,877,937 827,689 217,375 422	4	46,660,213						
Aud Auditioliai Tax	r Peale									117,948		15,041,371						
											\$6	61,701,584						

## BOROUGH OF OAKLAND STATEMENT OF TAX TITLE LIENS RECEIVABLE

Balance, December 31, 2017		\$ 296,471
Increased by:		
Interest and Costs on Tax Sale Transferred from 2018 Taxes	\$ 2,112 59,423	
	37,123	 61,535
Decreased by:		358,006
Collections		44,599
Balance, December 31, 2018		\$ 313,407

### **EXHIBIT A-9**

### STATEMENT OF GRANTS RECEIVABLE

	Balance, cember 31, 2017	Accrued in 2018	<u>Co</u>	llections	D	Balance, eccember 31, 2018
Municipal Alliance Grant	\$ 1,410	\$ 9,876	\$	9,736	\$	1,550
ANJEC Sustainable Land Use Grant	8,000					8,000
Highlands - Plan Conformance	249,357					249,357
Highlands - Transfer Development Rights	4,824					4,824
Alcohol Education and Rehabilitation Fund		366		366		-
Body Armor Replacement Fund		6,195				6,195
Community Forestry		3,000				3,000
Bergen County Open Space						
Ramapo Valley Park	40,000					40,000
Van Allen/Stream House	19,503					19,503
Bergen County Park Improvement Pgm	 17,125	 -				17,125
	\$ 340,219	\$ 19,437	\$	10,102	\$	349,554

### BOROUGH OF OAKLAND STATEMENT OF REVENUE ACCOUNTS RECEIVABLE

	Balance,			Balance,
	December 31,			December 31,
	<u>2017</u>	<u>Accrued</u>	Collected	<u>2018</u>
Licenses				
Alcoholic Beverage		\$ 24,450	\$ 24,450	
Other		35,027	35,027	
Fees and Permits		182,310	182,310	
Construction Code Official				
Fees and Permits		217,910	217,910	
Recreation				
Fees and Permits		453,454	453,454	
Municipal Court				
Fines and Costs		228,965	215,460	\$ 13,505
Interest and Costs on Taxes		62,213	62,213	
Interest on Investments and Deposits		122,128	122,128	
Energy Receipts Tax		1,312,204	1,312,204	
Uniform Fire Safety Act		40,173	40,173	
Cellular Tower Lease		173,053	173,053	
Cablevision Franchise Fee		128,456	128,456	
Verizon Franchise Fee		76,777	76,777	
Real Property Lease		76,440	76,440	
Sale of Recyclables		10,731	10,731	
Off Duty Police Officers Administrative Fees		24,637	24,637	-
Pension Reimbursement - Library		39,000	39,000	
Pension Reimbursement - Water Utility		61,200	61,600	
Pension Reimbursement - Sewer Utility	_	9,200	9,200	JAG
·	<u>\$</u>	\$ 3,278,328	\$ 3,265,223	\$ 13,505

## BOROUGH OF OAKLAND STATEMENT OF APPROPRIATION RESERVES

	Balance,					
	December 31,		Cancelled	After		Balance
	<u>2017</u>	<u>Transfers</u>	<u>Payables</u>	<u>Modification</u>	Expended	<u>Lapsed</u>
Salaries and Wages						
General Administration	\$ 10,366			10,366	\$ 4,820	5,546
General Services	858	\$ 1,000		1,858		1,858
Mayor and Council	770	500		1,270		1,270
Municipal Clerk	1,683			1,683	1,640	43
Financial Administration	34,556	(2,000)		32,556	2,669	29,887
Tax Assessment	2,599			2,599	1,510	1,089
Revenue Administration	768	1,000		1,768	1,075	693
Land Use Administration	592			592	301	291
Zoning Board of Adjustment	1,120			1,120	349	771
Police	172,456			172,456	63,265	109,191
Flood Control Committee	122			122	69	53
Office of Emergency Management	211			211	165	46
Fire	3,388			3,388		3,388
Streets and Road Maintenance	1,291	9,000		10,291	9,242	1,049
Snow Removal	35,929			35,929	35,929	-
Solid Waste Collection	2,629			2,629	1,560	1,069
Buildings and Grounds	34,444			34,444	4,113	30,331
Vehicle Maintenance	40	1,500		1,540	1,347	193
Board of Health	6,740			6,740	1,298	5,442
Board of Recreation Commissioners	27,962			27,962	461	27,501
Senior Citizens Activities	4,938			4,938	2,220	2,718
Accumulated Leave Compensation	100,000			100,000	100,000	-
Municipal Court	34,102			34,102	2,863	31,239
Uniform Construction Code	5,277			5,277	4,755	522
Stormwater Management	525			525		525
Total Salaries and Wages	483,366	11,000		494,366	239,651	254,715
Other Expenses						
General Administration	4,223		\$ 648	4,871	1,054	3,817
Communication Committee	5,840		400	6,240	400	5,840
General Services	1,052		2,212	3,264	2,432	832
Mayor and Council	1,817	(500)	4,940	6,257	34	6,223
Municipal Clerk	5,025		6,067	11,092	2,187	8,905
Elections	1,026			1,026		1,026
Financial Administration	31,374		1,451	32,825	4,255	28,570
Information Technology	16,479		10,424	26,903	9,737	17,166
Revenue Administration	1,311	4,000		5,311	4,935	376
Tax Assessment Administration	434		3,800	4,234	2,445	1,789
Legal Services and Costs	42,187		51,734	93,921	6,808	87,113
Engineering Services	1,720		8,515	10,235	3,375	6,860
Land Use Administration	19		9,383	9,402	1,934	7,468
Zoning Board of Adjustment	177		2,824	3,001	1,217	1,784
Insurance						
General Liability	88			88	88	-
Other Insurance	5,246			5,246	5,246	-
Workers Compensation Insurance	131,339			131,339	131,339	-
Employee Group Insurance	599,012		13,511	612,523	612,523	-
Police	662	500	99,860	101,022	99,871	1,151
Flood Control Committee	1,500			1,500	343	1,157
Office of Emergency Management	5,955		528	6,483	1,360	5,123

# BOROUGH OF OAKLAND STATEMENT OF APPROPRIATION RESERVES (Continued)

	Dece	alance, ember 31, 2017	<u>Tr</u>	ansfers	_	ancelled Payables		Balance After odification	E	expended		Balance <u>Lapsed</u>
Other Expenses (Continued)												
Fire	\$	10,494			\$	33,864	\$	44,358	\$	34,232	\$	10,126
Streets and Road Maintenance		29,795	\$	(9,000)		20,438		41,233		14,056		27,177
Snow Removal		28,889				19,994		48,883		48,883		-
Shade Tree Commission		14,985				220		15,205		220		14,985
Solid Waste Collection		35,264				133,380		168,644		127,214		41,430
Buildings and Grounds		6,858				20,848		27,706		11,356		16,350
Vehicle Maintenance		3,880		(1,500)		12,772		15,152		8,597		6,555
Board of Health		7,765		3,500		5,125		16,390		14,298		2,092
Environmental Health Services Commission		535						535				535
Board of Recreation Commissioners		12,342				29,910		42,252		17,043		25,209
Senior Citizens Activities		961				2,560		3,521		2,116		1,405
Municipal Court		2,132				2,413		4,545		3,654		891
Public Defender						6,100		6,100		2,700		3,400
Municipal Prosecutor		11,550				1,000		12,550		2,125		10,425
Uniform Construction Code		332				2,255		2,587		1,715		872
Gasoline		65,000		(8,000)		20,083		77,083		15,487		61,596
Electricity		16,837		, , ,				16,837		8,990		7,847
Natural Gas		7,789				1,271		9,060		8,119		941
Street Lighting		16,950				319		17,269		9,459		7,810
Telephone		94				2,005		2,099		1,177		922
Contingent		5,000				ŕ		5,000		•		5,000
Social Security		38,209						38,209				38,209
Defined Contribution Retirement Program		34						34				34
Length of Service Awards Program		88,000						88,000		61,305		26,695
Stormwater Management		18,768				1,823		20,591		1,140		19,451
911 System		10,,,,,				30		30		-,		30
Maintenance of Free Public Library		28,504				2,225		30,729		3,510		27,219
Matching Fund for Grants		2,500		_		-,		2,500		-		2,500
		2,200			-		-		-			-,200
Total Other Expenses	1	1,309,953		(11,000)		534,932		1,833,885		1,288,979		544,906
	\$ 1	1,793,319	<u>\$</u>	-	\$	534,932	\$	2,328,251	\$	1,528,630	<u>\$</u>	799,621

## BOROUGH OF OAKLAND STATEMENT OF ENCUMBRANCES/ACCOUNTS PAYABLE

Balance, December 31, 2017	\$	543,435
Increased by: Charges to 2018 Budget Appropriation		679,475
Decreased by: Cancelled Cancelled Payables Restored to Appropriated Grant Reserves Cancelled Payables Restored to Appropriation Reserves 534,93	03	1,222,910 543,435
Balance, December 31, 2018	\$	679,475
	E	XHIBIT A-13
STATEMENT OF PREPAID TAXES		
Balance, December 31, 2017	\$	3,863,483
Increased by: 2019 Taxes Collected		354,974
Decreased by: Applied to 2018 Taxes		4,218,457 3,863,483
Balance, December 31, 2018	<u>\$</u>	354,974
	E	XHIBIT A-14
STATEMENT OF TAX OVERPAYMENTS		
Balance, December 31, 2017	\$	83,246
Increased by: Overpayments		184,239
		267,485
Decreased by: Refunds		83,246
Balance, December 31, 2018	\$	184,239

## BOROUGH OF OAKLAND STATEMENT OF COUNTY TAXES PAYABLE

Balance, December 31, 2017 \$ 11,340 Increased by: 2018 Tax Levy **County Taxes** \$ 5,848,260 249,093 County Open Space Preservation Added and Omitted Taxes 11,382 6,108,735 6,120,075 Decreased by: Payments 6,108,693 Balance, December 31, 2018 11,382 **EXHIBIT A-16** STATEMENT OF LOCAL DISTRICT SCHOOL TAXES PAYABLE Increased by: Levy - Calendar Year 2018 \$ 28,533,426 Decreased by: Payments 28,466,190 Balance, December 31, 2018 67,236 **EXHIBIT A-17** STATEMENT OF REGIONAL HIGH SCHOOL TAXES PAYABLE Increased by: Levy - Calendar Year 2018 \$ 12,018,052 Decreased by: 12,018,052 Payments

## BOROUGH OF OAKLAND STATEMENT OF RESERVE FOR TAX APPEALS

Balance, December 31, 2017	\$ 100,598
Increased by: Budget Appropriation	 350,000
	450,598
Decreased by:	
Tax Refunds	 145,408
Balance, December 31, 2018	\$ 305,190

EXHIBIT A-19

## STATEMENT OF APPROPRIATED RESERVES - PUBLIC AND PRIVATE PROGRAMS

	Balance, December 31, 2017		Prior Year Encumbrances Cancelled		ansferred om 2018 propriations	<u>_</u>	Cash Disbursed	Balance, ecember 31, 2018	
NJ State Police OEM Grant	\$ 8,008							\$ 8,008	
Recycling Tonnage Grant	43,745			\$	27,334	\$	39,908	31,171	
Clean Communities	70,022	\$	1,503				36,233	35,292	
Police Body Armor	9,154				6,195		4,982	10,367	
Drunk Driving Enforcement Fund	18,835				•		3,731	15,104	
Alcohol Education and Rehabilitation	3,297				366		900	2,763	
Municipal Alliance Grant	23,450				12,345		15,732	20,063	
Community Forestry					3,000			3,000	
Highlands - Plan Conformance	214,703						4,485	210,218	
Bergen County Open Space									
Ramapo Valley Park	28,741							28,741	
Van Allen/Stream House	352							352	
NJ Motor Vehicle Service Police Fees	 24,285							 24,285	
	\$ 444,592	<u>\$</u>	1,503	\$	49,240	\$	105,971	\$ 389,364	

## BOROUGH OF OAKLAND STATEMENT OF UNAPPROPRIATED GRANT RESERVES

			Balance, ember 31, 2017		Cash eceived	i	propriated n 2018 Budget	Dece	alance, ember 31, 2018
Clean Communities Grant Drunk Driving Enforcement Fund Recycling Tonnage Grant		<u>\$</u>	27,334	\$	25,829 2,776	<u>\$</u>	27,334	\$	25,829 2,776
		<u>\$</u>	27,334	<u>\$</u>	28,605	\$	27,334	<u>\$</u>	28,605
								EXH	IBIT A-21
	STATEMENT OF DUE TO STA								
Balance, December 31, 2017								\$	3,354
Increased by: Cash Received									18,250
Decreased by:									21,604
Payments to State of New Jersey									17,428
Balance, December 31, 2018								\$	4,176
								ЕХН	IBIT A-22
	STATEMENT OF DUE TO STA			RSEY-					
Balance, December 31, 2017								\$	25
Balance, December 31, 2018								\$	25

TRUST FUNDS

### BOROUGH OF OAKLAND STATEMENT OF TRUST CASH - COLLECTOR-TREASURER

	<u>Animal</u>	Control		Other	Trust	<u>t</u>		Unemplo	yment		Municipal	Open S	Space
Balance, December 31, 2017		\$	1,781		\$	7,233,787		;	\$	142,058		\$	760,829
Increased by Receipts: COAH Proceeds Interest on Investments and Deposits Employee Payroll Deductions Developer's Escrow and Other Reserves State Dog License Fees Animal Control Fees	\$ 159 1,754 17,226			\$ 56,690 24,930 13,813,231 1,459,219			\$	1,322 12,462		:	\$ 6,938		
Receipts from Current Fund Health Benefit Claim Receipts	 -		19,139	 910,558		16,264,628		<u>-</u> -		13,784	217,375		224,313
			20,920			23,498,415				155,842			985,142
Decreased by Disbursements:  Expenditures Under R.S. 4:19-15.11  Payments to Current Fund  Payments to State of New Jersey  Miscellaneous Payments	13,099 159 1,754			24,930				1,322 13,768 514			200,000		
Developer's Escrow and Other Reserves Payroll Deductions Payable Reserve for COAH Expenditures Reserve for Health Benefit Claims Municipal Open Space Expenditures	 			 1,933,451 13,813,231 19,876 36,247			<u> </u>			_	20,635		
			15,012			15,827,735				15,604			220,635
Balance, December 31, 2018		\$	5,908		\$	7,670,680			\$	140,238		\$	764,507

BOROUGH OF OAKLAND STATEMENT OF DUE TO STATE OF NEW JERSEY ANIMAL CONTROL FUND	EXHII	BIT B-4
Balance, December 31, 2017	\$	5
Increased by: Dog License Fees Collected in 2018		1,754 1,759
Decreased by: Payments to State of New Jersey		1,754
Balance, December 31, 2018	\$	5
STATEMENT OF DUE TO CURRENT FUND ANIMAL CONTROL FUND	EXHI	BIT B-5
Increased by: Interest on Investments and Deposits	\$	159
Decreased by: Payments to Current Fund	COMPA	159
Balance, December 31, 2018	<u>\$</u>	-
STATEMENT OF RESERVE FOR ANIMAL CONTROL EXPENDITURES ANIMAL CONTROL FUND	EXH	IBIT B-6
Balance, December 31, 2017	\$	1,826
Increased by: Cash Receipts		17,226 19,052
Decreased by: Expenditures Under R.S. 4:19 - 15.11		13,099
Balance, December 31, 2018	<u>\$</u>	5,953

### BOROUGH OF OAKLAND STATEMENT OF DUE TO STATE OF NEW JERSEY UNEMPLOYMENT INSURANCE TRUST FUND

Balance, December 31, 2017			\$	3,727
Increased by: Unemployment Claims Due to State of New Jersey Late Charges Due to State of New Jersey	\$	10,099 201		
Late Charges Due to State of New Jersey	-	201		10,300
Don't like				14,027
Decreased by: Payments to State of New Jersey				13,768
Balance, December 31, 2018			\$	259
			EXH	IBIT B-8
STATEMENT OF RESERVE FOR UNEMPLOYMENT INSURANC UNEMPLOYMENT INSURANCE TRUST FUND	CE CL	AIMS		
Balance, December 31, 2017			\$	138,331
Increased by: Employee Payroll Deductions				12,462
Decreased by:				150,793
Benefits Due State of New Jersey Miscellaneous	\$	10,300 514		10.014
				10,814
Balance, December 31, 2018			\$	139,979
			FXH	IBIT B-9
STATEMENT OF DUE TO CURRENT FUND UNEMPLOYMENT INSURANCE TRUST FUND			LX	ibii b-y
Increased by: Interest on Deposits			\$	1,322
Decreased by: Payments to Current Fund				1,322
Balance, December 31, 2018			\$	_

### BOROUGH OF OAKLAND STATEMENT OF DUE TO CURRENT FUND OTHER TRUST FUND

Increased by: Interest on Investments	\$ 24,930
Decreased by: Payments to Current Fund	 24,930
Balance, December 31, 2018	\$ *

**EXHIBIT B-11** 

## STATEMENT OF DEVELOPER'S ESCROW AND OTHER RESERVES OTHER TRUST FUND

		Balance, ecember 31, 2017		<u>Increases</u>	<u>Decreases</u>	Balance December 31, 2018		
Planning Board Escrow	\$	230,480	\$	20,752	\$ 20,970	\$	230,262	
Board of Adjustment Escrow		119,263		109,087	92,651		135,699	
Other Trust Fund Reserves		1,978,396		516,088	576,326		1,918,158	
Municipal Court Ticket Refunds		105		-	-		105	
Sanitary Landfill		2,102		19	-		2,121	
Redemption of Liens		1,113,402		766,375	1,224,800		654,977	
Flexible Spending		7,800	_	46,898	 18,704		35,994	
	<u>\$</u>	3,451,548	\$	1,459,219	\$ 1,933,451	· <u>\$</u>	2,977,316	

EXHIBIT B-12

## STATEMENT OF RESERVE FOR HEALTH BENEFIT CLAIMS OTHER TRUST FUND

Balance, December 31, 2017	\$ 3,035,597
Increased by: Cash Receipts	 910,558
	3,946,155
Decreased by: Cash Disbursements	 36,247
Balance, December 31, 2018	\$ 3,909,908

830

### BOROUGH OF OAKLAND STATEMENT OF RESERVE FOR AFFORDABLE HOUSING (COAH) OTHER TRUST FUND

OTHER TROST FORD	•
Balance, December 31, 2017	\$ 652,576
Increased by: Cash Receipts	56,690
	709,266
Decreased by: Cash Disbursements	19,876
Balance, December 31, 2018	\$ 689,390
	EXHIBIT B-14
STATEMENT OF RESERVE FOR PAYROLL DEDUCTIONS AND WITH OTHER TRUST FUND	HOLDINGS
Balance, December 31, 2017	\$ 94,066
Increased by: Cash Receipts	13,813,231
	13,907,297
Decreased by: Cash Disbursements	13,813,231
Balance, December 31, 2018	\$ 94,066
	ЕХНІВІТ В-15
STATEMENT OF DUE FROM CURRENT FUND MUNICIPAL OPEN SPACE TRUST FUND	
Balance, December 31, 2017	\$ 408
Increased by:	
2018 Tax Levy 2018 Added Tax Levy	\$ 217,375 422
Payments to Current Fund	200,000 417,797
	418,205
Decreased by:	217,375
Cash Receipts Anticipated as Current Fund Revenue	200,000 417,375

Balance, December 31, 2018

# BOROUGH OF OAKLAND STATEMENT OF RESERVE FOR MUNICIPAL OPEN SPACE EXPENDITURES MUNICIPAL OPEN SPACE TRUST FUND

Balance, December 31, 2017	\$ 761,237
Increased by:	
2018 Tax Levy	\$ 217,375
2018 Added Tax Levy	422
Interest on Investments and Deposits	6,938
	224,735
	985,972
Decreased by:	
Anticipated as Current Fund Revenue	200,000
Expenditures	20,635
	220,635
Balance, December 31, 2018	\$ 765,337

GENERAL CAPITAL FUND

# BOROUGH OF OAKLAND STATEMENT OF GENERAL CAPITAL CASH

Balance, January 1, 2018		\$ 5,705,706
Increased by:		
Interest on Investments and Deposits	\$ 36,203	
Premium on Sale of Bond Anticipation Notes	48,993	
Receipts from Current Fund -Budget Appropriation:		
Capital Improvement Fund	700,000	
Reserve for Ladder Truck	200,000	
Deferred Charges to Future Taxation - Unfunded	57,135	
		 1,042,331
		6,748,037
Decreased by Disbursements:		
Improvement Authorizations	1,691,794	
Payments to Current Fund	 36,203	
		 1,727,997
Balance, December 31, 2018		\$ 5,020,040

\$ 5,020,040

### BOROUGH OF OAKLAND ANALYSIS OF GENERAL CAPITAL CASH

Fund Balance         \$ 210,400           Capital Improvement Fund         435,361           Reserve for Preliminary Costs         9,000           Reserve for Ladder Truck         1,000,000           Grants Receivable         (3,997,227)           Accounts Payable         3,035,801           Reserve for Payment of Debt Service         1,367,049           Excess Note Proceeds         1,7203           Improvement Authorizations:         ***           ***           Ord.         No.         Improvement Description           ************************************			Balance, December 31, 2018
Reserve for Ladder Truck         9,000           Reserve for Ladder Truck         1,000,000           Grants Receivable         3,937,227           Accounts Payable         1,367,049           Excess Note Proceeds         177,203           Improvement Authorizations:           Improvement Authorizations:           Ord.           No.         Improvement Description           07-561         Various Public Improvements         \$ 94,565           09-607         Acquisition of Real Property         46,274           12-670         Various Public Improvements         22,080           12-671         Purchase of Capital Equipment         3           13-690         Recreation Improvements         237,218           14-704         Various Public Improvements         465,123           14-705         Acquisition & Demolition of Flood Prone Properties         413,223           15-717         Various Public Improvements         252,500           16-741         Various Public Improvements         252,500           16-742         Various Public Improvements         213,3959           16-743         Various Public Improvements         239,041           17-760         Various Public Improvement	Fund Balance		\$ 210,400
Reserve for Ladder Truck         1,000,000           Grants Receivable         (3,997,227)           Accounts Payable         3,035,801           Reserve for Payment of Debt Service         1,367,049           Excess Note Proceeds         177,203           Improvement Authorizations:           Ord.           No.         Improvement Description           07-561         Various Public Improvements           09-607         Acquisition of Real Property         46,274           12-670         Various Public Improvements         22,080           12-671         Purchase of Capital Equipment         3           14-704         Various Public Improvements         465,123           14-705         Acquisition & Demolition of Flood Prone Properties         413,223           15-717         Various Public Improvements         57,000           15-718         Various Public Improvements         252,502           16-741         Various Public Improvements         23,911           16-742         Various Public Improvements         2,133,959           16-748         Van Allen House Improvements         2,39,041           17-760         Various Public Improvements and Acquisitions         108,944	Capital Improvement Fund		435,361
Grants Receivable         (3,997,227)           Accounts Payable         3,035,801           Reserve for Payment of Debt Service         1,367,049           Excess Note Proceeds         177,203           Improvement Authorizations:           Ord.           No.           Improvement Description           3           4 45,565           09-607         Acquisition of Real Property         46,274           12-670         Various Public Improvements         22,080           12-671         Purchase of Capital Equipment         3           13-690         Recreation Improvements         237,218           14-704         Various Public Improvements         465,123           14-705         Acquisition & Demolition of Flood Prone Properties         413,223           15-717         Various Public Improvements         252,502           16-741         Various Public Improvements         252,502           16-742         Various Public Improvements         2,133,959           16-743         Various Public Improvements         2,133,959           16-748         Van Allen House Improvements         2,347           17-760         Various Public Improve	Reserve for Preliminary Cos	ts	9,000
Accounts Payable         3,035,801           Reserve for Payment of Debt Service         1,367,049           Excess Note Proceeds         177,203           Improvement Authorizations:           Ord.         No.           No.         Improvement Description           O7-561         Various Public Improvements         \$ 94,565           09-607         Acquisition of Real Property         46,274           12-670         Various Public Improvements         22,080           12-671         Purchase of Capital Equipment         3           13-690         Recreation Improvements         237,218           14-704         Various Public Improvements         465,123           14-705         Acquisition & Demolition of Flood Prone Properties         413,223           15-717         Various Public Improvements         252,602           16-741         Various Public Improvements         33,913           16-742         Various Public Improvements         2,133,959           16-743         Various Public Improvements         2,133,959           16-748         Van Allen House Improvements         2,133,959           16-748         Van Allen House Improvements and Acquisitions         108,944 <td< td=""><td>Reserve for Ladder Truck</td><td></td><td>1,000,000</td></td<>	Reserve for Ladder Truck		1,000,000
Reserve for Payment of Debt Service         1,367,049           Excess Note Proceeds         177,203           Improvement Authorizations:           Ord.           No.         Improvement Description           07-561         Various Public Improvements         \$ 94,565           09-607         Acquisition of Real Property         46,274           12-670         Various Public Improvements         22,080           12-671         Purchase of Capital Equipment         3           13-690         Recreation Improvements         237,218           14-704         Various Public Improvements         465,123           14-705         Acquisition & Demolition of Flood Prone Properties         413,223           15-717         Various Public Improvements         57,000           15-718         Various Public Improvements         252,502           16-741         Various Public Improvements         33,913           16-742         Various Public Improvements         2,133,959           16-748         Van Allen House Improvements         2,347           17-760         Various Public Improvements and Acquisitions         108,944           17-761         Various Public Improvements and Acquisition of New         (1,3	Grants Receivable		(3,997,227)
Excess Note Proceeds         177,203           Improvement Authorizations:           Ord.           No.         Improvement Description           07-561         Various Public Improvements         94,565           09-607         Acquisition of Real Property         46,274           12-670         Various Public Improvements         22,080           12-671         Purchase of Capital Equipment         3           13-690         Recreation Improvements         237,218           14-704         Various Public Improvements         465,123           14-705         Acquisition & Demolition of Flood Prone Properties         413,223           15-717         Various Public Improvements         57,000           15-718         Various Public Improvements         252,502           16-741         Various Public Improvements         33,913           16-742         Various Public Improvements         2,133,959           16-743         Various Public Improvements         2,347           17-749         Renovation of the Oakland Public Library         2,347           17-760         Various Public Improvements and Acquisitions         108,944           17-761         Various Public Improvements and Acquisition of New	Accounts Payable		3,035,801
Improvement Authorizations:   Ord.   No.   Improvement Description   S 94,565	•	t Service	1,367,049
Ord.         No.         Improvement Description           07-561         Various Public Improvements         \$ 94,565           09-607         Acquisition of Real Property         46,274           12-670         Various Public Improvements         22,080           12-671         Purchase of Capital Equipment         3           13-690         Recreation Improvements         237,218           14-704         Various Public Improvements         465,123           14-705         Acquisition & Demolition of Flood Prone Properties         413,223           15-717         Various Public Improvements         57,000           15-718         Various Public Improvements         252,502           16-741         Various Public Improvements         33,913           16-742         Various Public Improvements         2,133,959           16-748         Van Allen House Improvements         239,041           17-749         Renovation of the Oakland Public Library         2,347           17-760         Various Public Improvements and Acquisitions         108,944           17-761         Various Public Improvements and Acquisition of New         (1,381,343)           18-770         Various Public Improvements and Acquisitions         309,439	Excess Note Proceeds		177,203
No.         Improvement Description           07-561         Various Public Improvements         \$ 94,565           09-607         Acquisition of Real Property         46,274           12-670         Various Public Improvements         22,080           12-671         Purchase of Capital Equipment         3           13-690         Recreation Improvements         237,218           14-704         Various Public Improvements         465,123           14-705         Acquisition & Demolition of Flood Prone Properties         413,223           15-717         Various Public Improvements         57,000           15-718         Various Public Improvements         252,502           16-741         Various Public Improvements         33,913           16-742         Various Public Improvements         2,133,959           16-748         Van Allen House Improvements         2,337           17-749         Renovation of the Oakland Public Library         2,347           17-760         Various Public Improvements and Acquisitions         108,944           17-761         Various Public Improvements and Acquisition of New         (1,381,343)           18-770         Various Public Improvements and Acquisition of New         (1,381,343)	Improvement Authorizations	x:	
07-561         Various Public Improvements         \$ 94,565           09-607         Acquisition of Real Property         46,274           12-670         Various Public Improvements         22,080           12-671         Purchase of Capital Equipment         3           13-690         Recreation Improvements         237,218           14-704         Various Public Improvements         465,123           14-705         Acquisition & Demolition of Flood Prone Properties         413,223           15-717         Various Public Improvements         57,000           15-718         Various Public Improvements         252,502           16-741         Various Public Improvements         33,913           16-742         Various Public Improvements         113,690           16-743         Various Public Improvements         2,133,959           16-748         Van Allen House Improvements         239,041           17-749         Renovation of the Oakland Public Library         2,347           17-760         Various Public Improvements and Acquisitions         108,944           17-761         Various Public Improvements and Acquisition of New         (1,381,343)           18-770         Various Public Improvements and Acquisitions         309,439	Ord.		
09-607       Acquisition of Real Property       46,274         12-670       Various Public Improvements       22,080         12-671       Purchase of Capital Equipment       3         13-690       Recreation Improvements       237,218         14-704       Various Public Improvements       465,123         14-705       Acquisition & Demolition of Flood Prone Properties       413,223         15-717       Various Public Improvements       57,000         15-718       Various Public Improvements       252,502         16-741       Various Public Improvements       33,913         16-742       Various Public Improvements       113,690         16-743       Various Public Improvements       2,133,959         16-748       Van Allen House Improvements       239,041         17-749       Renovation of the Oakland Public Library       2,347         17-760       Various Public Improvements and Acquisitions       108,944         17-761       Various Public Improvements and Acquisition of New       (1,381,343)         18-770       Various Public Improvements and Acquisitions       309,439	<u>No.</u>	Improvement Description	
09-607       Acquisition of Real Property       46,274         12-670       Various Public Improvements       22,080         12-671       Purchase of Capital Equipment       3         13-690       Recreation Improvements       237,218         14-704       Various Public Improvements       465,123         14-705       Acquisition & Demolition of Flood Prone Properties       413,223         15-717       Various Public Improvements       57,000         15-718       Various Public Improvements       252,502         16-741       Various Public Improvements       33,913         16-742       Various Public Improvements       113,690         16-743       Various Public Improvements       2,133,959         16-748       Van Allen House Improvements       239,041         17-749       Renovation of the Oakland Public Library       2,347         17-760       Various Public Improvements and Acquisitions       108,944         17-761       Various Public Improvements and Acquisition of New       (1,381,343)         18-770       Various Public Improvements and Acquisitions       309,439	07-561	Various Public Improvements	\$ 94,565
12-670       Various Public Improvements       22,080         12-671       Purchase of Capital Equipment       3         13-690       Recreation Improvements       237,218         14-704       Various Public Improvements       465,123         14-705       Acquisition & Demolition of Flood Prone Properties       413,223         15-717       Various Public Improvements       57,000         15-718       Various Public Improvements       252,502         16-741       Various Public Improvements       33,913         16-742       Various Public Improvements       113,690         16-743       Various Public Improvements       2,133,959         16-748       Van Allen House Improvements       239,041         17-749       Renovation of the Oakland Public Library       2,347         17-760       Various Public Improvements and Acquisitions       108,944         17-761       Various Public Improvements and Acquisition of New Communication Equipment       (1,381,343)         18-770       Various Public Improvements and Acquisitions       309,439	09-607	-	46,274
12-671       Purchase of Capital Equipment       3         13-690       Recreation Improvements       237,218         14-704       Various Public Improvements       465,123         14-705       Acquisition & Demolition of Flood Prone Properties       413,223         15-717       Various Public Improvements       57,000         15-718       Various Public Improvements       252,502         16-741       Various Public Improvements       33,913         16-742       Various Public Improvements       113,690         16-743       Various Public Improvements       2,133,959         16-748       Van Allen House Improvements       239,041         17-749       Renovation of the Oakland Public Library       2,347         17-760       Various Public Improvements and Acquisitions       108,944         17-761       Various Public Improvements and Acquisition of New Communication Equipment       (1,381,343)         18-770       Various Public Improvements and Acquisitions       309,439	12-670		
13-690       Recreation Improvements       237,218         14-704       Various Public Improvements       465,123         14-705       Acquisition & Demolition of Flood Prone Properties       413,223         15-717       Various Public Improvements       57,000         15-718       Various Public Improvements       252,502         16-741       Various Public Improvements       33,913         16-742       Various Public Improvements       113,690         16-743       Various Public Improvements       2,133,959         16-748       Van Allen House Improvements       239,041         17-749       Renovation of the Oakland Public Library       2,347         17-760       Various Public Improvements and Acquisitions       108,944         17-761       Various Public Improvements and Acquisition of New Communication Equipment       (1,381,343)         18-770       Various Public Improvements and Acquisitions       309,439	12-671		
14-705       Acquisition & Demolition of Flood Prone Properties       413,223         15-717       Various Public Improvements       57,000         15-718       Various Public Improvements       252,502         16-741       Various Public Improvements       33,913         16-742       Various Public Improvements       113,690         16-743       Various Public Improvements       2,133,959         16-748       Van Allen House Improvements       239,041         17-749       Renovation of the Oakland Public Library       2,347         17-760       Various Public Improvements and Acquisitions       108,944         17-761       Various Public Improvements and Acquisition of New       (1,381,343)         18-770       Various Public Improvements and Acquisitions       309,439	13-690		237,218
15-717 Various Public Improvements 57,000 15-718 Various Public Improvements 252,502 16-741 Various Public Improvements 33,913 16-742 Various Public Improvements 113,690 16-743 Various Public Improvements 2,133,959 16-748 Van Allen House Improvements 239,041 17-749 Renovation of the Oakland Public Library 2,347 17-760 Various Public Improvements and Acquisitions 108,944 17-761 Various Public Improvements and Acquisition of New Communication Equipment (1,381,343) 18-770 Various Public Improvements and Acquisitions 309,439	14-704	Various Public Improvements	465,123
15-718 Various Public Improvements 252,502 16-741 Various Public Improvements 33,913 16-742 Various Public Improvements 113,690 16-743 Various Public Improvements 2,133,959 16-748 Van Allen House Improvements 239,041 17-749 Renovation of the Oakland Public Library 2,347 17-760 Various Public Improvements and Acquisitions 108,944 17-761 Various Public Improvements and Acquisition of New Communication Equipment (1,381,343) 18-770 Various Public Improvements and Acquisitions 309,439	14-705	Acquisition & Demolition of Flood Prone Properties	413,223
16-741 Various Public Improvements 33,913 16-742 Various Public Improvements 113,690 16-743 Various Public Improvements 2,133,959 16-748 Van Allen House Improvements 239,041 17-749 Renovation of the Oakland Public Library 2,347 17-760 Various Public Improvements and Acquisitions 108,944 17-761 Various Public Improvements and Acquisition of New Communication Equipment (1,381,343) 18-770 Various Public Improvements and Acquisitions 309,439	15-717	Various Public Improvements	57,000
16-742 Various Public Improvements 113,690 16-743 Various Public Improvements 2,133,959 16-748 Van Allen House Improvements 239,041 17-749 Renovation of the Oakland Public Library 2,347 17-760 Various Public Improvements and Acquisitions 108,944 17-761 Various Public Improvements and Acquisition of New Communication Equipment (1,381,343) 18-770 Various Public Improvements and Acquisitions 309,439	15-718	Various Public Improvements	252,502
16-743 Various Public Improvements 2,133,959 16-748 Van Allen House Improvements 239,041 17-749 Renovation of the Oakland Public Library 2,347 17-760 Various Public Improvements and Acquisitions 108,944 17-761 Various Public Improvements and Acquisition of New Communication Equipment (1,381,343) 18-770 Various Public Improvements and Acquisitions 309,439	16-741	Various Public Improvements	33,913
16-748 Van Allen House Improvements 239,041 17-749 Renovation of the Oakland Public Library 2,347 17-760 Various Public Improvements and Acquisitions 108,944 17-761 Various Public Improvements and Acquisition of New Communication Equipment (1,381,343) 18-770 Various Public Improvements and Acquisitions 309,439	16-742	Various Public Improvements	113,690
17-749 Renovation of the Oakland Public Library 2,347 17-760 Various Public Improvements and Acquisitions 108,944 17-761 Various Public Improvements and Acquisition of New Communication Equipment (1,381,343) 18-770 Various Public Improvements and Acquisitions 309,439	16-743	Various Public Improvements	2,133,959
17-760 Various Public Improvements and Acquisitions 108,944 17-761 Various Public Improvements and Acquisition of New Communication Equipment (1,381,343) 18-770 Various Public Improvements and Acquisitions 309,439	16-748	Van Allen House Improvements	239,041
17-761 Various Public Improvements and Acquisition of New Communication Equipment (1,381,343)  18-770 Various Public Improvements and Acquisitions 309,439	17-749	Renovation of the Oakland Public Library	2,347
Communication Equipment (1,381,343) 18-770 Various Public Improvements and Acquisitions 309,439	17-760	Various Public Improvements and Acquisitions	108,944
18-770 Various Public Improvements and Acquisitions 309,439	17-761	Various Public Improvements and Acquisition of New	
·		Communication Equipment	(1,381,343)
18-771 Various Public Improvements (365,525)			
	18-771	Various Public Improvements	(365,525)

## BOROUGH OF OAKLAND STATEMENT OF DUE TO CURRENT FUND

Increased by:

Interest on Investments \$ 36,203

Decreased by:

Payments to Current Fund 36,203

Balance, December 31, 2018 \$

**EXHIBIT C-5** 

### STATEMENT OF DEFERRED CHARGES TO FUTURE TAXATION - FUNDED

Balance, December 31, 2017 \$ 12,626,000

Decreased by:

2018 Budget Appropriation

Bond Principal 935,000

Balance, December 31, 2018 \$ 11,691,000

## BOROUGH OF OAKLAND STATEMENT OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

												Ana	alysis of Balance		
Ord. <u>No.</u>	Improvement Description	Balance, December 31, <u>2017</u>		2018 <u>Authorizations</u>		Funded by Budget <u>Appropriation</u>		I	Balance, December 31,  2018		Financed by Bond Anticipation Notes	Expenditures		In	nexpended nprovement thorizations
10-617 10-636 11-643 11-652 12-670 12-677 13-690 14-704 15-718 16-743 17-749 17-761	Various Capital Improvements Mohegan Avenue Drainage Improvements Recreation Improvements Various Public Improvements Various Public Improvements Various Public Improvements Renovation of the Oakland Public Library Various Public Improvements and Acquisition of New Communication Equipment	\$	3,776 353 349 962 541 338 400 913 1,272,300 2,298,000 1,553,000			\$	3,776 353 349 962 541 338 400 913 49,503	\$	1,222,797 2,298,000 1,553,000 - 2,555,500	\$	1,222,797 2,298,000 1,553,000	\$	1,381,343	\$	1,174,157
18-771	Various Public Improvements	 \$	7,686,432	\$ \$	2,845,250 2,845,250	\$	57,135	\$	2,845,250	\$	5,073,797	\$	365,525 1,746,868	 \$	2,479,725 3,653,882
		Parameter			Anticipation N Excess Note I		ls Ord. 15-718		3.0	\$	5,251,000 177,203 5,073,797				
				-		Proceed Ord. Ord.	ns - Unfunded Is of Bond Antic 15-718 16-743 17-749	cipat	ion Notes:			\$	252,502 2,184,680 2,347	\$	6,093,411 2,439,529
														\$	3,653,882

### BOROUGH OF OAKLAND SCHEDULE OF GRANTS RECEIVABLE

	Bala <u>December</u>	Balance, nber 31, 2018	
Federal:			
Department of Environmental Protection			
(Passed Through State of New Jersey)			
Ord, No. 14-705 Acquisition of Flood Prone Properties	\$	325,000	\$ 325,000
Department of Transportation			
(Passed Through State of New Jersey)			
Ord. No. 16-737 Page Drive Improvements		111,750	111,750
State:			
Land Conservancy of New Jersey			
Ord. No 14-705 Acquisition of Flood Prone Properties		200,000	200,000
Other:			
Bergen County Open Space Trust Fund			
Ord. No 14-705 Acquisition of Flood Prone Properties		1,455,000	1,455,000
Ord, No. 16-743 Various Public Improvements		1,764,950	1,764,950
Ord. No. 17-761 Various Public Improvements - Van Allen House		150,000	150,000
Bergen County Historical Preservation Trust Fund			
Ord. No. 16-748 Van Allen House Improvements		140,527	 140,527
	\$	4,147,227	\$ 4,147,227
	Reserve for Grants l	Receivable	\$ 150,000
	Balance Pledged to	Ordinance	 3,997,227
			\$ 4,147,227

## BOROUGH OF OAKLAND STATEMENT OF GENERAL SERIAL BONDS

Maturities of **Bonds Outstanding** Balance, Balance, Date of Original December 31, 2018 December 31, December 31, Interest Issue 2017 <u>2018</u> Purpose Issue Date Amount Rate Decreased General Improvement Bonds of 2006 12/29/2006 \$ 1,096,000 12/1/2019 90,000 4.00 % 12/1/2020 95,000 4.00 12/1/2021 96,000 4.00 \$ 366,000 \$ 85,000 \$ 281,000 General Improvement Bonds of 2015 5/15/2015 14,235,000 12/1/2019 900,000 2.00 12/1/2020 950,000 2.50 12/1/2021 1,000,000 3.00 12/1/2022 1,025,000 3.00 12/1/2023 1,025,000 3.00 12/1/2024 1,050,000 3.00 12/1/2025 3.00 1,050,000 12/1/2026 1,075,000 3.00 12/1/2027 1,100,000 3.00 12/1/2028 1,115,000 3.00 12/1/2029 1,120,000 3.125 12,260,000 850,000 11,410,000 12,626,000 \$ 935,000 \$ 11,691,000

## BOROUGH OF OAKLAND STATEMENT OF BOND ANTICIPATION NOTES

Ord. <u>No.</u>	Improvement Description	Date of Issue of Original Note	Date of Issue	Date of Maturity	Interest Rate	Balance, December  2017	Increased	Decreased	Balance, December 31,  2018
15-718	Various Improvements	12/15/2017	12/15/2017 12/14/2018	12/14/2018 12/13/2019	2.50 3.25	% \$ 1,400,000	\$ 1,400,000	\$ 1,400,000	\$ 1,400,000
16-743	Van Allen House Improvements	12/15/2017	12/15/2017 12/14/2018	12/14/2018 12/13/2019	2.50 3.25	2,298,000	2,298,000	2,298,000	2,298,000
17-749	Renovation of the Oakland Public Library	12/15/2017	12/15/2017 12/14/2018	12/14/2018 12/13/2019	2.50 3.25	1,553,000	1,553,000	1,553,000	1,553,000
						\$ 5,251,000	\$ 5,251,000	\$ 5,251,000	\$ 5,251,000

### BOROUGH OF OAKLAND STATEMENT OF IMPROVEMENT AUTHORIZATIONS

						Authorization	ns								
				Down-		Deferred				~					
				payment or		Charges				Cancelled					
			ance,	Capital		o Future		_	Accounts	Improvement				ance,	
Ord.		-	r 31, 2017	Impvt.		Taxation	Capi		Payable	Authorizations/		Paid or	Decembe		
<u>No.</u>	Improvement Description	<u>Funded</u>	<u>Unfunded</u>	<u>Fund</u>	<u>U</u>	Infunded	Surp	<u>lus</u>	Restored	Adjustments		Charged	<u>Funded</u>	]	<u>Unfunded</u>
99-362/02-429/02-430	Library Addition	\$ 141,794							\$ 91,766		\$	233,560	-		
07-561	Various Public Improvements	94,565							9,304			9,304	\$ 94,565		
09-607	Acquisition of Real Property	53,054							710			7,490	46,274		
10-636	Various Public Improvements	117,154	\$ 353						67,796			185,303	-		
11-643	Various Public Improvements	230,318	349									230,667	-		
12-670	Various Public Improvements	20,337	541						500			(702)	22,080		
12-671	Purchase of Capital Equipment	3											3		
13-690	Recreation Improvements	234,286	400						8,808			6,276	237,218		
14-704	Various Public Improvements	148,138	913						449,718			99,591	499,178		
14-705	Acquisition & Demolition of Flood Prone Properties	413,223							8,057			8,057	413,223		
15-717	Various Public Improvements	63,269							9,725			15,994	57,000		
15-718	Various Public Improvements	,	256,225						,			3,723		\$	252,502
16-732	West Oakland Avenue Improvements	-	·						29,662	\$ 29,662	2	•	_		,
16-741	Various Public Improvements	47,875							26,938	•		40,900	33,913		
16-742	Various Public Improvements	138,089							14,160	175	5	38,384	113,690		
16-743	Various Public Improvements	171,258	2,298,000						220,826	9,500	)	495,904			2,184,680
16-748	Van Allen House Improvements	162,810							13,310			9,900	166,220		
17-749	Renovation of the Oakland Public Library		102,666						429,804			530,123			2,347
17-752	Various Public Improvements	1,500								1,500	)	-	-		
17-760	Various Public Improvements and Acquisitions	265,734							168,266			337,011	96,989		
17-761	Various Public Improvements and Acquisition of New														
40.000	Communication Equipment	134,500	2,555,500	-		-		-	-			1,515,843			1,174,157
18-770	Various Public Improvements and Acquisitions			\$ 615,500		2.045.250	\$ 1-	40,000		1,069	,	444,992	309,439		2 470 725
18-771	Various Public Improvements			149,750	<u>\$</u>	2,845,250						515,275	-	-	2,479,725
		\$ 2,437,907	\$ 5,214,947	\$ 765,250	\$	2,845,250	\$ 1	40,000	\$ 1,549,350	\$ 41,906	<u>\$</u>	4,727,595	\$ 2,089,792	\$	6,093,411
							Canital I	maroven	nent Fund	\$ 2,744	ı				
							Reserve	•		9,500					
							Fund Ba		Service	29,662					
											_				
										\$ 41,906	5				
•	•						Cash Dis	bursed			\$	1,691,794			
							Account		•		•	3,035,801			
								•			\$				
											-	- CONTRACTOR CONTRACTOR			

## BOROUGH OF OAKLAND STATEMENT OF ACCOUNTS PAYABLE

Balance, December 31, 2017			\$	1,549,350
Increased by: Charges to Improvement Authorizations				3,035,801
Decreased by: Accounts Payable Restored to Improvement Authorizations				4,585,151
Balance, December 31, 2018			Φ.	1,549,350
Balance, December 31, 2016			\$	3,035,801
STATEMENT OF RESERVE FOR PAYMENT OF DEBT SERV	'ICE			EXHIBIT C-12
Balance, December 31, 2017			\$	1,357,549
Increased by: Cancelled Improvement Authorizations				9,500
Balance, December 31, 2018			\$	1,367,049
STATEMENT OF RESERVE FOR LADDER TRUCK				EXHIBIT C-13
Balance, December 31, 2017			\$	800,000
Balance, December 31, 2018			\$	800,000
STATEMENT OF CAPITAL IMPROVEMENT FUND				EXHIBIT C-14
Balance, December 31, 2017			\$	497,867
Increased by: Cancelled Improvement Authorizations 2018 Budget Appropriation	\$	2,744 900,000		
		-		902,744
Decreased by:				1,400,611
Appropriation to Finance Improvement Authorizations				765,250
Balance, December 31, 2018			<u>\$</u>	635,361

## BOROUGH OF OAKLAND STATEMENT OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED

Ord. <u>No.</u>		Balance, December 31,  2017		December 31, Authori-		Budget copriation		Balance, ecember 31, 2018
10-617	Various Capital Improvements	\$	3,776			\$ 3,776		
10-636	Various Capital Improvements		353			353		
11-643	Various Capital Improvements		349			349		
11-652	Various Capital Improvements		962			962		
12-670	Various Capital Improvements		541			541		
12-677	Monhegan Ave. Drainage Improvements		338			338		
13-690	Recreation Improvements		400			400		
14-704	Various Public Improvements		913			913		
17-761	Various Public Improvements and Acquisition of							
	New Communication Equipment		2,555,500		-	-	\$	2,555,500
18-771	Various Public Improvements		-	<u>\$</u>	2,845,250	 		2,845,250
		<u>\$</u>	2,563,132	<u>\$</u>	2,845,250	\$ 7,632	<u>\$</u>	5,400,750

WATER UTILITY FUND

# BOROUGH OF OAKLAND STATEMENT OF WATER UTILITY CASH

	Operating			ıg	Cap	<u>ital</u>		
Balance, December 31, 2017			\$	2,120,192		\$ 1,279,988		
Increased by:								
Consumer Accounts Receivable	\$	1,880,903						
Interest on Deposits					10,311			
Miscellaneous		34,874						
Budget Appropriation - Capital Improvement Fund					364,851			
Receipts from Water Utility Capital Fund		160,311				•		
				2,076,088		375,162		
				4,196,280		1,655,150		
Decreased by:								
2018 Budget Appropriations		1,968,972						
2017 Appropriation Reserves		75,193						
Refund of Prior Year Revenue		625						
Interest on Bonds		44,444						
Payments to Water Utility Operating Fund					160,311			
				2,089,234		160,311		
Balance, December 31, 2018			\$	2,107,046		\$ 1,494,839		

### BOROUGH OF OAKLAND ANALYSIS OF WATER UTILITY CAPITAL CASH

			Balance, cember 31, 2018
Fund Bala		\$	314,158
_	provement Fund		1,183,814
Accounts	•		9,954
Reserve for	or Payment of Debt		54,425
Ord.			
No.	Improvement Description		
06-539	Various Capital Improvements		(47,333)
07-563	Lawlor/Walnut Water Mains		(330,030)
11-637	Various Water Improvements		104,851
18-774	Various Water System Upgrades		205,000
		\$	1,494,839
		EX	HIBIT D-7
	STATEMENT OF CONSUMER ACCOUNTS RECEIVABLE WATER UTILITY OPERATING FUND		
Balance, l	December 31, 2017	\$	217,888
Increased			4.045.000
Water R	ents Levied		1,845,998
			2,063,886
Decreased Cash Re			1,880,903
Balance, l	December 31, 2018	<u>\$</u>	182,983

### BOROUGH OF OAKLAND STATEMENT OF ACCOUNTS PAYABLE WATER UTILITY CAPITAL FUND

Balance, December 31, 2017		\$	21,100
Increased By: Charges to Improvement Authorizations			9,954
			31,054
Decreased by: Cancelled and Restored to Improvement Authorizations			21,100
Balance, December 31, 2018		<u>\$</u>	9,954
		P	VIIIDIT D A
		Е	XHIBIT D-9
STATEMENT OF FIXED CAPITAL WATER UTILITY CAPITAL FUND			
Balance, December 31, 2017		\$	12,584,757
Increased by: Transferred from Fixed Capital Authorized and Uncompleted Capital Outlay Charges in Water Operating Budget	\$ 468,091 224,084		692,175
Balance, December 31, 2018		<u>\$</u>	13,276,932
		ЕХ	KHIBIT D-10
STATEMENT OF RESERVE FOR RATE STABILIZATION WATER UTILITY OPERATING FUND			
Balance, December 31, 2017		\$	200,000
Increased By: Transfer from Current Year Budget Appropriations			60,000
Balance, December 31, 2018		\$	260,000

### BOROUGH OF OAKLAND STATEMENT OF DEFERRED RESERVE FOR AMORTIZATION WATER UTILITY CAPITAL FUND

Balance, December 31, 2017	\$ 812,214
Increased by: 2018 Improvement Authorization	 205,000
	1,017,214
Decreased By: Funded Improvement Authorizations Cancelled	 283,072
Balance, December 31, 2018	\$ 734,142

## STATEMENT OF FIXED CAPITAL AUTHORIZED AND UNCOMPLETED WATER UTILITY CAPITAL FUND

			Balance,			Im	provement	T	ransferred		Balance,
Ord.		De	cember 31,		2018	Aut	norizations		to Fixed	Ι	December 31,
No.	Improvement Description		2017	<u> </u>	Authorizations	<u>C</u>	ancelled		Capital		<u>2018</u>
	Prior Year Unallocated	\$	805,409			\$	212,700	\$	113,463	\$	479,246
12-659	Algonquin Trail Water Main		60,000				4,424		55,576		-
13-681	Lehigh/West Oakland Water N		365,000				65,948		299,052		-
18-774	Various Water System Upgrac	_		\$	205,000			_	-	_	205,000
		\$_	1,230,409	\$	205,000	\$	283,072	\$	468,091	<u>\$</u>	684,246

EXHIBIT D-13

## STATEMENT OF APPROPRIATION RESERVES WATER UTILITY OPERATING FUND

	Balance, December 31, <u>2017</u>	Budget After <u>Modifications</u>	<u>Expended</u>	Balance <u>Lapsed</u>
Operating Salaries and Wages Other Expenses Utilities	\$ 83,947 71,246 40,668	125,732	\$ 10,527 46,195 18,471	\$ 73,420 79,537 30,239
Statutory Expenditures Social Security	4,167			4,167
	\$ 200,028  Appropriation Reserves Cancelled Payables	\$ 262,556 \$ 200,028 62,528 \$ 262,556	\$ 75,193	\$ 187,363

#### BOROUGH OF OAKLAND STATEMENT OF ACCOUNTS PAYABLE WATER UTILITY OPERATING FUND

Balance, December 31, 2017	\$ 62,52	3
Increased by: Charges to 2018 Appropriations	 110,229	<u> </u>
Decreased by:	172,75	7
Cash Disbursements		
Cancelled Payables Restored to Appropriation Reserves	 62,52	3
Balance, December 31, 2018	\$ 110,22	<u> </u>

EXHIBIT D-15

### STATEMENT OF IMPROVEMENT AUTHORIZATIONS WATER UTILITY CAPITAL FUND

2018

						<u>Aut</u>	horization-													
	•	Balance,				Capital	Pı	rior Year			Improvement			Balance,						
Ord.		<u>December 31, 2017</u> In		Im	provement	Acco	unts Payable	P	aid or	Authorizations			December 31, 2018							
No. Improve	ment Description	<u>Ft</u>	ınded	<u>Un</u>	funded		<u>Fund</u>	<u>C</u>	ancelled	<u>C</u>	Charged		Charged Cancelled		<u>Cancelled</u> <u>Funded</u>		<u>Funded</u>		<u>Unfunded</u>	
06-539 Various Capital Im 07-563 Lawlor/Walnut Wa				\$	362 40,470											\$	362 40,470			
08-585 Water Improvement	ts - Well #8	\$	32,647									\$	32,647	\$	-					
11-637 Various Water Imp	rovements		232,379					\$	13,589	\$	9,954		131,163		104,851					
12-659 Algonquin Trail W	ater Main		4,424										4,424							
12-667 Algonquin Water N	fain -Supplemental		48,682										48,682							
13-681 Lehigh/West Oakla	nd Water Mains		58,437						7,511				65,948							
15-719 Water Meters			208										208							
18-774 Various Water Sys	tem Upgrades					\$	205,000			_			-	_	205,000		*			
		\$	376,777	\$	40,832	\$	205,000	\$	21,100	\$	9,954	<u>\$</u>	283,072	<u>\$</u>	309,851	<u>\$</u>	40,832			

#### BOROUGH OF OAKLAND STATEMENT OF CAPITAL IMPROVEMENT FUND WATER UTILITY CAPITAL FUND

Balance, December 31, 2017		\$	1,023,963
Increased by: Budget Appropriation			364,851
			1,388,814
Decreased by: Appropriated to Finance Improvement Authorizations			205,000
Balance, December 31, 2018		\$	1,183,814
STATEMENT OF DUE TO WATER UTILITY OPERATING WATER UTILITY CAPITAL FUND	NG FUND	EXI	HIBIT D-17
Increased by: Water Capital Surplus Anticipated as Revenue in Water Operating Fund Interest on Deposits	\$ 150,000 10,311	\$	160,311
Decreased by: Payments to Water Utility Operating Fund			160,311
Balance, December 31, 2018		\$	<del>vel</del>

#### BOROUGH OF OAKLAND STATEMENT OF WATER SERIAL BONDS WATER UTILITY CAPITAL FUND

#### Maturities of Bonds

	Date of	Original		Outstanding Balance,  December 31, 2018 Interest December 31,					Balance, cember 31,	
<u>Purpose</u>	<u>Issue</u>	<u>Issue</u>	<u>Date</u> <u>Amount</u>				<u>2017</u>	,	Decreased	2018
Water Bonds	6/1/2015	\$ 1,995,000	12/1/2019 12/1/2020	\$	130,000 130,000	2.000 2.500	%			
			12/1/2021		135,000	3.000				
			12/1/2022	•	135,000	3.000				
			12/1/2023		135,000	3.000				
			12/1/2024		135,000	3.000				
			12/1/2025		135,000	3.000				
			12/1/2026		135,000	3.000				
			12/1/2027		135,000	3.000				
			12/1/2028		135,000	3.000				
			12/1/2029		135,000	3.125	\$ 1,605,00	0 \$	130,000	\$ 1,475,000
							\$ 1,605,00	<u>0</u> <u>\$</u>	130,000	\$ 1,475,000

# BOROUGH OF OAKLAND STATEMENT OF ACCRUED INTEREST PAYABLE ON BONDS WATER UTILITY OPERATING FUND

Balance, December 31, 2017		\$	3,755
Increased by: Budget Appropriation Interest on Loans			44,229
Decreased by: Interest Paid on Water Loan			47,984
Balance, December 31, 2018		<u>\$</u>	3,540
		I	EXHIBIT D-20
STATEMENT OF RESERVE FOR AMOR WATER UTILITY CAPITAL FUN	ON		
Balance, December 31, 2017		\$	10,979,757
Increased by: Increases to Fixed Capital - Capital Outlay Serial Bonds Retired	\$ 224,084 130,000		354,084
Balance, December 31, 2018		\$	11,333,841
		F	EXHIBIT D-21

## STATEMENT OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED WATER UTILITY CAPITAL FUND

Ord.	Improvement Description	De	Balance scember 31, 2018	
06-539 07-563	Various Water Improvements Lawlor/Walnut Water Mains	\$	47,695 370,500	\$ 47,695 370,500
		\$	418,195	\$ 418,195

SEWER UTILITY FUND

#### BOROUGH OF OAKLAND STATEMENT OF SEWER UTILITY CASH

	Operating					<u>Capital</u>			
Balance, December 31, 2017			\$	546,481			\$	156,818	
Increased by Receipts:									
Interest on Investments and Deposits					\$	1,363			
Sewer Rents	\$	418,015							
Non-Budget Revenue		5,812							
Budget Appropriation - Capital Improvement Fund						37,050			
Receipts from Sewer Utility Capital Fund		1,363				-			
				425,190				38,413	
				971,671				195,231	
Decreased by Disbursements:									
2018 Budget Appropriations		411,430							
2017 Appropriation Reserves		-							
Interest on Bonds		5,200							
Payments to Sewer Utility Operating Fund		-				1,363			
				416,630				1,363	
Balance, December 31, 2018			\$	555,041			<u>\$</u>	193,868	

#### BOROUGH OF OAKLAND ANALYSIS OF SEWER UTILITY CAPITAL CASH AS OF DECEMBER 31, 2018

Accounts Pa	rovement Fund	\$	3,465 174,873 63 60,000
Ord.			
No.	Improvement Description		
08-575	Various Public Improvements		7,589
08-584	Various Public Improvements		7,582
11-638	Various Public Improvements		(59,704)
		<u>\$</u>	193,868
		E	XHIBIT E-7
	STATEMENT OF CONSUMER ACCOUNTS RECEIVABLE		
Balance, De	cember 31, 2017	\$	106,785
Increased by Sewer Ren		. <del>-</del>	405,074
			511,859
Decreased b Cash Rece			418,015
Balance, De	cember 31, 2018	\$	93,844

#### BOROUGH OF OAKLAND STATEMENT OF DUE FROM SEWER UTILITY CAPITAL FUND SEWER UTILITY OPERATING FUND

Increased by: Interest Earned	\$	1,363
		·
Decreased by: Receipts from Sewer Utility Capital Fund		1,363
Balance, December 31, 2018	\$	
	EXH	IBIT E-9
STATEMENT OF ENCUMBRANCES PAYABLE SEWER UTILITY CAPITAL FUND		
Balance, December 31, 2017	\$	21,193
Decreased by: Cancelled and Restored to Improvement Authorizations		21,130
Balance, December 31, 2018	\$	63

#### BOROUGH OF OAKLAND STATEMENT OF APPROPRIATION RESERVES SEWER UTILITY OPERATING FUND

	Decembe	Balance December 31, 2017		Balance After <u>Transfers</u>			Paid or Charged		Balance <u>Lapsed</u>
Operating	Ф	C 014	ď		C 014	ď	2.055	ď	4.750
Salaries and Wages Other Expenses		6,814 9,774	\$	•	6,814 24,271	\$	2,055 11,367	\$	4,759 12,904
Utilities  Utilities		2,591			2,591		2,591		12,904
Statutory Expenditures									
Social Security System	***************************************	487			487			_	487
	<u>\$ 1</u>	19,666	<u>\$</u>		34,163	\$	16,013	<u>\$</u>	18,150
	Appropriation Reserve	es	\$		19,666				
	Cancelled Payables				14,497				
			\$		34,163				

EXHIBIT E-11

## STATEMENT OF RESERVE FOR ENCUMBRANCES PAYABLE SEWER UTILITY OPERATING FUND

Balance, December 31, 2017	\$ 14,497
Increased by: Charges to 2018 Appropriations	 96,235
	110,732
Decreased by:	
Cancelled Payables Restored to Appropriation Reserves	 14,497
Balance, December 31, 2018	\$ 96,235

#### BOROUGH OF OAKLAND STATEMENT OF RESERVE FOR SEWER RATE STABILIZATION SEWER UTILITY OPERATING FUND

Balance, December 31, 2017	\$	66,000
Increased by: Transfer from Budget Appropriation		13,000
Balance, December 31, 2018	\$	79,000
STATEMENT OF ACCRUED INTEREST ON BONDS SEWER UTILITY OPERATING FUND	ЕХН	IBIT E-13
Balance, December 31, 2017	\$	433
Increased by: Budget Appropriation Interest on Bonds		5,175
		5,608
Decreased by: Interest Paid on Sewer Bonds		5,200
Interest rate on sewer bolies		
Balance, December 31, 2018	\$	408

## BOROUGH OF OAKLAND STATEMENT OF RESERVE FOR DEFERRED AMORTIZATION SEWER UTILITY CAPITAL FUND

Ord. <u>No.</u>	Improvement Description	Balance, December 31,  2017	Balance, December 31,  2018
08-575 08-584	Various Public Improvements Various Public Improvements	\$ 32,000 10,000	\$ 32,000 10,000
		\$ 42,000	\$ 42,000
			EXHIBIT E-15

## STATEMENT OF RESERVE FOR AMORTIZATION SEWER UTILITY CAPITAL FUND

 Balance, January 1, 2018
 \$ 119,100

 Increased by:
 \$ 15,000

 Serial Bonds Retired
 \$ 134,100

 Balance, December 31, 2018
 \$ 134,100

EXHIBIT E-16

## STATEMENT OF FIXED CAPITAL AUTHORIZED AND UNCOMPLETED SEWER UTILITY CAPITAL FUND

		F	Balance,			Balance,
Ord.		Dec	cember 31,	2018	De	cember 31,
<u>No.</u>	Improvement Description		<u>2017</u>	Authorizations		<u>2018</u>
08-575	Various Public Improvements	\$	32,000		\$	32,000
08-584	Various Public Improvements		10,000			10,000
11-638	Various Public Improvements		592,760			592,760
18-775	Engineering Phases of the Decommissioning and Conversion of Various Sanitary					
	Sewer Treatment Plants to Pump Stations and the Construction of Force Mains to					
	Connect to the Northeast Bergen County Utilities Authority Treatment System	\$1000 TABLE TO	-	\$ 300,000		300,000
		\$	634,760	\$ 300,000	<u>\$</u>	934,760

#### BOROUGH OF OAKLAND STATEMENT OF SEWER UTILITY SERIAL BONDS WATER UTILITY CAPITAL FUND

#### Maturities of Bonds

				Outst					Balance,			Ва	lance,	
	Date of	(	Original	Decembe	December 31, 2018			est December 31,				December 31,		
<u>Purpose</u>	<u>Issue</u>		<u>Issue</u>	<u>Date</u>	<u> </u>	Amount	Rate		<u>2017</u>	<u>D</u>	Decreased	2	2018	
Sewer Bonds	6/1/2015	\$	230,000	12/1/2019 12/1/2020	\$	15,000 15,000	2.000 2.500	%						
				12/1/2021		15,000	3.000							
				12/1/2022		15,000	3.000							
				12/1/2023		15,000	3.000							
				12/1/2024		15,000	3.000							
				12/1/2025		15,000	3.000							
•				12/1/2026		15,000	3.000							
				12/1/2027		15,000	3.000							
				12/1/2028		15,000	3.000							
				12/1/2029		20,000	3.125	\$	185,000	\$	15,000	\$	170,000	
								<u>\$</u>	185,000	\$	15,000	\$	170,000	

#### BOROUGH OF OAKLAND STATEMENT OF IMPROVEMENT AUTHORIZATIONS SEWER UTILITY CAPITAL FUND

						2018						
					<u>A</u>	<u>uthorizations</u>						
						Deferred						
						Charges						
			Bala	ince,		to	Pri	or Year		Bala	nce,	
Ord.		Ξ	December	r 31, 2017		Future	Encu	mbrances		December	31,	<u> 2018</u>
<u>No.</u>	Improvement Description	<u>F</u>	unded	<u>Unfunded</u>		Revenue	Car	<u>ncelled</u>	]	Funded	<u>U</u> 1	nfunded
08-575	Various Sewer Improvements	\$	2,529				\$	5,060	\$	7,589		
08-584	Various Sewer Improvements		7,582							7,582		
11-638	Various Sewer Improvements		-	\$ 516,986				16,070			\$	533,056
18-775	Engineering Phases of the Decommissioning and Conversion of Various Sanitary Sewer Treatment Plants to Pump Stations and the Construction of Force Mains to											
	Connect to the Northeast Bergen County Utilities Authority Treatment System		-	*		300,000						300,000
		\$	10,111	\$ 516,986	\$	300,000	\$	21,130	\$	15,171	\$	833,056

#### BOROUGH OF OAKLAND STATEMENT OF CAPITAL IMPROVEMENT FUND SEWER UTILITY CAPITAL FUND

Balance, December 31, 2017	\$ 137,823
Increased by: Budget Appropriation	 37,050
Balance, December 31, 2018	\$ 174,873

EXHIBIT E-20

## STATEMENT OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED SEWER UTILITY CAPITAL FUND

Ord.	Improvement Description		Balance, cember 31, 2017	2018 Authorizations		Balance, cember 31, 2018
11-638 18-775	Various Sewer Improvements Engineering Phases of the Decommissioning and Conversion of Various Sanitary Sewer Treatment Plants to Pump Stations and the Construction of Force Mains to	\$	592,760		\$	592,760
	Connect to the Northeast Bergen County Utilities Authority Treatment System	_		\$ 300,000	<u>\$</u> _	300,000
		\$	592,760	\$ 300,000	\$	892,760

# BOROUGH OF OAKLAND BERGEN COUNTY

PART II
GOVERNMENT AUDITING STANDARDS

# LERCH, VINCI & HIGGINS, LLP CERTIFIED PUBLIC ACCOUNTANTS REGISTERED MUNICIPAL ACCOUNTANTS

DIETER P. LERCH, CPA, RMA, PSA GARY J. VINCI, CPA, RMA, PSA GARY W. HIGGINS, CPA, RMA, PSA JEFFREY C. BLISS, CPA, RMA, PSA PAUL J. LERCH, CPA, RMA, PSA DONNA L. JAPHET, CPA, PSA IIII IIIS B. CONSONI, CPA, PSA ANDREW D. PARENTE, CPA, RMA, PSA ELIZABETH A. SHICK, CPA, RMA, PSA ROBERT W. HAAG, CPA, PSA DEBORAH K LERCH CPA PSA RALPH M. PICONE, CPA, RMA, PSA DEBRA GOLLE, CPA MARK SACO, CPA SHERYL M. LEIDIG, CPA, PSA ROBERT LERCH, CPA

CHRIS SOHN, CPA

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the Borough Council Borough of Oakland Oakland, New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States and audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, the financial statements - regulatory basis of the Borough of Oakland as of and for the year ended December 31, 2018, and the related notes to the financial statements, and have issued our report thereon dated July 9, 2019. Our report on the financial statements - regulatory basis was modified to indicate that the financial statements were not prepared in accordance with accounting principles generally accepted in the United States of America but rather prepared in accordance with the regulatory basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States, to meet the financial reporting requirements of the State of New Jersey for municipal government entities as described in Note 1. In addition, our report on the financial statements – regulatory basis was modified on the regulatory basis of accounting because of the presentation of the unaudited LOSAP Trust Fund financial statements.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Borough of Oakland's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Borough of Oakland's internal control. Accordingly, we do not express an opinion on the effectiveness of the Borough of Oakland's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Borough's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Borough of Oakland's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u> and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

However, we noted certain matters that are not required to be reported under <u>Government Auditing Standards</u> that we reported to management of the Borough of Oakland in Part III of this report of audit entitled, "Letter of Comments and Recommendations".

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Borough of Oakland's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Borough of Oakland's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

LERCH, VINCI & HICCINS, LLP Certified Public Accountants Registered Municipal Accountants

Gary J. Vinci

Registered Municipal Accountant

RMA Number CR00411

Fair Lawn, New Jersey July 9, 2019

#### BOROUGH OF OAKLAND SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Grant <u>Year</u>	Federal CFDA <u>Number</u>	Award Amount	2018 Grant Receipts	Balance, cember 31, 2017	Revenue Realized	Exper	nditures	Dec	Balance, ember 31, 2018	(Memo Only) Cumulative Expenditures
U.S. Department of Environmental Protection Passed Thru the State of New Jersey Department of Environmental Protection Ord. No. 14-705 Acquisition of Flood Prone Properties	2014		\$ 325,000		\$ (325,000)				\$	(325,000)	
U.S. Department of Transportation Passed Thru the State of New Jersey Department of Transportation Ord. No. 16-737 Page Drive Road Repairs	2016	,	149,000		(111,750)					(111,750)	\$ 37,250
U.S. Department of Homeland Security  Passed Thru the State of New Jersey Division of Law and Public Safety  NJ State Police OEM Grant  NJ State Police OEM Grant	2015 2016		5,000 5,000		3,008 5,000	<u>-</u>		-		3,008 5,000	1,992
					\$ (428,742)	3 -	\$	-	\$	(428,742)	\$ 39,242

Note: This schedule is not subject to Single Audit as defined by U.S. Uniform Guidance.

#### BOROUGH OF OAKLAND SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED DECEMBER 31, 2018

State Grant Program	Grant Number	Grant <u>Ye</u> ar	Grant <u>Award</u>	2018 Grant Receipts (Memo)	Balance, December 31, 2017	Revenue <u>Realized</u>	Expended	Adjustment	Balance, December 31, 2018	(Memo Only) Cumulative Expenditures
State of New Jersey - Department of Environmental Protection										
Clean Communities Grant	042-4900-765-1789000	2017 2016	\$ 27,000 59,574		\$ 27,000 43,022		\$ 36,233		\$ 27,000 6,789	\$ 52,785
Highlands - Plan Conformance	NA	2015 2015 2009	230,150 230,150 50,000		(230,150) 214,703 (19,207)		\$ 4,485		(230,150) 210,218 (19,207)	19,932
Community Forestry Grant	NA	2018	3,000			\$ 3,000			3,000	
Highlands - Transfer Developmental Rights	NA	2009	25,000		(4,824)				(4,824)	25,000
Recycling Tonnage Grant	042-752-6020	2018 2017 Prior	27,334 23,545 54,366		\$ 23,545 20,201	27,334	19,707 20,201	\$ (1)	27,334 3,837	19,706 54,366
Land Conservance Grant: Ord. No. 14-705 Acquisition of Flood Prone Properties	NA	2014	200,000		(200,000)				(200,000)	200,000
State of New Jersey - Department of Law and Public Safety Body Armor Replacement Fund	066-1020-718-001	2018 2017 2016 Prior	6,195 2,428 2,440 7,555		- 2,428 2,440 4,286	6,195	696 4,286		6,195 2,428 1,744	696 7,555
Drunk Driving Enforcement Fund	1110-448031020-22	2017 2016 2014	1,369 9,752 9,863		1,369 9,752 7,714		3,731		1,369 9,752 3,983	5,880
Alcohol Education and Rehabilitation Fund	9735-760-060000-60	2018 2016 2014 2013 2012	366 236 1,425 1,187 663	\$ 366	236 1,425 1,187 449	366	451 449		366 236 1,425 736	451 663
State of New Jersey - Association of Environmental Commissions										
ANJEC Sustainable Communities Land Use Grant	NA	2012	8,000		(8,000)				(8,000)	8,000
State of New Jersey - Department of Human Services Passed Thru County of Bergen Municipal Alliance on Alcoholism and Drug Abuse	N/A N/A	2018 2017 2016 Prior	9,876 9,876 12,345 19,752	9,736	9,876 2,469 8,636	9,876	4,627 2,469 8,63 <u>6</u>		9,876 5,249 -	4,627 12,345 19,752
					\$ (81,443)	\$ 46,771	\$ 105,971	\$ (1	\$ (140,644)	)

N/A - Not Available

Note: This schedule is not subject to Single Audit in accordance with New Jersey OMB Circular 15-08.

#### BOROUGH OF OAKLAND NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 1 GENERAL**

The accompanying schedules present the activity of all federal awards and state financial assistance programs of the Borough of Oakland. The Borough is defined in Note 1(A) to the Borough's financial statements. All federal financial assistance received directly from federal agencies, as well as federal awards and state financial assistance passed through other government agencies is included on the schedules of expenditures of federal awards and state financial assistance.

#### NOTE 2 BASIS OF ACCOUNTING

The accompanying schedules are prepared and presented using the regulatory basis of accounting as prescribed for municipalities by the Division of Local Government Services, Department of Community Affairs, State of New Jersey which differ in certain respects from accounting principles generally accepted in the United States of America (GAAP) applicable to local government units. This basis of accounting is described in Note 1 to the Borough's financial statements.

#### NOTE 3 RELATIONSHIP TO FINANCIAL STATEMENTS

Amounts reported in the accompanying schedules agree with amounts reported in the Borough's financial statements. Financial assistance revenues are reported in the Borough's financial statements on a basis of accounting described above as follows:

	<u>Fe</u>	deral	<u>S</u>	<u>State</u>	<u>Total</u>
Current Fund	\$	-	\$	46,771	\$ 46,771

#### NOTE 4 RELATIONSHIP TO FEDERAL AND STATE FINANCIAL REPORTS

Amounts reported in the accompanying schedules may not necessarily agree with the amounts reported in the related federal and state financial reports due to timing differences between the Borough's fiscal year and grant program year.

#### **BOROUGH OF OAKLAND** SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2018

 $Part\ I-Summary\ of\ Auditor\ 's\ Results$ 

#### **Financial Statements**

Type of auditors' report issued on financial statements	Modified, Presentation of Unaudited LOSAP Trust Fund
Internal control over financial reporting:	
1) Material weakness(es) identified	yesXno
2) Significant deficiency(ies) that are not considered to be material weakness(es)?	yesXnone
Noncompliance material to the financial statements noted?	yesXno
ederal Awards Section - NOT APPLICABLE	

<u>Fe</u>

**State Awards Section - NOT APPLICABLE** 

#### BOROUGH OF OAKLAND SCHEDULE OF FINDINGS AND RESPONSES (CONT'D) FOR THE YEAR ENDED DECEMBER 31, 2018

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with Chapter 5.18-5.20 of *Government Auditing Standards*.

There are none.

#### BOROUGH OF OAKLAND SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2018

This section identifies the status of prior-year findings related to the financial statements are required to be reported in accordance with Chapter 6.12 of *Government Auditing Standards*.

#### STATUS OF PRIOR YEAR FINDINGS

#### **Finding**

The Borough review and reconcile its General Ledger and subsidiary records on a monthly basis to ensure that all transactions and journal entries are properly recorded.

#### **Status**

Corrective action was taken.

# BOROUGH OF OAKLAND COUNTY OF BERGEN

PART III

SUPPLEMENTARY DATA

LETTER OF COMMENTS AND RECOMMENDATIONS

YEAR ENDED DECEMBER 31, 2018

## BOROUGH OF OAKLAND SUPPORTING DATA

#### COMPARATIVE SCHEDULE OF TAX RATE INFORMATION

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Tax Rate	<u>\$2.833</u>	<u>2.796</u>	<u>\$2.720</u>
Apportionment of Tax Rate			
Municipal	.638	.639	.633
Municipal Library	.038	.037	.036
Municipal Open Space Tax	.010	.010	.010
Regional High School	.553	.538	.506
Local School	1.313	1.294	1.268
County (Includes County Open Space Tax)	.281	.278	.267

#### **Assessed Valuation Basis**

2018	\$2,173,745,600
2017	<u>\$2,171,692,300</u>
2016	<u>\$2,174,755,100</u>

#### **Comparison Of Tax Levies And Current Collections**

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

				Percentage of
Year	Tax Levy	Cas	h Collections	Collection
2018	\$ 61,701,584	\$	61,543,796	99.74%
2017	60,834,575		60,762,716	99.88%
2016	59,243,045		58,816,021	99.28%

#### **Delinquent Taxes**

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes in relation to the tax levies of the last three years.

December 31 <u>Year</u>	elinquent <u>Taxes</u>	Τ	Tax Title Liens	D	Total elinquent <u>Taxes</u>	Percentage of Tax Levy
2018 2017 2016	\$ 18,075 6,995 18,587	\$	313,407 296,471 270,910	\$	331,482 303,466 289,497	0.54% 0.50% 0.49%

## BOROUGH OF OAKLAND SUPPORTING DATA

#### Property Acquired By Tax Title Lien Foreclosure

No properties have been acquired in 2018 by foreclosure or deed, as a result of liquidation of tax title liens.

The value of property acquired by liquidation of tax title liens on December 31, on the basis of the last assessed valuation of such properties, was as follows:

<u>Year</u>	Amount
2018	\$1,054,950
2017	1,054,950
2016	1,054,950

#### **Comparative Schedule Of Fund Balance**

Comparative Schedule Of Fund Dalance	<u>Year</u>	Balance, December 31,	Utilized in Budget of Succeeding Year
Current Fund	2018	\$4,461,264	\$1,510,000
Current I und	2017	4,482,257	1,548,000
	2017	3,939,967	1,198,000
	2015	3,342,047	860,000
	2013	2,708,787	660,000
Water Utility Operating Fund	2018	\$1,645,757	\$265,000
	2017	1,653,931	265,000
	2016	1,569,443	60,000
	2015	1,252,609	50,000
	2014	602,172	50,000
Covered Hillites On anotin a French	2019	¢2.42.200	Φ1 <b>0</b> Λ ΛΛΛ
Sewer Utility Operating Fund	2018	\$343,200	\$180,000
	2017	445,910	181,000
	2016	386,769	30,000
	2015	354,178	25,000
	2014	240,385	25,000

#### OFFICIALS IN OFFICE AND SURETY BONDS

The following officials were in office during the period under audit:

Name	<u>Title</u>	Term Expires	
Linda Schwager	Mayor	12/31/19	
John Biale	Councilman	12/31/18	
Lewis Levy	Councilman	12/31/18	
Pat Pignatelli	Councilman	12/31/20	
Russell Talamini	Councilman	12/31/20	
Eric Kulmala	Councilman	12/31/19	
Robert Knapp	Councilman	12/31/19	
Richard Kunze	Administrator		
Lisa Duncan	Municipal Clerk		
	Assessment Search Officer		
David Young	Temporary Chief Financial Officer (Effective 7/26/18)		
	Treasurer		
Lidia Leszczynski	Tax Collector		
	Utility Collector		
	Tax Search Officer		
Nancy Lightbody	Water/Sewer Account Clerk		
Marjorie Angermueller	Payroll Supervisor		
Karin Dubowick	Registrar of Vital Statistics		
Scott Holzhauer	Tax Assessor		
Thomas Buonocore, Esq.	Municipal Court Judge	12/31/19	
Dawn Baron	Municipal Court Administrator		
Andrew M. Cimiluca	Prosecutor		
Nina Remson, Esq.	Public Defender		
Daniel Hagberg	Construction Code Official		
	Fire Official		
	Building Sub-Code Official		
Thomas Zaconie	Plumbing Sub-Code Official		
Christopher Walthour	Electrical Sub-Code Official		
Ralph Porrino	Fire Sub-Code Official		

The Bergen County Municipal Excess Liability Insurance Fund provides public employee dishonesty and faithful performance coverage in the amount of \$1,000,000 for all employees.

#### **GENERAL COMMENTS**

#### **Current Year Findings**

Our audit noted several instances where there was no evidence that competitive quotations for purchases were obtained when required. It is recommended that competitive quotations be obtained for purchases when required.

Our audit of the recreation department revealed that detailed receipts and registration forms were not always maintained and available for audit. It is recommended that all recreation department detailed receipts and registration forms be maintained and available for audit.

The audit of the December 31, 2018 bank reconciliations indicated that certain deposits in transit and outstanding wires did not clear in the subsequent year within a reasonable time frame. It is recommended that only valid reconciling items be recorded on the various Borough bank reconciliations.

Our audit of the Other Trust Fund reserves indicated that the Borough does not have an analysis of the Other Trust Fund reserves that reconciles to the general ledger balances. It is recommended that the Borough prepare an analysis of the Other Trust Fund reserves that agrees with the general ledger balances.

Our audit noted that only one authorized check signature is required on the Borough's Animal Control Trust bank account. It is recommended that at least two authorized signatures be required on the Animal Control Trust bank account.

Our audit of the Construction Code department revealed there were several instances where deposits were not made in a timely manner. It is recommended that all Construction Code department deposits be made in a timely manner.

#### **Prior Year Findings Unresolved**

Our audit of taxes and utility accounts receivable revealed the following:

- The balance of the Tax Title Liens receivable reported in the Borough's financial statements was not in agreement with the tax collector's reports. There is a difference of \$2,112.
- The balance of the Sewer Utility Consumer accounts receivable reported in the Borough's financial statements was not in agreement with the utility collector's reports. There is a difference of \$1,030.
- The balance of the 2019 prepaid taxes reported in the Borough's financial statements was not in agreement with the tax collector's reports. There is a difference of \$3,056.
- The balance of the Water Utility consumer accounts receivable reported in the Borough's financial statements was not in agreement with the utility collector's reports. There is a difference of \$7,572.

It is recommended that tax and utility account receivable balances be reviewed, reconciled and in agreement with the records maintained in the tax, utility and finance offices.

Our audit noted that several prior year current fund and general capital fund grant receivable balances remain uncollected. In addition, there are balances which remain unexpended for prior year appropriated grant reserves. It is recommended that balances for prior year grant receivables and appropriated grant reserves be reviewed and appropriate action be taken to clear the balances of record.

#### GENERAL COMMENTS

#### **Prior Year Findings Unresolved (Continued)**

Our audit of expenditures noted instances where purchase orders were not created until the goods or services were rendered or an invoice was received from the vendors. It is recommended that purchase orders be encumbered prior to the ordering of goods or services.

Our audit of the Unemployment Trust Fund noted that the Borough has been assessed interest charges for several late tax payments. It is recommended that procedures be implemented to ensure that all unemployment bills are paid to the State by the required due date.

There exist unexpended improvement authorizations balances in the General Capital, Water Utility Capital and Sewer Utility Capital Funds. The Borough did cancel certain balances during 2018. It is recommended that the unexpended improvement authorization balances continue to be reviewed for potential re-appropriation or cancellations.

Our audit of payroll noted the following:

- The employee's personnel records does not include the historical annual salary of the respective individual.
- Copies of the New Jersey income tax withholdings and unemployment insurance returns were not available for audit.

#### It is recommended that:

- The respective employee annual salary be retained by the payroll department and included in their personal records.
- Copies of the New Jersey tax filings be obtained from the service provider quarterly and be retained for audit.

Our audit of expenditures revealed that one political contribution disclosure form (PCD) and several business registration certificates (BRC) were not available for audit. It is recommended that the Borough obtain and retain for audit, copies of the political contributions forms and business registration certificates from vendors contractually required to submit.

Our audit of municipal departments revealed the following:

- The Borough does not have a procedure in place to reconcile the municipal department revenues with the finance department accounting records.
- Documentation supporting amounts reported on the Uniform Construction Code annual report was not available for audit.
- Cash receipt ledgers were not maintained by the Police Department or Board of Adjustment. Effective January 2019, the Departments implemented and maintained a cash receipts ledger thus, an audit recommendation is not warranted.

#### GENERAL COMMENTS

#### **Prior Year Findings Unresolved (Continued)**

It is recommended that:

- The Borough implement accounting procedures to reconcile the municipal department revenues with the finance department records.
- Documentation supporting the amounts reported on the Uniform Construction Code annual report be retained for audit.

Our audit of the municipal court revealed that there were 261 tickets on the "Tickets Assigned But Not Issued" report at December 31, 2018 that were outstanding for over six months. It is recommended that Tickets Assigned Not Issued that have been outstanding for over six months be recalled.

#### CONTRACTS AND AGREEMENTS REQUIRED TO BE ADVERTISED FOR N.J.S. 40A:11-4

N.J.S. 40A:11-4 states "Every contract or agreement, for the performance of work or the furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. No work materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate of \$40,000 except by contract or agreement."

The governing body of the municipality has the responsibility of determining whether the expenditures in any category will exceed the bid threshold within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Borough Attorney's opinion should be sought before a commitment is made.

The minutes indicate that bids were requested by public advertising and awarded for the following items:

2018 Road Program Fire Turnout Gear Fire Suppression System and Suspended Ceiling Replacement

The minutes indicate that resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S. 40A:11-5. Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishings or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear violations existed.

#### GENERAL COMMENTS

#### COLLECTION OF INTEREST ON DELINQUENT TAXES UTILITY RENTS

The statute provides the method for authorizing interest and the maximum rates to be charged for the non-payment of taxes or assessments on or before the date when they would become delinquent.

The Governing Body on January 10, 2018 adopted the following resolution authorizing interest to be charged on delinquent taxes:

"WHEREAS, R.S. 54:4-67 et seq., permits the Governing Body to fix the rate of interest to be charged for the nonpayment of taxes, assessments, or other municipal charges.

NOW, THEREFORE, BE IT RESOLVED, by the Borough of Oakland that the rate of interest on unpaid taxes shall be eight percent per annum on the first One Thousand Five Hundred (\$1,500.00) Dollars of delinquency and 18 percent per annum on any amount in excess of One Thousand Five Hundred (\$1,500.00) Dollars to be calculated from the date the tax was payable until the date of actual payment, provided that no interest shall be charged if payment of any installment is made on or before the tenth calendar day following the date upon which the same became payable; and

BE IT FURTHER RESOVED that the rate of interest on unpaid water and sewer bills shall be eight percent per annum up to One Thousand Five Hundred (\$1,500.00) Dollars of delinquency and 18 percent per annum on any amount in excess of One Thousand Five Hundred (\$1,500.00) Dollars to be calculated from the date the bill was payable until the date of actual payment, provided that no interest shall be charged if payment of any bill is made within thirty (30) calendar days following the billing date; and

BE IT FURTHER RESOLVED that in addition to the interest provided above, on all delinquencies in excess of Ten Thousand (\$10,000.00) Dollars and which are not paid prior to the end of the fiscal year, the Tax Collector shall also collect a penalty of six (6) percent of the amount of the delinquency in excess of Ten Thousand (\$10,000.00) Dollars.

#### **Delinquent Assessments and Tax Title Liens**

The last tax sale was held on December 19, 2018.

There were tax title liens receivable at December 31, 2018.

#### APPRECIATION

We desire to express our appreciation to the Administrator, Chief Financial Officer and other Borough staff who assisted us during the course of our audit.

#### SUGGESTIONS TO MANAGEMENT

- 1. Consideration be given to create and utilize a central cashier.
- 2. The unexpended improvement authorization balances continue to be reviewed for potential re-appropriation or cancellations.
- 3. All departments maintain computerized cash receipts records.

#### RECOMMENDATIONS

#### It is recommended that:

- \* 1. Tax and utility account receivable balances be reviewed, reconciled and in agreement with the records maintained in the tax, utility and finance offices.
- \* 2. Balances for prior year grant receivables and appropriated grant reserves be reviewed and appropriate action be taken to clear the balances of record.
- \* 3. Purchase orders be encumbered prior to the ordering of goods or services.
- \* 4. Procedures be implemented to ensure that all unemployment bills are paid to the State by the required due date.
- \* 5. The respective employee annual salary be retained by the payroll department and included in their personal records.
- \* 6. Copies of the New Jersey tax filings be obtained from the service provider quarterly and be retained for audit.
- \* 7. The Borough obtain and retain for audit copies of the political contribution forms and business registration certificates from vendors contractually required to submit.
- \* 8. The Borough implement accounting procedures to reconcile the municipal department revenues with the finance department records.
- \* 9. Documentation supporting the amounts reported on the Uniform Construction Code annual report be retained for audit.
- \* 10. With respect to the Municipal Court the Tickets Assigned Not Issued that have been outstanding for over six months be recalled.
  - 11. Competitive quotations be obtained for purchases when required.
  - 12. All recreation department detailed receipts and registration forms be maintained and available for audit.
  - 13. Only valid reconciling items be recorded on the various Borough bank reconciliations.
  - 14. The Borough prepare an analysis of the Other Trust Fund reserves that agrees with the general ledger balances.
  - 15. At least two authorized signatures be required on the Animal Control Trust bank account.
  - 16. All Construction Code department deposits be made in a timely manner.

#### RECOMMENDATIONS

A review was performed on all prior year's recommendations. Those recommendations which have not been corrected and which are repeated in this audit are denoted with an asterisk (\*).

The recommendations noted in our review were not of such magnitude that they would affect our ability to express an opinion on the financial statements taken as a whole.

Should any questions arise as to our comments and recommendations, or should you desire assistance in implementing our recommendations, please do not hesitate to call us.

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants Registered Municipal Accountants

Gary J. Vinci

Registered Municipal Accountant

RMA Number CR00411